OHIO AUDITOR OF STATE
KEITH FABER

CITY OF MENTOR
LAKE COUNTY

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CITY OF MENTOR
LAKE COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2025

FEDERAL GRANTOR *Pass Through Grantor* Program / Cluster Title	Federal Assistance Listing	Pass Through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
Direct Program:				
Community Development Block Grants/ Entitlement Grants	14.218	B-19-MC-39-0033		$ 29,853
		B-20-MC-39-0033		14,966
		B-21-MC-39-0033		54,292
		B-22-MC-39-0033		19,713
		B-23-MC-39-0033		58,999
		B-24-MC-39-0033	$ 80,045	128,099
Total - Community Development Block Grants/ Entitlement Grants			80,045	305,922
Total U.S. Department of Housing and Urban Development			**80,045**	**305,922**
U.S. DEPARTMENT OF JUSTICE				
Direct Program:				
Bulletproof Vest Partnership Program	16.607	2023-BUBX-21025502		5,867
		2024-BUBX-24041288		8,503
Total - Bulletproof Vest Partnership Program				14,370
Passed through the Ohio Office of Criminal Justice Services:				
Crime Victim Assistance	16.575	2025-VOCA-135904221		18,707
		2026-VOCA-136362189		6,236
Total - Crime Victim Assistance				24,943
Edward Byrne Memorial Justice Assistance Grant	16.738	2024-JG-A03-13626		28,579
Total U.S. Department of Justice				**67,892**
U.S. DEPARTMENT OF HOMELAND SECURITY				
Passed through the Lake County Sheriff's Department:				
Homeland Security Grant Program	97.067	EMW-2021-SS-00038		760
	97.067	EMW-2022-SS-00038		13,153
Total - Homeland Security Grant Program				13,913
Passed through Ohio Emergency Management Agency:				
Homeland Security Grant Program SHSP	97.067	EMW-2024-SS-05037		122,462
Total U.S. Department of Homeland Security				**136,375**
U. S. DEPARTMENT OF ENVIRONMENTAL PROTECTION AGENCY				
Passed through Ohio Environmental Protection Agency:				
Great Lakes Restoration Initiative	66.469	00E03113		281,413
Total U.S. Department of Environmental Protection Agency				**281,413**
U.S. Department of Transportation				
Passed Through the Ohio Department of Transportation:				
Surface Transportation Block Grant Program				
LAK SR 283 07.93	20.287	PID 110614		720,000
Passed Through National Highway Traffic Safety Administration and Ohio Department of Public Safety				
State and Community Highway Safety	20.600	SHEP-2025-Mentor Police Department-00014		9,294
Total U.S. Department of Transportation				**729,294**
U.S. Department of Energy				
Passed through the Ohio Department of Development				
Energy Efficiency Program for Ohio Communities	81.041	DE- EE0010093		248,688
Total U.S. Department of Energy				**248,688**
U.S. Department of Treasury				
Passed through the Ohio of Budget and Management				
COVID-19 Ohio Ambulance Transportation Program	21.027	OH-ARPA-HB45-OATP		20,423
Total U.S. Department of Treasury			80,045	**20,423**
Total Expenditures of Federal Awards			**$ 80,045**	**$ 1,790,007**

The accompanying notes are an integral part of this schedule.

CITY OF MENTOR
LAKE COUNTY

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
2 CFR 200.510(b)(6)
FOR THE YEAR ENDED DECEMBER 31, 2025

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of City of Mentor (the City) under programs of the federal government for the year ended December 31, 2025. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C – INDIRECT COST RATE

The City has elected not to use the de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE D - SUBRECIPIENTS

The City passes certain federal awards received from U.S. Department of Housing and Urban Development to other governments or not-for-profit agencies (subrecipients). As Note B describes, the City reports expenditures of Federal awards to subrecipients when paid in cash.

As a pass-through entity, the City has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

NOTE E – COST SHARING (INCLUDING MATCHING) REQUIREMENTS

Certain Federal programs require the City to contribute non-Federal funds (cost sharing or matching funds) to support the Federally-funded programs. The City has met its matching requirements. The Schedule does not include the expenditure of non-Federal funds.

OHIO AUDITOR OF STATE
KEITH FABER

65 East State Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
800-282-0370

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

City of Mentor
Lake County
8500 Civic Center Boulevard
Mentor, Ohio 44060

To the City Council:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States *(Government Auditing Standards)*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mentor, Lake County, Ohio (the City) as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 23, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER
Ohio Auditor of State

Tiffany L Ridenbaugh

Tiffany L Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

June 23, 2026

OHIO AUDITOR OF STATE
KEITH FABER

65 East State Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
800-282-0370

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

City of Mentor
Lake County
8500 Civic Center Boulevard
Mentor, Ohio 44060

To the City Council:

Report on Compliance for the Major Federal Program

Opinion on the Major Federal Program

We have audited City of Mentor's, Lake County, Ohio (the City) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the City of Mentor's major federal program for the year ended December 31, 2025. City of Mentor's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, City of Mentor complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2025.

Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

The City's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of City of Mentor, Lake County, Ohio (the City) as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our unmodified report thereon dated June 23, 2026. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

KEITH FABER
Ohio Auditor of State

Tiffany L Ridenbaugh

Tiffany L Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

June 23, 2026

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CITY OF MENTOR
LAKE COUNTY

SCHEDULE OF FINDINGS
2 CFR § 200.515
DECEMBER 31, 2025

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	**Type of Financial Statement Opinion**	Unmodified
(d)(1)(ii)	**Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?**	None
(d)(1)(ii)	**Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?**	None
(d)(1)(iii)	**Was there any reported material noncompliance at the financial statement level (GAGAS)?**	None
(d)(1)(iv)	**Were there any material weaknesses in internal control reported for major federal programs?**	None
(d)(1)(iv)	**Were there any significant deficiencies in internal control reported for major federal programs?**	None
(d)(1)(v)	**Type of Major Programs' Compliance Opinion**	Unmodified
(d)(1)(vi)	**Are there any reportable findings under 2 CFR § 200.516(a)?**	None
(d)(1)(vii)	**Major Programs (list):**	➢ Surface Transportation Block Grant Program Grants AL# 20.287
(d)(1)(viii)	**Dollar Threshold: Type A\B Programs**	Type A: > $ 1,000,000 Type B: all others
(d)(1)(ix)	**Low Risk Auditee under 2 CFR § 200.520?**	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None noted.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None noted.

2025
City of Mentor

Annual Comprehensive Financial Report

For the Year Ended December 31, 2025

CITY OF

MENTOR, OHIO

ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2025

ISSUED BY THE DEPARTMENT OF FINANCE

MATE ROGONJIC, DIRECTOR OF FINANCE
JILL LEHNER, ASSISTANT DIRECTOR

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CITY OF MENTOR, OHIO

ANNUAL COMPREHENSIVE FINANCIAL REPORT
YEAR ENDED DECEMBER 31, 2025
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SUPPLEMENTARY INFORMATION (Continued)

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STATISTICAL SECTION

INTRODUCTORY SECTION

City of Mentor

Council-manager
government since 1963

8500 Civic Center Boulevard
Mentor, Ohio 44060-2499
440-255-1100
www.cityofmentor.com

June 23, 2026

City Manager, Council President and members of City Council, and citizens of the
City of Mentor, Ohio

Introduction

We are pleased to present the Annual Comprehensive Financial Report of the City of Mentor (the City) for the year ended December 31, 2025. This report, prepared by the Department of Finance, includes the basic financial statements that summarize the various operations related to the City's 2025 activities. Our intention is to provide a clear, comprehensive, and materially accurate overview of the City's financial position at the close of last year. The enclosed information has been designed to allow the reader to gain an understanding of the City's finances, including financial trends, financial instruments, and fund performances. The City has complete responsibility for all information contained in this report.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed to protect the City's assets from loss, theft, or misuse, and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with generally accepted accounting principles (GAAP) in the United States of America. Because the cost of internal controls should not outweigh their benefits, this comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects and presents fairly the financial position and results of operations of the various funds of the City. All necessary disclosures are included in this report to enable the reader to understand the City's financial activities.

The City's financial statements may be audited either by the Auditor of the State of Ohio, or with permission of the Auditor of State, by an independent certified public accountant. The audit of the City's basic financial statements for fiscal year 2025 was performed by the Auditor of the State of Ohio. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended December 31, 2025, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation.

The Auditor of the State of Ohio concluded, based upon its audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended December 31, 2025 are fairly presented, in all material respects, in conformity with GAAP. The Independent Auditor's Report is presented as the first component of the financial section of this document.

The Governmental Accounting Standards Board (GASB) requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the Independent Auditor's Report in the financial section of this document.

Profile of the Government

The City

The City is a municipal corporation and political subdivision of the State of Ohio. It is located on the southern shore of Lake Erie approximately 25 miles east of downtown Cleveland. Mentor has a population of 47,113 residents according to the Census of Population Estimate (7/1/24) and is the largest city in Lake County.

City Government

The City operates under, and is governed by, a charter, which was first adopted by the voters in 1963 and has been and may be further amended by the voters from time to time. The City is also subject to certain general State laws that are applicable to all cities in the State. In addition, under Article XVIII, Section 3 of the Ohio Constitution, the City may exercise all powers of local self- government and may exercise police powers to the extent not in conflict with applicable general State laws. The charter provides for a city manager/council form of government.

Legislative authority is vested in a seven-member Council. The terms of Council members are four years. Council members are elected from four wards and three at-large representations. The Council fixes compensation of City officials and employees, and enacts ordinances and resolutions relating to City services, tax levies, appropriating and borrowing money, licensing and regulating businesses and trades, and other municipal functions. The presiding officer is the President of Council, elected by the Council members for a two-year term. The Clerk of Council is appointed by Council. The charter establishes certain administrative departments; the Council may establish divisions within departments or additional departments. The City's chief executive and administrative officer is the City Manager appointed by the Council.

Financial Reporting Entity

The City has applied guidelines established by GASB Statement No. 14, The Financial Reporting Entity. Provisions outlined in this statement define the operational, functional and organizational units for which the City "acting as Primary Government" is required to include as part of its reporting entity. The inclusion of a component unit as part of the City's reporting entity requires the appointment of a voting majority of the component unit's board, and either (1) the City's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the City.

Under these provisions, the City's financial reporting entity acts as a single rather than multi-component unit. The provisions permit the entity to include all funds, agencies, and boards and commissions that, by definition, comprise components within the primary government itself. For the City, these components include police and fire protection services, municipal court, engineering and building, zoning code enforcements, street maintenance, traffic control, parks and recreation, building inspection, and planning and development.

Specifically excluded because they do not meet the established criteria for inclusion in the City's reporting entity are the Mentor Exempted Village School District and the Mentor Public Library. These entities are operated by boards or commissions separate and independent from City Council's control. The City is not obligated to finance any deficits of the aforementioned entities, nor does it guarantee their indebtedness.

Accounting and Financial Reporting

The City's accounting system is organized and operated on a fund basis. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. The types of funds to be used are determined by GASB and the number of individual funds established is determined by sound financial administration. Each fund is a separate accounting entity with its own self- balancing set of accounts, assets and deferred outflows of resources, liabilities and deferred inflows of resources, and fund balance. The City's governmental funds include the General Fund, Special Revenue Funds, Debt Service Funds, and Capital Projects Funds. The City also maintains Fiduciary Funds to account for assets held by the City as an agent or in a trust capacity for individuals, private organizations and other governments. Proprietary Funds are used to record the activity of the City's Internal Service Funds.

Except for budgetary purposes, the basis of accounting used by the City conforms to GAAP as applicable to governmental units. All governmental funds are accounted for using a current financial resources-current assets and current liabilities-measurement focus. The modified accrual basis of accounting is utilized for governmental funds. Revenues are recognized when they are susceptible to accrual (both measurable and available). Expenditures are recognized when the related liability is incurred, except for interest on long-term debt which is recorded when due.

The City's basis of accounting for budgetary purposes differs from GAAP in that revenues are recognized when received, rather than when susceptible to accrual (measurable and available), and encumbrances are included as expenditures rather than included in fund balances.

Budget Control

Budget control is maintained at the department level by appropriations adopted annually by City Council. Such appropriations are subdivided into expenditure classifications (employee compensation, other expenditures) for each department within each fund. An encumbrance system is utilized, whereby purchase orders reserve portions of applicable appropriations. By such method, overspending of an appropriation is prevented. Open encumbrances are reported as reservations of fund balances at December 31, the close of the City's fiscal year. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted.

Factors Affecting Financial Condition

Local Economic Indicators

The information presented in the financial statements should be considered in the context of the economic climate within which the City operates. The City's economic condition tends to reflect the broader national economy. During 2025, its local economic activity continued its positive post pandemic recovery, as reflected in an increase of 3.1% in municipal income tax receipts (cash basis) compared to the previous year's collections.

Major Industries and Employment

City officials continue to be optimistic regarding future economic growth, despite continuing institutional workforce development challenges presented by an aging workforce and general population and economic concerns regarding interest rates and increased construction costs. In 2025, the City welcomed several new businesses in the retail, restaurant, and manufacturing sectors. Payroll in Mentor continued to grow in comparison to 2024, as evidenced by income tax withholdings increasing by 3.8% in 2025. Withholdings comprised 71.4% of total income tax revenues in 2025, with the remainder attributable to business net profits (22.0%) and individuals (6.6%). Job growth and retention continue to be stable, with few companies closing their facilities or significantly reducing workforce. Manufacturing activity, which is diverse, includes medical related products, polymers and plastics, automotive supply chain, and electrical boards and other peripherals that generally service the computer and automation industries. A proliferation of small businesses in diversified industries continues to strengthen the City's economic base. The City ranks 7th in the number of manufacturers and 8th in manufacturing employment in Ohio according to the 2012 Economic Census of Manufacturing, and 6th in the State in sales volume according to the 2012 Economic Census of Retail Trade. Mentor's unemployment percentage continues to be one of the lowest – and consistent – in the state among peer communities of around 50,000 in population, hovering around 3-4% for most of 2025 – and shows no signs of worsening, only with cyclical and somewhat predictable monthly spikes. While the unemployment numbers represent the health and vibrancy of the Mentor area economy, employers in all sectors have expressed ongoing challenges in workforce development and recruitment, reflecting a recent national trend.

Current Projects and 2025 Accomplishments

The City continues to annually invest in the maintenance and repair of roadway infrastructure, repairing and/or resurfacing 33 streets in 2025. Capital improvement projects included resurfacing Corduroy Road from the south end of the causeway to Garden Lane; resurfacing Lakeshore Boulevard from Andrews Road to the Willoughby corp. line; continuing the Mentor Lagoons Bulkhead Replacement Project (Phase 6); installing the new Civic Center parking lot; continuing the Mentor Facilities paving project which included paving the Wildwood Cultural Center lot and the north lot at the Mentor Recreation Center, and resurfacing and extending roads in Mentor Cemetery; replacing concrete at Fire Station #1; removing the cul-de-sacs on Hamilton and Mercantile Roads; replacing concrete on Cannon Ridge Drive; resurfacing Hoose Road from King Memorial Road to the eastern City limit; cleaning out the Bellflower/Meadowbrook ditch; and designing the new Fire Station #3, new buildings and splash pad upgrades at the Civic Center Pool, and the new Garfield Park Splash Pad. Lastly, the City partnered with the Lake Development Authority and Mentor Harbor Yachting Club to construct, repair and fortify the 90-year old navigable outer water channel and designated waterway revetment walls at the Mentor Lagoons Park, primarily funded through State grants.

The Fire Department continued to be one of the highest rated fire departments in the State with an ISO Class 2 public protection classification by the Insurance Services Office. This high rating means that business and commercial concerns within the City can realize savings on insurance premiums. The Department responded to and safely managed 10,135 calls for service in 2025, a 0.77% increase in call volume in comparison to 2024. The Department's main focus is community risk reduction to prevent harm to the community and to always serve the public's best interest. In doing so, the Department recognizes the importance of public education and presented many Safety Awareness Programs to the community. The Department works extremely well with all community stakeholders. The Fire Prevention Bureau continues to work closely with the business community on a daily basis.

The Planning and Development Department continues to actively promote the benefits of business location in the City with positive results. In 2025, the Department administered, and Mentor City Council provided one-time grant assistance to several new and expanding Mentor businesses in the range of $2,000 to $10,000 for job growth and capital investment. Mentor's industrial, commercial, and retail vacancies remain consistently low, with less than 10% of space available in each of those sectors, and with the industrial sector's availability under 3%. The Department continues to actively promote the international trade and export initiative within the City through intensive visits with Mentor companies and welcomed investment from Balmoral Tanks and Spazzolplastica in late 2025, and the attraction of new retail and restaurant establishments through a variety of recruitment efforts.

The Public Information Office (PIO) is responsible for all communications efforts for the City. The Department is accountable for resident and media inquiries as well as marketing the merits of living, investing, and visiting the community. PIO develops and manages content for six websites, a variety of social media accounts, the government access television channel, and related video streams available on YouTube, ROKU, Apple, Google Play, and Amazon Fire. PIO is also responsible for the emergency/information radio station 1620 AM, the quarterly Mentor Special Edition newsletter which is mailed to 25,000 residences, the biannual Mentor Visitor Guide, and the annual Mentor City Magazine. In addition, the Department oversees sponsorship and marketing efforts for major events, including Mentor Rocks and Mentor City Fest, that attracted over 150,000 attendees in 2025. PIO works together with the Mentor Police Department, the Mentor Fire Department, the Lake County Emergency Management Agency, and other agencies at the County and State level on emergency, safety, and general awareness messaging.

The Department of Parks, Recreation and Public Facilities had another busy year. 23,003 people visited Civic Center Pool in 2025. The golf course had 38,100 rounds of golf played. Senior Center membership was 4,173 with an additional 2,201 in Silver Sneakers members. The Natural Resources Division's deer culling program in 2025 netted 119 deer being culled for a total of 3,105 pounds donated to the Greater Cleveland Food Bank. The Mentor Recreation Center had 6,824 members. Numerous special events were held at the Mentor Amphitheater, including the popular Mentor Rocks Concert Series.

The Police Department hired three new officers in 2025. Two attended the Tri-C Police Academy and one immediately began the in-house field training program. Additionally, two patrol officers were promoted to the rank of Sergeant. In the Fall, the Department held its first Citizen's Police Academy, a program designed to have adults from the community learn about law enforcement and the Department. During the year, the Department added eight new mobile radios to cars in the fleet and purchased a mobile surveillance camera trailer. These purchases were largely covered by federal grant funding passed through the Office of Criminal Justice Services (radios) and the Ohio Emergency Management Agency (trailer).

Business Incentives and Economic Development

Footnote 15 titled "Tax Abatement Disclosures" is a requirement in our Annual Comprehensive Financial Report, based upon Statement #77 of the Governmental Accounting Standards Board. This footnote disclosure focuses on lost tax dollars and the costs to governmental entities. The following will reveal the benefits derived from offering business incentives.

The City of Mentor incentivizes economic development under four programs: selected Community Reinvestment Areas (CRA), Tax Increment Financing (TIF), Mentor Incentive Grants (MIG), and Mentor Economic Development Grants (MED). The City has four pre-1994 CRAs that were instituted to spur development in Mentor's industrial corridors, particularly along Tyler Boulevard and Heisley Road, where STERIS Corporation is headquartered, and around the center of Mentor's commercial and retail activity at Great Lakes Mall. These CRAs offer a five-year, 100% abatement on property taxes for improvements made to a designated property. The City also has two post-1994 CRA's, one centered around another industrial area near Tyler and Twinbrook Road, and the other in the City's "Old Village" area to spur further development and renewal. These CRAs offer a ten-year, 50% abatement on property taxes for improvements made to a designated property.

Tax Increment Financing may be used to offset the costs of infrastructure improvements, particularly for larger-scale industrial or commercial developments. Especially in an era of increased construction costs and higher interest rates, the City of Mentor has found TIF quite beneficial to encourage development and support specific projects that might not be able to close the gap on project financing without it.

Mentor Incentive Grants (MIG) and Mentor Economic Development Grants (MED) are issued based on an evaluation of a businesses' capital investment, anticipated payroll, and job creation numbers. Mentor Incentive Grants are multi-year grants that are directed primarily towards the incentivization of growth in the manufacturing and industrial sectors, and the term of the grant is primarily based on the level of investment by the company in either purchase and development of land or leasing and development and build-out of land or existing buildings. Mentor Economic Development Grants are one-time grants directed primarily towards small businesses and provide reimbursement to certain specific expenses (signage, moving, facade improvements, etc.) and do not exceed $10,000 in total. The Mentor Incentive Grants and Mentor Economic Development Grants are funded out of a separate Economic Development Fund, primarily through fees that are derived from MIG awards and other miscellaneous economic development activities.

The above incentives are initiated through direct conversations with businesses and with applications for the specific program. With the exception of pre-1994 CRA applications, each incentive is integrated into an individual piece of legislation which may include a development agreement, especially in the case where tax increment financing is used to incentivize a project.

The City monitors MIG grants on an annual basis and only supplies annual grant funding when thresholds agreed upon through adopted legislation are achieved by a grant recipient. These thresholds are examined through a review income tax receipts and verified by the Finance Director, Economic Development Director, and City Manager. The City also regularly reviews the terms of Economic Development Grants, works with the County Auditor on the enaction of CRAs, and files annual reports with the State as to TIF implementation.

For the Future

The City's five-year (2026-2030) capital improvement program contains the following proposed expenditures:

Facility construction and improvements	$28,417,000
Roadway construction and improvements	63,242,750
Traffic control	8,946,200
Sidewalk and bikeway improvements	6,126,359
Storm drainage	1,960,000
Park acquisition, development and improvement	55,358,258
Major capital equipment	6,874,500
Miscellaneous	2,500,000
	$173,425,067

Of the proposed $173,425,067 for the five-year period, $127,029,408 (73%) is expected to be funded by the City. The remaining $46,395,659 (27%) is expected to be funded primarily by Federal/State/County assistance.

Projects anticipated in 2026 include the following: the roadway program, resurfacing or repairing approximately 19 asphalt streets and 12 concrete streets; the sidewalk repair program, replacing or repairing deficient concrete sidewalk slabs; constructing the new buildings, slide, and splash pad upgrades at the Civic Center Pool and the new splash pad at Garfield Park; installing concrete sidewalk on Tyler Boulevard from Hopkins Road to Heisley Road; continuing the Bulkhead Replacement (Phase 7) at the Mentor Marina; constructing the observation tower at the edge of the Mentor Marsh; continuing with the Facilities Paving project which will resurface Garfield park parking lot, extend roads in the Mentor Cemetery, and resurface multiuse paths at Edward R. Walsh Park; completing the final concrete road repairs on the Lakeshore Boulevard Resurfacing project; completing the storm sewer improvements on Blossom Drive; resurfacing Mentor Avenue from Hopkins Road to the eastern City Corp. line; installing three new complete traffic signals at SR 84 and SR 306, SR 84 and Garfield Road, and SR 306 and Industrial Park Drive; removing and replacing concrete pavement on Mercantile Drive; begin constructing the new Fire Station #3 and the Municipal Annex at the Civic Center Campus; and initiating the project design phase for the CMAQ Traffic Signal Project, the SR 615 and SR 84 Turn Lane Addition Project, and the widening of SR 615 over I-90.

Long-term financial planning

The City's long-term financial planning considers maintaining a healthy general fund balance reserve during the preparation of its capital and operating budgets. The City does not anticipate issuing any additional debt in 2026.

Relevant financial policies

The City's established purchasing and budgeting policies provide a framework for the budget process. All transactions utilizing financial resources require the availability of legally appropriated funds. Budgets are monitored real-time and adjusted legislatively if necessary.

Awards and Acknowledgements

Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Mentor for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2024. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Annual Comprehensive Financial Report, whose contents conform to program standards. Such report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. The City of Mentor has received a Certificate of Achievement for the last forty-one consecutive years (fiscal years 1984-2024). We believe our current report continues to conform to the Certificate of Achievement program requirements, so we are submitting it to GFOA.

Acknowledgements

Appreciation is extended to the many individuals in the Finance Department who have assisted in preparing this report. Other factors that make this report possible are the assistance and cooperation of other City departments, and the support and encouragement of the City Manager, the Council President, members of Council, and the citizens of the City of Mentor.

Sincerely,

Mate Rogonjic, Director of Finance

CITY OF MENTOR, OHIO

PRINCIPAL CITY OFFICIALS
DECEMBER 31, 2025

Mentor City Council

At-Large	Janet A. Dowling
At-Large	Raymond J. Kirchner
At-Large	Scott J. Marn
Ward 1, President	Sean P. Blake
Ward 2	Matthew E. Donovan
Ward 3	Charles E. Pinkerman
Ward 4, Vice-President	John A. Krueger

Judge, Mentor Municipal Court	John F. Trebets

Law Director	Joseph P. Szeman
Clerk of Council	Julie A. Schiavoni
City Manager	Kenneth J. Filipiak
Assistant City Manager	Robert M. Fowler
Director of Economic Development & International Trade	Kevin D. Malecek
Director of Finance	Mate Rogonjic
Director of Public Works	Lorne Vernon
Director of Parks and Recreation	Kenneth S. Kaminski
City Engineer	David A. Swiger
Chief of Police	Kenneth K. Gunsch
Acting Fire Chief	Ronald M. Zak
Planning Director	Kathleen M. Cantanzriti

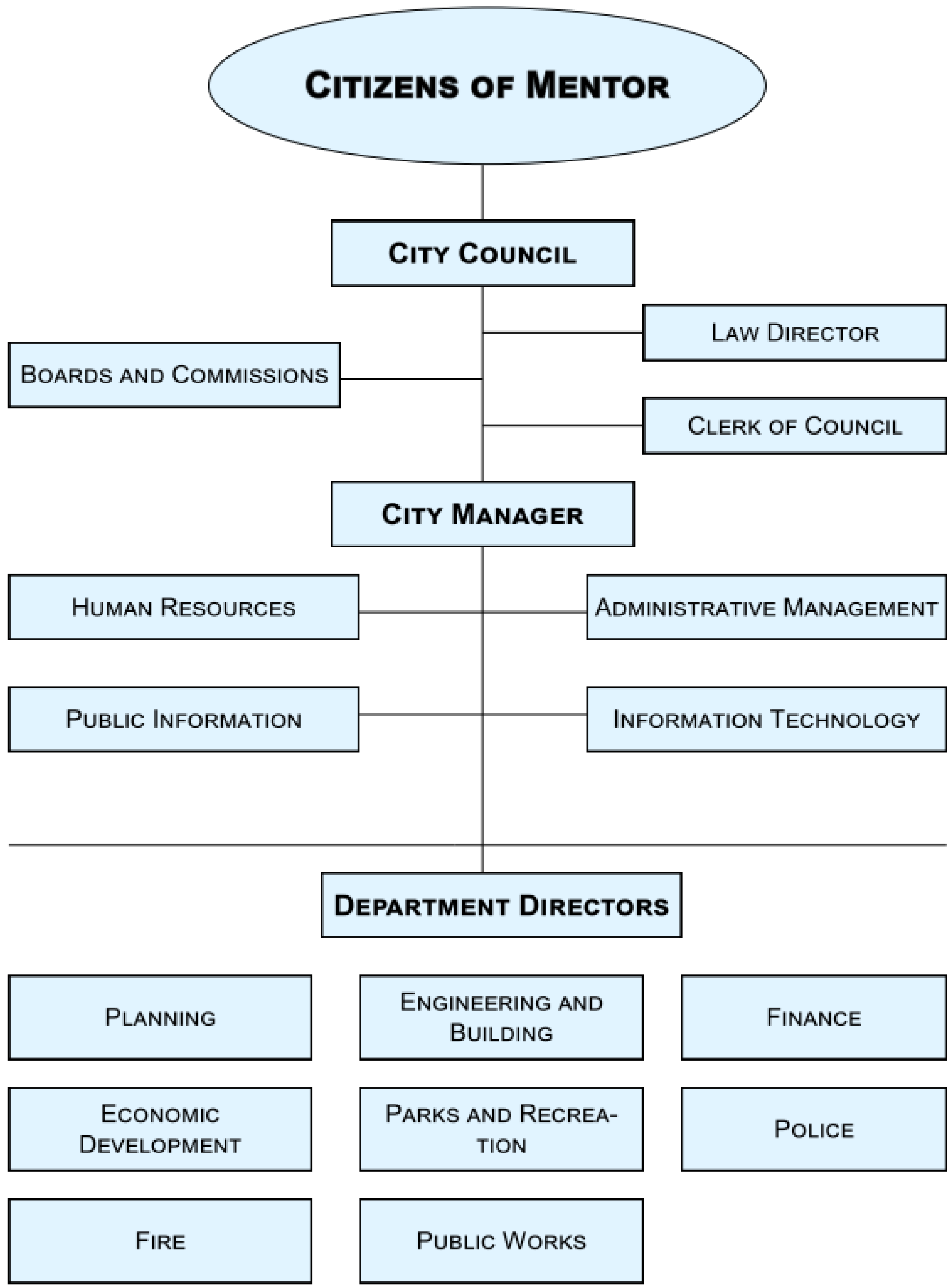
CITY OF MENTOR, OHIO

DEPARTMENT OF FINANCE STAFF
DECEMBER 31, 2025

Mate Rogonjic	Director of Finance
Jill T. Lehner	Assistant Director of Finance
Crystal Gillenwater	Accounting Supervisor
John Joyce	Staff Accountant
Kyle Kasky	Staff Accountant
Marie Samec	Sr. Accounting Assistant
Nathan Parks	Sr. Accounting Assistant
Kimberly Allen	Accounting Assistant
Averi Heffern	Accounting Assistant
Brittany Schostek	Part-time Accounting Assistant
Danielle Coughlin	Administrative Assistant

CITY OF MENTOR, OHIO

Organization Chart
DECEMBER 31, 2025



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Mentor
Ohio

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2024

Christopher P. Morrill

Executive Director/CEO

FINANCIAL SECTION

OHIO AUDITOR OF STATE
KEITH FABER

65 East State Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
800-282-0370

INDEPENDENT AUDITOR'S REPORT

City of Mentor
Lake County
8500 Civic Center Boulevard
Mentor, Ohio 44060

To the City Council:

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mentor, Lake County, Ohio (City), as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mentor, Lake County, Ohio as of December 31, 2025, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.

- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.

- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we will also issue our report dated June 23, 2026, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

KEITH FABER
Ohio Auditor of State

Tiffany L Ridenbaugh

Tiffany L Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

June 23, 2026

CITY OF MENTOR, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS
UNAUDITED

As management of the City of Mentor (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2025. Please read this information in conjunction with the City's basic financial statements and footnotes.

FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at December 31, 2025 by approximately $234.6 million (net position). All of the net position is accounted for as governmental activities. Of this amount, $106.9 million (unrestricted net position prior to reporting the net pension and OPEB liability) may be used to meet the government's ongoing obligations to citizens and creditors.

- The City's net position increased by $17.9 million during 2025.

- At the end of 2025, unassigned fund balance for the General Fund was $80.2 million and is available for spending at the City's discretion. The unassigned fund balance equals 101.19 percent of total current year general fund expenditures including other financing uses.

- The City's total debt and other long-term obligations decreased by $4.4 million (3.72 percent) during the current fiscal year. The decrease was primarily related to the retirement of bonds ($2.6 million), decrease in SBITA payable ($0.4 million), and decrease to net pension/OPEB liability ($2.5 million). These decreases were offset by increases in compensated absences ($0.8 million) and claims and judgments ($0.1 million).

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of six components: 1) government-wide financial statements, 2) fund financial statements, 3) General Fund budget and actual statement, 4) proprietary fund financial statements, 5) fiduciary fund financial statements, and 6) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statement of activities distinguishes functions of the City that are principally supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of the City principally include: general government; police; fire; streets and highways; parks and recreation; planning and development; and engineering and building.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains 50 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Special Assessment Bond Retirement Fund which are considered to be major funds. Data from the other 48 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Proprietary funds. Proprietary funds are used to account for activities that receive significant support from fees and charges. The City established two proprietary funds known as internal service funds to account for the operation of the retrospective workers' compensation program and its medical self-insurance program. Proprietary funds are not combined with other governmental funds when reporting the governmental fund financial statements. However, fund activity is reflected in the government-wide financial statements.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

General Fund budget and actual statement. The City adopts an annual appropriated budget for each of its funds. The General Fund budgetary comparison has been provided as a separate financial statement to demonstrate compliance with its budget.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information. In addition to the basic financial statements and accompanying notes, this report presents certain other information that the City believes readers will find useful. After the notes to the financial statements, the required supplementary information and notes to the required supplementary information related to the net pension liability and the net OPEB liability/asset, the combining statements referred to earlier in connection with non-major governmental and proprietary funds are presented, as well as individual detailed budgetary comparisons for non-major funds.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The Statement of Net Position looks at the City as a whole. The following table provides a summary of the City's net position for 2025 compared to 2024.

Summary of Net Position

	Governmental Activities	
	2025	2024
ASSETS		
Current and other assets	$ 168,049,791	$ 152,726,074
Net Pension Asset	-	247,731
Net OPEB Asset	2,238,017	849,076
Capital assets, net	183,796,326	178,507,936
Total Assets	354,084,134	332,330,817
DEFERRED OUTFLOWS OF RESOURCES		
Deferral on Refunding	133,918	160,139
Pension	18,442,311	24,248,492
OPEB	1,413,715	2,984,979
Total Deferred Outflows of Resources	19,989,944	27,393,610
LIABILITIES		
Current and other liabilities	8,897,128	7,406,263
Long-term liabilities:		
Due within one year	7,851,098	8,568,044
Due in more than one year:		
Net Pension Liability	77,701,389	4,141,671
Net OPEB Liability	3,527,105	79,215,634
Other Amounts	24,183,914	25,718,833
Total Liabilities	122,160,634	125,050,445
DEFERRED INFLOWS OF RESOURCES		
Property Taxes and Leases	7,877,672	7,943,310
Payment in Lieu of Taxes	2,124,000	1,600,000
Pension	3,312,014	4,017,121
OPEB	3,982,351	4,441,085
Total Deferred Inflows of Resources	17,296,037	18,001,516
NET POSITION		
Net Investment in Capital Assets	161,701,864	153,353,128
Restricted	32,368,080	28,618,324
Unrestricted	40,547,463	34,701,014
Total Net Position	$ 234,617,407	$ 216,672,466

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2025 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement 27." Beginning in 2019, the City adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net pension and subtracting the net pension and OPEB asset and deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability (asset) and the net OPEB liability to equal the City's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules, or in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained previously, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other charges are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability (asset) and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Net position at December 31, 2025 increased by $17,944,941.

Total assets and deferred outflows of resources increased $14,349,651 from 2024 to 2025. The increase was primarily caused by an increase in current and other asset of $15.3 million, primarily due to the increase in cash and cash equivalents, increase in the net OPEB asset of $1.4 million, increase in capital assets, net of $5.3 million. This was offset by a decrease in pension/OPEB deferred outflows of $7.4 million.

Total liabilities and deferred inflows of resources decreased by $3,595,290. The decrease was primarily attributable to a $2.1 million decrease in pension/OPEB liabilities, a $1.2 million decrease in pension/OPEB deferred inflows, and a $0.3 million net increase to other liabilities and deferred inflows in 2024.

The result of increased assets and deferred outflows of resources and increased liabilities and deferred inflows of revenues is an increase in total net position of $17,944,942. A portion of the City's net position (13.8 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position is $40.5 million.

In order to further understand what makes up the changes in net position for the current and previous year, the following table provides details regarding the results of activities for those years.

Changes in the Net Position

	Governmental Activities	
	2025	2024
REVENUES		
Program Revenues:		
Charges for services	$ 15,445,432	$ 15,940,536
Operating grants and contributions	10,128,560	5,105,062
Capital grants and contributions	707,462	1,238,717
Total Program Revenues	26,281,454	22,284,315
General Revenues:		
Property taxes	8,262,398	7,113,125
Municipal income taxes	65,356,268	65,365,252
Other local taxes	744,996	717,100
Payments in lieu of taxes	2,089,226	1,634,870
Grants and entitlements not restricted to specific programs	3,893,420	3,008,784
Unrestricted investment earnings	6,043,068	5,283,717
All other revenues	1,189,064	753,631
Total General Revenues	87,578,440	83,876,479
Total Revenues	113,859,894	106,160,794
EXPENSES		
Program Expenses:		
General government	12,245,740	10,491,180
Police	18,533,828	18,425,584
Fire	17,047,854	20,141,119
Streets and highways	22,329,732	17,197,165
Parks and recreation	18,525,345	15,278,277
Planning and development	2,703,067	3,352,243
Engineering and building	3,956,096	2,096,593
Interest and fiscal charges	573,291	654,329
Total Expenses	95,914,953	87,636,490
Change in Net Position	17,944,941	18,524,304
Net Position - Beginning of Year	216,672,466	198,148,162
Net Position - End of Year	$ 234,617,407	$ 216,672,466

The provisions of GASB Statements 68 and 75 require the City to recognize a pension/OPEB adjustment that increases expenses by $2,943,583 and $1,693,901 in 2025 and 2024 respectively. As a result, it is difficult to ascertain the true operational cost of services and the changes in cost of services from year to year. The table below shows the total cost of services by function with the GASB Statements 68 and 75 pension and OPEB costs removed.

	Governmental Activities	
	2025	2024
EXPENSES		
Program Expenses:		
General government	$ 12,192,079	$ 10,408,060
Police	17,648,183	17,637,845
Fire	15,193,651	19,548,695
Streets and Highways	22,274,977	17,113,854
Parks and recreation	18,454,139	15,168,569
Planning and development	2,691,681	3,333,808
Engineering and building	3,943,369	2,077,429
Interest and fiscal charges	573,291	654,329
Total Expenses	$ 92,971,370	$ 85,942,589

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, the unassigned fund balance is a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of December 31, 2025, the City's governmental funds reported combined ending fund balances of $128.2 million, an increase of $12.9 million from the prior year. The unassigned amount of $76.9 million is available for spending at the City's discretion. The remainder of the combined fund balances is not available for general spending because it has already been 1) assigned ($24.6 million), 2) committed ($1.8 million), 3) restricted ($23.7 million), or 4) nonspendable ($1.3 million).

The City reported two major funds for the year – the General Fund and the Special Assessment Bond Retirement Fund. In addition to the detailed analysis of the General Fund that follows, the changes in fund balance of the Special Assessment Bond Retirement Fund should be noted:

- The City recorded revenues of $0.6 million and expenditures of $0.7 million related to special assessments for certain bonds issued in past years. The fund balance was materially unchanged with a minor decrease from the previous year.

The General Fund is the chief operating fund of the City. At December 31, 2025, the unassigned fund balance of the General Fund was $80.2 million. As a measure of the General Fund's liquidity, it is useful to compare the unassigned fund balance to total fund expenditures. The unassigned fund balance represents 102.85 percent of total General Fund expenditures at December 31, 2025.

A two-year comparison of General Fund activity is shown in the following table. The revenues, expenditures and changes in fund balance shown in the comparison are presented on the modified accrual basis of accounting applicable to governmental funds.

General Fund
Statement of Revenues, Expenditures and Changes in Fund Balance Information
(Modified Accrual Basis)
Years Ended December 31, 2025 and December 31, 2024

	2025	2024
REVENUES:		
Property Taxes	$ 2,416,306	$ 2,437,704
Municipal Income Taxes	64,739,162	63,676,370
Intergovernmental	3,360,812	2,750,509
Charges for Services	10,793,136	10,465,895
Fines and Forfeitures	1,120,262	1,153,782
Licenses, Permits, and Inspections	1,322,745	1,383,936
Lease	95,310	94,412
Investment income	5,882,374	5,105,469
Donations and other	1,004,853	417,122
Total Revenues	90,734,960	87,485,199
EXPENDITURES:		
General Government	10,557,885	9,764,520
Police	16,758,247	16,381,529
Fire	14,430,341	14,254,079
Streets and Highways	10,682,367	10,069,155
Parks and Recreation	12,332,390	13,498,042
Planning and Development	2,038,167	3,209,077
Engineering and Building	3,202,040	2,368,388
Capital Outlay	7,449,267	3,365,901
Debt Service:		
Principal Retirement	532,301	469,802
Interest and Fiscal Charges	15,702	24,172
Total Expenditures	77,998,707	73,404,665
Excess of Revenues (Under) Expenditures	12,736,253	14,080,534
OTHER FINANCING SOURCES (USES):		
Transfers Out	(1,275,460)	(354,304)
Total Other Financing Sources (Uses)	(1,275,460)	(354,304)
Net Change in Fund Balances	11,460,793	13,726,230
Fund Balances- Beginning of the Year	94,903,541	81,177,311
Fund Balances - End of Year	$ 106,364,334	$ 94,903,541

Analysis of General Fund Revenues

General Fund revenues totaled $90.7 million in 2025, an increase of approximately 4% from 2025. A discussion of each of the major types of General Fund revenues follows.

Property Taxes

Taxes collected from real property and public utility tangible personal property in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date.

The "assessed valuation" of real property is fixed at 35% of true value and is determined pursuant to rules of the State Tax Commissioner. An exception is that real property devoted exclusively to agricultural use is assessed at not more than 35% of its current agricultural use value. Real property devoted exclusively to forestry or timber growing is taxed at 50% of the local tax rate multiplied by the assessed value.

The assessed values of taxable property in the City for the past two years were as follows:

Tax Collection Year	Real Property	Public Utility Property (in thousands)	Total Assessed Valuation
2024	$ 1,790,714	$ 64,927	$ 1,855,641
2025	$ 2,190,084	$ 67,568	$ 2,257,652

Property tax revenues in the General Fund decreased by 1% in 2025, despite the increase in assessed valuation of property. This is due to a decrease in the inside millage that was allocated to the General Fund, from 1.5 mills in 2024 to 1.2 mills in 2025. Inside millage was accordingly increased in the General Obligation Bond Retirement Fund, from 0.9 mills in 2024 to 1.2 mills in 2025.

Municipal Income Taxes

Ohio law authorizes a municipal income tax on both business income (net profits from the operation of a business or profession) and employee wages, salaries, and other compensation at a rate of up to 1% without voter authorization and at a rate above 1% with voter authorization. The charter of the City of Mentor requires voter approval of any tax on income. On March 15, 2016, the 2% income tax was renewed by the voters in the City for an indefinite period, without an expiration date.

The income tax is imposed on gross salaries and wages earned in the City by non-residents of the City and on salaries, wages and other compensation of City residents earned within or outside the City. The income tax liability of a City resident employed outside the City is reduced by a credit equal to 100% of the tax paid to the municipality in which the City resident is employed. The tax on business profits is imposed on that part of profits attributable to business conducted within the City.

On a modified accrual basis, income tax revenue increased $1,062,792 in 2025, due to the favorable impact on collections as a result of a strong and healthy local economy. Revenue generated from the municipal income tax is recorded in the General Fund and may be used for any governmental purpose, including debt service on general obligation bonds of the City.

Intergovernmental

Intergovernmental revenues are composed of federal and state grants and other shared revenues including taxes levied and collected by the State of Ohio and Lake County and partially redistributed to the City and other political subdivisions. Shared revenues include state income, sales, corporate franchise, and cigarette taxes as well as liquor fees. Intergovernmental revenues increased by approximately 22.2% in 2025 primarily due to an increase in the county portion of local government fund revenues, attributable to a change in the allocation method (see below).

The State Local Government Fund ("LGF") and Local Government Revenue Assistance Fund ("LGRAF") are a significant source of non-tax General Fund revenue. Through these funds, Ohio subdivisions share in a portion of the State's collection of the sales tax, use tax, personal income tax, corporate franchise tax and public utilities excise tax. The percentages of the five taxes supporting these funds have varied over the years. At times, the dollar amounts in the funds have been capped at specified levels.

Pursuant to the Ohio Revised Code, State LGF revenues are divided into county and municipal portions. The county portion, the larger of the two, is distributed to each of the State's 88 counties and is allocated based upon a statutory formula utilizing county population and county municipal property values. Once received by a county, the funds can either be distributed to all subdivisions using the statutory formula or the county and its subdivisions may agree upon an alternate method for allocating the funds. Lake County and its recipient communities have chosen the latter method, and enacted an update to the alternate method in 2024, impacting distributions in 2025 and thereafter. Lake County receives 10.8507% of the total allocation each year, while the allocations to the remaining political subdivisions are generally based on population. The municipal portion of the LGF is distributed directly by the State to those municipalities that collect an income tax. A municipality receives its share of the funds based upon its percentage of total municipal income taxes collected throughout the state in a given year. In 2025, the City had LGF revenue of $2.7 million.

Charges for Services

Revenue from charges for services increased by $327,241, approximately 3.1% in 2025 due to an increase in EMS transport fees.

Fines and Forfeitures

Revenue from fines and forfeitures decreased $33,520, approximately 2.9% during 2025, primarily due to a decline in cases at the Municipal Court.

Licenses, Permits and Inspections

Revenue from licenses, permits and inspections decreased by $61,191, approximately 4.4% in 2025, primarily due to a decrease in franchise fees.

Lease

Revenue from leases totaling $95,310 was recorded during 2025 for cell tower agreements.

Investment Income

Investment income in 2025 was $5,882,374, up from $5,105,469 in 2024. The increase is primarily due to an increase in the amount invested. For instance, the investment portfolio totaled $124.5 million at the end of 2025, compared to $109.0 million at the end of 2024.

Donations and Other

Revenue from donations and other increased by $587,731 during 2025, primarily due to increases in legal settlement revenues and sale of assets.

Analysis of General Fund Expenditures

General Fund expenditures and other uses totaled $79.3 million in 2025, an increase of 7.47% from 2024. The amount of expenditures and other uses by function on a modified accrual basis for the year ended December 31, 2025, including the increases (decreases) over the prior year, are shown in the following table:

Expenditures and Other Uses	2025	Total	2024	Total	Increase (Decrease) Over 2024	Change
			($ Amounts in 000's)			
Current:						
General Government	$ 10,558	13.32%	$ 9,765	13.24%	$ 793	8.12%
Police	16,758	21.16%	16,382	22.21%	376	2.30%
Fire	14,430	18.20%	14,254	19.33%	176	1.23%
Streets and highways	10,682	13.47%	10,069	13.66%	613	6.09%
Parks and recreation	12,332	15.56%	13,498	18.30%	(1,166)	-8.64%
Planning and development	2,038	2.57%	3,209	4.35%	(1,171)	-36.49%
Engineering and building	3,202	4.03%	2,368	3.22%	834	35.22%
Capital outlay	7,449	9.40%	3,366	4.56%	4,083	121.30%
Debt Service - principal retirement and interest	548	0.69%	494	0.67%	54	10.93%
Transfers out	1,275	1.61%	354	0.48%	921	260.17%
Total expenditures and other financing uses	$ 79,272	100.01%	$ 73,759	100.02%	$ 5,513	7.47%

General government expenditures were higher primarily as a result of increased claims related to property, liability, and vehicle insurance, and technology operating expenses.

The Police Department expenditures were higher primarily as a result of increased wages and benefits.

The Fire Department expenditures were higher primarily as a result of increased wages and benefits for fire and rescue services.

The Streets and highways expenditures were higher primarily as a result of increased wages and benefits, engineering services for projects at City Hall, and roof repairs at Fire Station 5.

The Parks and recreation expenditures were lower primarily because of decreases in operating costs at the Senior Center, Blackbrook Golf Course, Parks, and Cemetery.

Planning and development expenditures decreased, primarily due to a decrease in economic development and incentive grants.

Engineering and building expenditures were higher primarily as a result of the sidewalk improvement program.

Capital outlay expenditures were higher primarily as a result of the purchase of vehicles and radios in the Police Department, construction of a golf storage building at Blackbrook Golf Course, construction costs for a water slide at the Civic Center Pool, engineering costs for new facilities and splash pad upgrades at the Civic Center Pool, and construction of a new parking lot, basketball courts, and pickleball courts at the Civic Center Park.

Transfers out were higher because of a $1.0 million transfer to the Street Fund.

Major Expense Categories. A discussion of the City's major expense categories follows:

Employee Compensation and Labor Relations

As of December 31, 2025, and 2024, the City had approximately 352 and 357 full-time employees, respectively. As of December 31, 2025, approximately 230 full-time employees are represented in 5 collective bargaining units. The labor unions, together with the approximate number of employees represented by each, are the Municipal, Laborers Local Union 860 – 61, the Ohio Patrolmen's Benevolent Assn., representing three units – 92, and the International Assn. of Firefighters Local 1845 – 77.

There have been no work stoppages in the City within the last 20 years. The current three-year agreements with the labor unions, which represent the full-time employees, expires in March 2026. The current three-year agreement with the Mentor Part-time Firefighter Association expires in March 2027.

The Council, by ordinance, establishes schedules of salaries, wages and other economic benefits for the City's non-union employees. Generally, the terms of these ordinances have mirrored the wage increases and benefits in the union agreements.

Chapter 4117 of the Ohio Revised Code (the "Collective Bargaining Law"), establishes procedures for, and regulates public employer-employee collective bargaining and labor relations for the City and other state and local governmental units in Ohio. The Collective Bargaining Law creates a three-member State Employment Relations Board, which administers and enforces the Collective Bargaining Law. Among other things, the Collective Bargaining Law: (i) creates rights and obligations of public employers, public employees and public employee organizations with respect to labor relations; (ii) defines the employees it covers; (iii) establishes methods for (a) the recognition of employees and organizations as exclusive representatives for collective bargaining and (b) the determination of bargaining units; (iv) establishes matters for which collective bargaining is either required, prohibited, or optional;

(v) establishes procedures for bargaining and the resolution of disputes, including negotiation, mediation and fact finding; and (vi) permits all covered employees to strike, except certain enumerated classes of employees, such as police and fire personnel.

Over the past two years, the total salaries and wages paid to City employees from the General Fund were as follows:

Year	Amount Paid
2025	$ 35,974,290
2024	34,913,803

Employee Retirement Benefits

City employees (except for board members who are covered by social security) are members of one of two retirement systems. These retirement systems provide both pension and post-retirement health care benefits to participants, were created pursuant to Ohio statutes and are administered by state created boards of trustees. The boards are comprised of a combination of elected members from the respective retirement systems' memberships and ex-officio members from certain state government offices.

These two retirement systems are:

- Ohio Public Employees Retirement System (OPERS), created in 1935, represents state and local government employees not included in one of the other four state-mandated systems. More data on this pension fund is shown in Notes 13 and 14 of the financial statements.

- Ohio Police and Fire Pension Fund (OP&F), created in 1966, represents sworn personnel, not civilians, employed in police and fire divisions of Ohio's local governments. All of the City's full-time police and fire officers are members of this pension fund. More data on this pension fund is shown in Notes 13 and 14 of the financial statements.

Over the past two years, the City and its employees have made actual payments in the following amounts to OPERS and OP&F:

	2025	2024
	(in thousands)	
Paid by City to		
OPERS	$ 2,668	$ 2,482
OP&F	4,044	3,755
Total paid by City	6,712	6,237
Paid by Employees to		
OPERS	1,906	1,773
OP&F	2,284	2,108
Total paid by Employees	4,190	3,881
Total	$ 10,902	$ 10,118

The City is current in all of its required contributions to the respective pension funds.

GENERAL FUND BUDGETARY ANALYSIS

The difference between the original and final amended budget for the City's General Fund expenditures, including transfers and advances out, was an increase of $8.7 million, a 7.6 percent increase in appropriations. This increase is primarily due to increasing appropriations for various Parks and Recreation projects, including the following:

- $5.5 million to cover engineering and construction of the Garfield Park Splash Pad and Bathhouse;
- $1.3 million for the installation of the Civic Center Pool Waterslide; and
- $382,000 for the additional work needed for the Marina Bulkhead Replacement Project (Phase 6).

Additionally, the increase in the final amended budget for Streets and Highways is mainly due to allocating an additional $268,000 to cover the parking lot improvements at Blackbrook Golf Course.

The difference between the original and final amended budget for the City's General Fund revenues, including advances in, was $6.2 million, an increase of 7.0 percent. The budget for general fund revenues was increased as a result of underestimating income tax revenues.

The difference between the final amended budget and actual expenditures for the City's General Fund, including transfers and advances out, was a positive $16.1 million. The factors primarily contributing to the positive variance are explained by the following:

- Police – Wages and benefits were under budget by $629,000, primarily because of unfilled positions during the year; and operational costs were under budget by $250,000, mainly in dispatch ($56,000), patrol ($91,000), and the detective unit ($53,000).

- Fire – Wages and benefits were under budget by $550,000, primarily because of unfilled positions during the year; and operational costs were under budget by $102,000, mainly in fire and rescue services ($38,000) and vehicle maintenance ($51,000).

- Streets and Highways – Expenditures for building operations, maintenance and repair; infrastructure services; and capital for equipment and the Tyler Blvd. Sidewalk Project were under budget by $1.3 million, $425,000, and $324,000, respectively.

- Parks and Recreation – Expenditures for capital were under budget by $1.6 million, primarily due to lower expenditures for parks ($878,000), the Marina ($324,000), and the pools ($259,000). Likewise, expenditures for operations were under budget by $1.0 million, mainly due to the Ice Arena ($230,000), unspent contingency ($204,000), and the Recreation Center ($151,000).

- Engineering and Building – Wages and benefits were under budget by $276,000, primarily because of unfilled positions during the year. Expenditures for operations were under budget by $419,000, mainly due to general engineering services ($155,000), the sidewalk repair program ($114,000), and unspent contingency ($47,000).

- General Government – Wages and benefits were under budget by $867,000, primarily because of unfilled positions during the year in Information Technology ($311,000), Municipal Court ($209,000), Finance ($150,000), and the City Manager's Office ($109,000). Expenditures for operations were under budget by $2.8 million, mainly due to unspent contingency ($1.0 million), Finance ($955,000) which includes lower spending of $762,000 for income tax agency fees, and lower or unspent funds for equipment and consulting services in Information Technology ($526,000).

- Advances out and Transfers out – Advances out and transfers out were under budget primarily due to delays on starting some capital projects ($3.1 million and $1.2 million, respectively).

The difference between the final amended budget and actual revenues for the City's General Fund, excluding advances in, was a positive $2.9 million. The factors primarily contributing to the positive variance are explained by the following and are primarily due to conservatively estimating revenues:

- Interest earnings were $1.3 million more than the budget;
- Charges for services were $736,000 more than the budget, primarily due to EMS transport fees, and memberships and admissions at the Recreation Center.
- All other revenues were $734,000 more than the budget, primarily due to legal settlements, sale of assets, and reimbursements for claims related to property and vehicle insurance.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital assets: The City's investment in capital assets as of December 31, 2025 equaled $183.8 million (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings and improvements, equipment, intangible assets – RTU, SBITA subscriptions, infrastructure, and construction in progress. The total change in the City's capital assets in 2025 increased by 3.0 percent.

A summary of the City's capital assets at December 31, 2025 and December 31, 2024 is as follows:

	2025 Capital Assets, Net of Accumulated Depreciation/Amortization	2024 Capital Assets, Net of Accumulated Depreciation/Amortization
Land	$ 73,772,287	$ 72,570,555
Land improvements	7,445,920	6,655,922
Buildings and improvements	25,650,531	23,040,115
Equipment	13,323,526	11,834,935
Intangible assets - RTU, SBITA subscriptions	286,168	694,443
Infrastructure	56,995,788	59,993,999
Construction in progress	6,322,106	3,717,967
Total	$ 183,796,326	$ 178,507,936

The following were the major transactions during the current fiscal year that affected the City's capital assets:

- Land – purchase of 2.7 acres for $1.2 million that will be the location of the new Fire Station #3.

- Land improvements – new acquisition of $1.2 million, including the completion of the Marina Paver Project ($549,000), Norton Stream Restoration Project ($382,000), and Wildwood Patio Improvement Project ($208,000), offset by the annual depreciation of $448,000.

- Buildings and improvements – new acquisition of $3.7 million, including the construction of the Marina Kayak Building ($1.6 million), Blackbrook Golf Course Storage Building ($890,000), Wildwood Storage Building ($794,000), and the Blackbrook Pump Station ($507,000), offset by the annual depreciation of $1.1 million).

- Equipment – new acquisition of $3.6 million, including golf carts ($660,000), two ambulance squads ($616,000), an electric bus ($404,000), four vehicles for the Police Department ($255,000), a wheel loader for the Public Works Department ($231,000), a sidewalk snow plow ($183,000), and portable radios for the Police Department ($174,000), offset by annual depreciation of $2.1 million.

- Construction in progress – includes $2.5 million for the Civic Center Pool Water Slide, $1.9 million for the Civic Center Park Improvements (new parking lot and courts for basketball and pickleball), $598,000 for the Garfield Park Splash Pad, and $511,000 in vehicles for Police and Public Works.

The primary sources for financing the City's capital improvement projects are federal and state funding sources; general obligation bond proceeds; and general fund revenues. Additional information on the City's capital assets can be found in Note 6 to the financial statements.

Long-term debt. As of December 31, 2025, the City had total bonds, leases payable, SBITA payable, notes and direct borrowing loans outstanding of $21.4 million. These are backed by the full faith and credit of the City.

The activity affecting the City's debt obligations outstanding during the year ended December 31, 2025 is summarized below.

	Balance January 1, 2025	Debt Issued	Debt Retired	Balance December 31, 2025
General Obligation Bonds	$ 20,530,000	$ -	$ (2,115,000)	$ 18,415,000
Special Assessment Bonds	2,325,000	-	(535,000)	1,790,000
Unamortized Premium on Debt	207,591	-	(33,942)	173,649
Leases Payable	92,606	-	(33,513)	59,093
SBITA Payable	435,709	-	(380,562)	55,147
OWDA/OPWC Direct Borrowings	1,010,464	66,702	(136,755)	940,411
Total Government Activities	$ 24,601,370	$ 66,702	$ (3,234,772)	$ 21,433,300

The funds used to meet the debt service requirements of the City's general obligation bonds are from certain ad valorem taxes and other revenue sources. Ad valorem taxes, the primary source of funds, amounted to $2.4 million in 2025, and rollback/homestead reimbursement from the State amounted to $295,000, which covered the debt service requirements on the general obligation bonds (principal of $2.1 million plus interest of $469,000). Likewise, the special assessment revenue of $638,000 covered the principal and interest for the special assessment bonds ($635,000).

The City issues its general obligation bonds within the context of its Capital Improvement Program. Programs which have benefited due to the issuance of general obligation debt include construction of and additions to City buildings (including a maintenance facility, a regional emergency response facility, a cemetery office and maintenance building, and a City hall addition), and acquisition of a golf course and park land.

The City also issues special assessment bonds for various roadway improvements. The debt service on the special assessment bonds is paid from the revenue collected through the special assessment levies.

The City presently has an Aa1 bond rating from Moody's Investors Service and a AA+ rating from S&P Global. The ratings were both assigned in October, 2017, and reaffirmed for the City's most recently issued Series 2020 Various Purpose Refunding bonds. Previously the City had an Aa1 rating from Moody's that was based on a recalibration during 2010 and reaffirmed in 2011 and 2015. Prior to that, the City had an Aa2 rating from Moody's that was assigned in 2005, and reaffirmed several times.

The ratio of net general bonded debt to assessed valuation and the amount of bonded debt per capita are useful indicators of the City's debt position. Net general bonded debt is total general bonded debt supported by taxes less amounts available in the Debt Service Funds.

This data at December 31, 2025 was:

Net General Bonded Debt	$ 18,588,649
Ratio of Net Bonded Debt to Assessed Valuation	0.79%
Net General Bonded Debt Per Capita	$ 376.70

The Ohio Revised Code provides that the net debt of the municipal corporation, whether or not approved by the electors, shall not exceed 10.5 percent of the assessed value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5 percent of the total assessed value of property. The City's total debt limit (10.5 percent) is $237,053,540 and unvoted debt limit (5.5 percent) is $124,170,902. These debt limitations are not expected to affect the financing of any currently planned facilities or services.

Additional information on the City's long-term debt can be found in Note 7 to the financial statements.

FACTORS EXPECTED TO IMPACT THE CITY'S FUTURE FINANCIAL POSITION OR RESULTS OF OPERATIONS

On a cash basis, the City's original general fund budget for 2026 projects a year-end unencumbered balance of $59.0 million. This includes estimated income tax collections of $65.0 million, which is slightly less than the actual 2025 collections ($65.9 million). For the four months through April 30, 2026, income tax collections were down 4.8% from the comparable 2025 period. However, the gap between 2025 and 2026 collections will reduce significantly in May, as collections from RITA in May 2026 are $505,000 higher than all collections (RITA, State, individuals) in May 2025. Furthermore, collections through the first half of May 2026 comprise 42.2% of the estimated amount for 2026, which is above the target of 41.7%. Lastly, the general fund unencumbered balance at April 30, 2026 was $66.9 million.

NEED ADDITIONAL INFORMATION

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Director of Finance, City of Mentor, 8500 Civic Center Boulevard, Mentor, Ohio 44060.

BASIC FINANCIAL INFORMATION

CITY OF MENTOR, OHIO
STATEMENT OF NET POSITION
DECEMBER 31, 2025

	Governmental Activities
ASSETS	
Equity in Pooled Cash and Cash Equivalents	$ 129,796,028
Materials and Supplies Inventory	764,840
Accounts Receivable	1,032,031
Accrued Interest Receivable	78,689
Intergovernmental Receivable	7,035,498
Prepaid Items	577,822
Municipal Income Taxes Receivable	16,541,912
Property Taxes Receivable	7,847,963
Leases Receivable	97,248
Special Assessments Receivable	3,696,280
Assets Held for Resale	581,480
Net OPEB Asset	2,238,017
Nondepreciable Capital Assets	80,094,393
Depreciable Capital Assets	103,701,933
Total Assets	354,084,134
DEFERRED OUTFLOWS OF RESOURCES	
Deferral on Refunding	133,918
Pension	18,442,311
OPEB	1,413,715
Total Deferred Outflows of Resources	19,989,944
LIABILITIES	
Accounts Payable	2,446,130
Accrued Payroll and Employee Benefits	2,832,897
Intergovernmental Payable	799,511
Construction, Security, and Bid Deposits	615,035
Vacation Benefits Payable	1,515,107
Matured Compensated Absences Payable	5,560
Accrued Interest Payable	42,174
Claims Payable	640,714
Long-term Liabilities:	
Due within one year	7,851,098
Due in more than one year:	
Net Pension Liability	77,701,389
Net OPEB Liability	3,527,105
Other amounts	24,183,914
Total Liabilities	122,160,634
DEFERRED INFLOWS OF RESOURCES	
Property Taxes and Leases	7,877,672
Payments in Lieu of Taxes	2,124,000
Pension	3,312,014
OPEB	3,982,351
Total Deferred Inflows of Resources	17,296,037
NET POSITION	
Net Investment in Capital Assets	161,701,864
Restricted for:	
Debt Services	5,090,962
Capital Projects	701,191
Streets and public safety	16,563,369
Economic Development	7,296,386
Parks	450,178
Other Purpose	27,977
Pension/OPEB	2,238,017
Unrestricted	40,547,463
Total Net Position	$ 234,617,407

See accompanying notes to the basic financial statements.

CITY OF MENTOR, OHIO
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2025

		Program Revenues			Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Primary Government:					
Governmental activities:					
Police	$ 18,533,828	$ 118,299	$ 556,194	$ -	$ (17,859,335)
Fire	17,047,854	2,562,087	13,054	-	(14,472,713)
Parks and Recreation	18,525,345	8,155,150	3,694,000	270,594	(6,405,601)
Engineering and Building	3,956,096	707,342	-	-	(3,248,754)
Planning and Development	2,703,067	165,790	313,788	-	(2,223,489)
Streets and Highways	22,329,732	1,364,268	5,499,443	436,868	(15,029,153)
General Government	12,245,740	2,372,496	52,081	-	(9,821,163)
Interest	573,291	-	-	-	(573,291)
Total Governmental activities	$ 95,914,953	$ 15,445,432	$ 10,128,560	$ 707,462	(69,633,499)

General Revenues:	
Property Taxes levied for:	
General Purposes	2,418,773
Debt Service Purpose	2,410,708
Other Purposes	3,432,917
Municipal Income Taxes levied for:	
General Purposes	65,356,268
Other Taxes	744,996
Payments in Lieu of Taxes	2,089,226
Grants & Entitlements not restricted to specific programs	3,893,420
Investment Income	6,043,068
All Other Revenues	1,189,064
Total General Revenues	87,578,440
Change in Net Position	17,944,941
Net Position - Beginning of the Year	216,672,466
Net Position - End of Year	$ 234,617,407

See accompanying notes to the basic financial statements.

CITY OF MENTOR, OHIO
BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2025

	General Fund	Special Assessment Bond Retirement	Other Governmental Funds	Total Governmental Funds
ASSETS				
Equity in Pooled Cash and Cash Equivalents	$ 90,815,480	$ 18,734	$ 29,023,923	$ 119,858,137
Materials and Supplies Inventory	764,840	-	-	764,840
Accrued Interest Receivable	78,689	-	-	78,689
Accounts Receivable	242,780	-	789,251	1,032,031
Interfund Receivable	8,335,352	-	2,239	8,337,591
Intergovernmental Receivable	1,535,466	-	5,500,032	7,035,498
Prepaid Items	543,876	-	21,486	565,362
Municipal Income Taxes Receivable	16,541,912	-	-	16,541,912
Property Taxes Receivable	2,767,244	-	5,080,719	7,847,963
Special Assessments Receivable	-	3,680,785	15,495	3,696,280
Leases Receivable	97,248	-	-	97,248
Assets held for resale	-	581,480	-	581,480
Total Assets	$ 121,722,887	$ 4,280,999	$ 40,433,145	$ 166,437,031
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts Payable	$ 1,523,371	$ -	$ 922,759	$ 2,446,130
Accrued Wages and Benefits	2,826,704	-	6,193	2,832,897
Intergovernmental Payable	750,144	49,367	-	799,511
Matured Compensated Absences Payable	5,560	-	-	5,560
Construction, Security, and Bid Deposits	615,035	-	-	615,035
Interfund Payable	-	65,022	8,272,569	8,337,591
Total Liabilities	5,720,814	114,389	9,201,521	15,036,724
Deferred Inflows of Resources:				
Property Taxes, Leases, and Payments in Lieu of Taxes	2,837,318	-	7,164,354	10,001,672
Unavailable Revenue - Delinquent Property Taxes	23,400	-	41,238	64,638
Unavailable Revenue - Income Taxes	5,823,175	-	-	5,823,175
Unavailable Revenue - Other	953,846	4,081,948	2,241,960	7,277,754
Total Deferred Inflows of Resources	9,637,739	4,081,948	9,447,552	23,167,239
Fund Balances:				
Nonspendable	1,308,716	-	21,486	1,330,202
Restricted	-	84,662	23,581,967	23,666,629
Committed	275,540	-	1,492,888	1,768,428
Assigned	24,559,013	-	-	24,559,013
Unassigned (Deficit)	80,221,065	-	(3,312,269)	76,908,796
Total Fund Balances	106,364,334	84,662	21,784,072	128,233,068
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 121,722,887	$ 4,280,999	$ 40,433,145	$ 166,437,031

See accompanying notes to the basic financial statements.

CITY OF MENTOR, OHIO
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION
DECEMBER 31, 2025

Total Governmental Funds Balance		$ 128,233,068
Amounts reported for Governmental Activities in the Statement of Net Position are different because:		
Capital Assets used in Governmental Activities are not financial resources and, therefore, are not reported in the funds		183,796,326
Other long-term assets are not available to pay for current-period expenditures and, therefore, are unavailable revenues in the funds:		
Delinquent property taxes	$ 64,638	
Municipal income taxes	5,823,175	
Intergovernmental	5,899,622	
Charges for services	1,378,132	
Total		13,165,567
In the Statement of Activities, interest is accrued on outstanding bonds, whereas in Governmental funds, an interest expenditure is reported when due.		(42,174)
Internal Service funds are used by management to charge the costs of certain activities, such as insurance to individual funds. The assets and liabilities of the Internal Service funds are included in Governmental Activities in the Statement of Net Position.		6,589,637
The net pension liability and net OPEB liability are not due and payable in the current period; and the net OPEB asset is not available for spending in the current period; therefore, the liability, asset, and related deferred outflows are not reported in governmental funds:		
Net OPEB Asset	2,238,017	
Deferred Outflows - Pension	18,442,311	
Deferred Inflows - Pension	(3,312,014)	
Net Pension Liability	(77,701,389)	
Deferred Outflows - OPEB	1,413,715	
Deferred Inflows - OPEB	(3,982,351)	
Net OPEB Liability	(3,527,105)	
Total		(66,428,816)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds:		
General obligation bonds	(18,415,000)	
Special Assessment Bonds	(1,790,000)	
Unamortized bond and note premiums	(173,649)	
Leases and SBITA Payable	(114,240)	
OWDA Loan	(940,411)	
Deferred Charges on refundings	133,918	
Vacation Benefits	(1,515,107)	
Accrued compensated absences	(7,881,712)	
Total		(30,696,201)
Net Position of Governmental Activities		$ 234,617,407

See accompanying notes to the basic financial statements.

CITY OF MENTOR, OHIO
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2025

	General Fund	Special Assessment Bond Retirement	Other Governmental Funds	Total Governmental Funds
REVENUES				
Property Taxes	$ 2,416,306	$ -	$ 5,851,225	$ 8,267,531
Municipal Income Taxes	64,739,162	-	-	64,739,162
Other Local Taxes	-	-	745,296	745,296
Payments in Lieu of Taxes	-	-	2,089,226	2,089,226
Intergovernmental	3,360,812	-	10,955,998	14,316,810
Interest	5,882,374	-	160,694	6,043,068
Licenses, Permits, and Inspections	1,322,745	-	-	1,322,745
Fines, Forfeitures, and Settlements	1,120,262	-	421,039	1,541,301
Lease	95,310	-	-	95,310
Charges for Services	10,793,136	-	119,555	10,912,691
Contributions and Donations	53,509	-	154,737	208,246
Special Assessments	-	637,593	1,350,397	1,987,990
All Other Revenues	951,344	-	35,000	986,344
Total Revenues	90,734,960	637,593	21,883,167	113,255,720
EXPENDITURES				
Police	16,758,247	-	735,298	17,493,545
Fire	14,430,341	-	1,387,420	15,817,761
Parks and Recreation	12,332,390	-	3,992,915	16,325,305
Engineering and Building	3,202,040	-	212,064	3,414,104
Planning and Development	2,038,167	-	370,045	2,408,212
Streets and Highways	10,682,367	-	7,012,366	17,694,733
General Government	10,557,885	18,575	291,707	10,868,167
Capital Outlay	7,449,267	-	5,117,722	12,566,989
Debt Service:				
Principal Retirement	532,301	553,529	2,115,000	3,200,830
Interest and Fiscal Charges	15,702	101,200	469,431	586,333
Total Expenditures	77,998,707	673,304	21,703,968	100,375,979
Excess of Revenues (Under) Expenditures	12,736,253	(35,711)	179,199	12,879,741
OTHER FINANCING SOURCES (USES)				
OPWC Loans Issued	-	-	66,702	66,702
Transfers In	-	-	2,816,964	2,816,964
Transfers Out	(1,275,460)	-	(1,541,504)	(2,816,964)
Total Other Financing Sources (Uses)	(1,275,460)	-	1,342,162	66,702
Net Change in Fund Balances	11,460,793	(35,711)	1,521,361	12,946,443
Fund Balances- Beginning of the Year	94,903,541	120,373	20,262,711	115,286,625
Fund Balances - End of Year	$ 106,364,334	$ 84,662	$ 21,784,072	$ 128,233,068

See accompanying notes to the basic financial statements.

CITY OF MENTOR, OHIO
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2025

Net Change in Fund Balances-Total Governmental Funds		$ 12,946,443
Amounts reported for Governmental Activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.		
Capital Outlay	$ 12,442,740	
Depreciation	(7,140,478)	
Total		5,302,262
In the Statement of Activities, only the loss on the disposal of capital assets is reported, whereas, in the Governmental Funds, the proceeds from the disposals increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the capital assets.		(13,872)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		
Delinquent property taxes	(5,133)	
Municipal income taxes	617,106	
Intergovernmental	(394,710)	
Charges for services	392,059	
Total		609,322
Other financing sources in the Governmental funds increase long-term liabilities in the Statement of Net Position. These sources were attributed to the issuance of loans.		(66,702)
Repayment of long-term debt are expenditures in the Governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.		3,200,830
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows		
Pension		6,188,663
OPEB		135,180
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability, net pension asset, and net OPEB liability are reported as pension expense in the statement of activities.		
Pension		(10,023,223)
OPEB		755,797
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental funds.		
Accrued interest on bonds	5,320	
Amortization of bond premiums	33,942	
Compensated absences	(784,205)	
Deferred Charges on refundings	(26,220)	
Vacation benefits payable	(108,018)	
Total		(879,181)
Internal Service funds are used by management to charge costs to certain activities, such as insurance to individual funds. The net revenue (expense) of Internal Service funds are reported in the Governmental Activities.		(210,578)
Change in Net Position of Governmental Activities		$ 17,944,941

See accompanying notes to the basic financial statements.

CITY OF MENTOR, OHIO
GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
For the Year Ended December 31, 2025

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property Taxes	$ 2,751,000	$ 2,751,000	$ 2,416,306	$ (334,694)
Municipal Income Taxes	59,700,000	65,900,000	65,921,896	21,896
Intergovernmental	2,970,500	2,970,500	3,242,799	272,299
Interest	4,000,000	4,000,000	5,330,092	1,330,092
Licenses and Permits	1,439,000	1,439,000	1,349,749	(89,251)
Fines and Forfeitures	947,000	947,000	1,143,101	196,101
Charges for Services	10,168,600	10,168,600	10,904,357	735,757
All Other Revenues	217,200	217,200	951,300	734,100
Total Revenues	82,193,300	88,393,300	91,259,600	2,866,300
Expenditures:				
Current:				
Police	16,087,332	16,197,932	15,276,086	921,846
Fire	12,845,830	13,045,475	12,392,994	652,481
Streets and Highways	13,632,513	14,105,569	11,597,650	2,507,919
Parks and Recreation	27,763,787	35,216,871	32,237,788	2,979,083
Planning and Development	2,581,248	2,707,248	2,561,790	145,458
Engineering and Building	4,484,135	4,750,585	3,989,143	761,442
General Government	13,655,301	13,737,647	9,897,381	3,840,266
Debt Service				
Principal	80,000	120,000	118,226	1,774
Total Expenditures	91,130,146	99,881,327	88,071,058	11,810,269
Excess of Revenues Over (Under) Expenditures	(8,936,846)	(11,488,027)	3,188,542	14,676,569
Other Financing Sources (Uses)				
Advances In	6,500,000	6,500,000	6,037,644	(462,356)
Advances Out	(12,500,000)	(12,500,000)	(9,356,180)	3,143,820
Transfers Out	(11,600,000)	(11,560,000)	(10,397,746)	1,162,254
Total Other Financing Sources (Uses)	(17,600,000)	(17,560,000)	(13,716,282)	3,843,718
Net Change in Fund Balance	(26,536,846)	(29,048,027)	(10,527,740)	18,520,287
Fund Balance - Beginning of Year	72,692,648	72,692,648	72,692,648	-
Prior Year Encumbrances	6,437,522	6,437,522	6,437,522	-
Fund Balance - End of Year	$ 52,593,324	$ 50,082,143	$ 68,602,430	$ 18,520,287

See accompanying notes to the basic financial statements.

CITY OF MENTOR, OHIO
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2025

	Governmental Activities
	Internal Service Funds
ASSETS	
Current Assets:	
Equity in Pooled Cash and Cash Equivalents	$ 9,937,891
Prepaid Items	12,460
Total Assets	9,950,351
LIABILITIES	
Claims Payable	640,714
Total Current Liabilities	640,714
Noncurrent Liabilities:	
Employee Benefits Payable	2,720,000
Total Noncurrent Liabilities	2,720,000
Total Liabilities	3,360,714
NET POSITION	
Unrestricted	6,589,637
Total Net Position	$ 6,589,637

See accompanying notes to the basic financial statements.

CITY OF MENTOR, OHIO
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2025

	Governmental Activities
	Internal Service Funds
OPERATING REVENUES	
Charges for Services	$ 8,500,000
Donations and Other	126,303
Total Operating Revenues	8,626,303
OPERATING EXPENSES	
Employee Benefits	8,836,881
Total Operating Expense	8,836,881
Operating Income (Loss)	(210,578)
Change in Net Position	(210,578)
Net Position - Beginning of Year	6,800,215
Net Position- End of Year	$ 6,589,637

See accompanying notes to the basic financial statements.

CITY OF MENTOR, OHIO
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2025

	Governmental Activities Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash Received from Charges for Services	$ 8,500,000
Donations and Other	126,303
Cash Payments to Vendors	(8,716,862)
Net Cash (used) by Operating Activities	(90,559)
Net Decrease in Cash and Cash Equivalents	(90,559)
Cash and Cash Equivalents - Beginning of Year	10,028,450
Cash and Cash Equivalents - End of Year	$ 9,937,891
RECONCILIATION OF OPERATING (LOSS) TO NET CASH (USED) BY OPERATING ACTIVITIES	
Operating Loss	$ (210,578)
(Increase) Decrease in Assets:	
Prepaid Items	(363)
Increase in Liabilities:	
Claims Payable	(11,618)
Employee Benefits Payable	132,000
Net Cash (Used) by Operating Activities	$ (90,559)

See accompanying notes to the basic financial statements.

CITY OF MENTOR, OHIO
STATEMENT OF FIDUCIARY NET POSITION
DECEMBER 31, 2025

	Private-Purpose Trust Fund	Custodial Fund
ASSETS		
Cash and Investments	$ 24,441	$ 152,035
Total Assets	24,441	152,035
LIABILITIES		
Due to External Parties	-	152,035
Total Liabilities	-	152,035
NET POSITION		
Restricted For:		
Held in Trust for Individuals, Organizations, and Other Governments	24,441	-
Total Net Position	$ 24,441	$ -

See accompanying notes to the basic financial statements.

CITY OF MENTOR, OHIO
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED DECEMBER 31, 2025

	Private-Purpose Trust Fund	Custodial Fund
ADDITIONS		
Investment Income	$ 1,019	$ -
Fines and Forfeitures for Other Governments	-	1,693,465
Total Additions	1,019	1,693,465
DEDUCTIONS		
Fines and Forfeitures Distributions to Other Governments	-	1,693,465
Total Deductions	-	1,693,465
Net Increase in Fiduciary Net Position	1,019	-
Net Position - Beginning of Year	23,422	-
Net Position - End of Year	$ 24,441	$ -

See accompanying notes to the basic financial statements.

NOTE 1 – DESCRIPTION OF CITY OPERATIONS AND REPORTING ENTITY

The City: The City of Mentor, Ohio (the "City") was organized under the present system of government effective January 1, 1963 and was incorporated as a home rule municipal corporation under the laws of the State of Ohio. The City operates under a Council-Manager form of government and provides the following services: public safety (police and fire), highways and streets, parks and recreation, public improvements, planning and development, and general administrative services.

Reporting Entity: The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") applicable to local governments. The Governmental Accounting Standards Board ("GASB") is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's Codification of Governmental Accounting and Financial Reporting Standards ("GASB Codification").

In evaluating how to define the governmental reporting entity, the City complies with the provisions of GASB Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 61, "*The Financial Reporting Entity: Omnibus, an amendment of GASB Statements No. 14 and 34",* under which the financial statements include all the organizations, activities, functions, and component units for which the City ("primary government") is financially accountable. Financial accountability is defined as the appointment of a voting majority of the component unit's board, and either (1) the City's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the City.

On this basis, the City's financial reporting entity has no component units but includes the Mentor Municipal Court (the "Court") as part of the City's primary government in the determination of the City's reporting entity. The Court's operations are not legally separate from the City. In addition, the City is responsible for budgeting and appropriating funds for the operation of the Court and is ultimately responsible for any operating deficits sustained by the Court. The City's share of the fines collected by the Court, along with its share of the Court's administrative and operating costs, are recorded in the City's General Fund and court related Special Revenue funds. Monies held by the Court in a fiduciary capacity are included in the custodial fund in the accompanying basic financial statements, as further discussed in Note 5. No other organizations are included as part of the City's reporting entity.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant policies followed during the preparation of the accompanying financial statements.

A. Government-wide and fund financial statements

GASB Statement No. 34 established new requirements and a new reporting model for the annual financial reports of state and local governments. The Statement was developed to make annual reports easier to understand and more useful to the people who use governmental financial information to make decisions. Financial information of the City is presented in the following format:

Basic Financial Statements:

1. *Government-wide financial statements* consist of a statement of net position and a statement of activities. These statements report all of the assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, and expenses of the City. Governmental activities are normally supported by taxes and intergovernmental revenues. Fiduciary funds of the City are not included in these government-wide financial statements.

Interfund receivables and payables have been eliminated in the government-wide statement of net position. These eliminations minimize the duplicating effect on assets and deferred outflows of resources and liabilities and deferred inflows of resources within the governmental activities total column. Interfund services provided and used are not eliminated in the process of consolidation in the statement of activities. The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenue includes (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions, including special assessments that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

2. *Fund financial statements* consist of a series of statements focusing on information about the City's major governmental funds. Separate statements are presented for the governmental, proprietary and fiduciary funds.

The City's major governmental funds are the General Fund and the Special Assessment Bond Retirement Fund.

The General Fund is the primary operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in other funds. Its revenues consist primarily of income and property taxes, investment income, shared revenues, charges for services, and fines and forfeitures.

General Fund expenditures represent costs of general government; police; fire; streets and highways; parks and recreation; planning and development; engineering and building; and debt service. General Fund resources are also transferred annually to support other services which are accounted for in other separate funds.

The Special Assessment Bond Retirement Fund is used to account for the accumulation of resources for the payment of special assessment long-term debt principal, interest, and related costs.

The City maintains proprietary funds, such as internal service funds, to report any activity that provides goods or services to other funds, departments or agencies or to other governments, on a cost-reimbursement basis. Currently, the City has two proprietary funds which are Internal Service Funds for Workers' Compensation and Self Insurance. Operating revenues within those funds are generated directly from the General Fund as Charges for Services. Operating expenses are the payment of premiums and claims which are the primary purposes of the funds. Also maintained by the City are fiduciary funds, such as private-purpose trust funds and custodial funds, used to account for either legal trust arrangements which benefit individuals, private organizations, or other governments or assets and deferred outflows of revenues held by the City as an agent for individuals, private organizations or other governments.

3. *The City's General Fund budget to actual statement* is presented as part of the basic financial statements.

4. Notes to the financial statements provide information that is essential to a user's understanding of the basic financial statements.

B. Financial reporting presentation

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets and deferred outflows of resources, liabilities and deferred inflows of resources, fund balance (net position), revenues, and expenditures (expenses). The fund types and classifications that exist under GAAP are as follows:

GOVERNMENTAL FUNDS

1. **General Fund** - The General Fund is the general operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund is always defined as a major fund.

2. **Special Revenue Funds** - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. These funds include most federal and state grants.

3. **Debt Service Funds** - Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of general obligation and special assessment long-term debt principal, interest, and related costs. In 2025, the Special Assessment Bond Retirement Fund is considered a major fund.

4. **Capital Projects Funds** - Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

5. **Permanent Funds** - Permanent funds are used for the purpose of accounting for and reporting resources that are legally restricted to the extent that earnings, and not principal, may be used for purposes that support the reporting government's programs. During 2025, the City did not utilize any permanent funds.

PROPRIETARY FUNDS

1. **Enterprise Funds** - Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. During 2025, the City did not utilize any enterprise funds.

2. **Internal Service Funds** - Internal service funds are used to report activity for the financing of goods or services provided by one department to other departments or to other governments on a cost-reimbursement basis. During 2011, the City established, with Resolution No. 11-R-107, an internal service fund known as the Workers' Compensation Fund to account for the operation of the retrospective ratings plan for Workers' Compensation. During 2016, the City established, with Resolution 16-R-102, an internal service fund known as the Self Insurance Fund to account for the operation of a self-insurance program.

FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The City's fiduciary funds are a private-purpose trust fund and a custodial fund. The City's private purpose trust fund accounts for the cost of decorating specific graves as designated by individual donors in a Cemetery Bequest and Endowment Fund. The custodial fund accounts for the Mentor Municipal Court. The City does not have any pension or investment trust funds.

Fiduciary Funds are not included in the government-wide statements.

C. Measurement focus and basis of accounting

Except for budgetary purposes, the basis of accounting used by the City conforms to GAAP as applicable to governmental units. The accounting and financial reporting treatment applied to a fund is determined by its measurement focus.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include income taxes, property taxes, grants, shared revenue, and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the taxpayer's liability occurs and revenue from property taxes is recognized in the fiscal year for which the taxes are levied. On an accrual basis, revenue in the form of shared revenue is recognized when the provider government recognizes its liability to the City.

Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a cost reimbursement basis.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities and deferred inflows of resources of the current period. The City generally considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Expenditures are generally recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt are reported as other financing sources.

In applying the susceptible-to-accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available (i.e., collectible within the current year or within sixty days after year-end and available to pay obligations of the current period): income taxes, investment earnings, and shared revenues. Reimbursements due for federal or state funded projects are accrued as revenue at the time the expenditures are made or, when received in advance, deferred until expenditures are made. Property taxes and special assessments, though measurable, are not available to finance current period obligations. Therefore, property tax and special assessment receivables are recorded and deferred until they become available. Other revenues, including licenses, fees, fines and forfeitures and charges for services are recorded as revenue when received in cash because they are generally not measurable until actually received.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Budgetary Procedures

Budgetary Process: The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinance. These budgetary documents are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources as certified. The tax budget and appropriation ordinance are prepared under the direction of the City Manager and submitted to City Council for adoption. Budgeted expenditures represent original appropriations as modified by adjustments during the year. The primary level of budgetary control is at the departmental and object level for all funds of the City. Budget revisions within appropriated amounts between objects within a department are subject to the approval of the City Finance Director and if outside the base of the budget, are also subject to approval by the City Manager. Changes in a department's total appropriation require action by City Council. For the year ended December 31, 2025, expenditures did not exceed appropriations in any individual department.

Tax Budget: A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

Estimated Resources: The County Budget Commission certifies its actions to the City by September 1. As part of this process, the City receives the official certificate of estimated resources which states the projected cash receipts of each fund. On or about January 1, this certificate is amended to include actual unencumbered cash balances from the preceding year.

Appropriations: A temporary appropriation ordinance to control expenditures (expenses) may be passed on or about January 1 for the period through March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance may be amended during the year as new information becomes available, provided that total appropriations do not exceed certified estimated resources, as amended. At the end of the fiscal year, all unexpended and unencumbered balances of operating appropriations revert to the fund from which the original appropriation was made, where they become available for future appropriation. Appropriations are adopted by City Council for all funds except the Municipal Court Custodial Fund; however, the City is only required to report herein on the budget adopted for the General Fund and court related Special Revenue funds.

GAAP/Budget Reconciliation: The City's budgetary process accounts for certain transactions on a basis other than accounting principles generally accepted in the United States of America (GAAP basis). The major difference between the budgetary basis and the GAAP basis is that financial transactions are recorded on a cash and encumbrance basis (budgetary basis) as opposed to when susceptible to accrual (GAAP).

A reconciliation of the General Fund's results of operations for 2025 reported on the budget basis versus the GAAP basis is as follows:

Net Change in Fund Balance

	General Fund
GAAP Basis	$ 11,460,793
Adjustments:	
Revenue accruals	1,200,436
Advances in	6,037,644
Advances out	(9,356,180)
Expenditure accruals	(422,264)
Funds with separate Legally Adopted Budgets*	(133,929)
Encumbrances	(19,314,240)
Budget Basis	$ (10,527,740)

*Includes Payroll Stabilization Fund, Senior Citizens Activities Fund, Cultural Fund and Beautification Fund.

Encumbrances: Encumbrance accounting, under which purchase orders, contracts, and other commitments for the future expenditure of funds are recorded in order to constrain a portion of the applicable appropriation, is utilized during the year for budget control purposes.

Encumbrances outstanding at year-end are reported as expenditures under the City's budgetary basis of accounting.

The City honors the contracts represented by year-end encumbrances, and the related appropriations are carried forward to the succeeding year. For governmental fund financial statements reporting purposes, encumbrances outstanding at year-end are reported as restricted, committed, assigned or unassigned classifications of fund balance since they do not constitute expenditures, liabilities, or deferred inflows of resources.

The budget and actual expenditures included in the General Fund budgetary statement include all expenditures made during the year under the City's budgetary basis of accounting, including expenditures made in the current year that were encumbered and appropriated in the prior year.

As of December 31, 2025, the City's commitments for encumbrances in the governmental funds were as follows:

	Encumbrances Outstanding
General	$ 19,314,237
Nonmajor funds	6,044,377
Total	$ 25,358,614

E. Other Significant Accounting Policies

Cash and Investments: Cash resources of certain individual funds are combined to form a pool of cash and investments which is managed by the Director of Finance. Interest earned on pooled cash and investments is credited to the General Fund, (except in cases where state law or City ordinances require that the income be allocated to certain specific funds, utilizing a formula based on the month-end balance of each fund). The City reports its investments at fair value based on quoted fair values and recognizes the corresponding change in the fair value of the investments as investment earnings in the year in which the change occurs.

Inventory: Inventory is valued at cost using the first-in, first-out (FIFO) method and consists of expendable supplies held for consumption and items held for resale. The cost of inventory items is recorded as an expenditure in the governmental fund financial statements at the time individual inventory items are purchased. Reported inventories are equally offset by a nonspendable fund balance which indicates that they do not constitute "available spendable resources" even though they are a component of net position.

Prepaids: Payments made to vendors for services that will benefit periods beyond December 31, 2025, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

Capital Assets: Capital assets, which include land, construction in progress, land improvements, buildings (including renovations and improvements), equipment, intangible right to use lease-equipment, and infrastructure assets are reported in the governmental activities column in the government-wide financial statements to the extent the City's capitalization threshold is met. The City defines capital assets as assets with an estimated useful life in excess of five years (except vehicles) and an individual cost of more than $5,000.

Assets are recorded at historical cost or estimated historical cost, if historical cost is not available. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at their acquisition value on the date contributed. As permitted under the implementation provisions of GASB Statement No. 34, the historical cost of infrastructure assets acquired, significantly reconstructed or that received significant improvements prior to January 1, 1980 have not been included as part of governmental capital assets in the government-wide financial statements. Costs for maintenance and repairs are expensed when incurred. However, costs for repairs and upgrading that materially add to the value or life of an asset and meet the above criteria are capitalized.

The City depreciates/amortizes capital assets on a straight-line basis using the following estimated useful lives:

Land improvements	20
Building and improvements	20 - 40
Equipment	5 – 20
Intangible assets – RTU, SBITA	3 - 10
Infrastructure	25 - 50

The City is reporting intangible right to use assets and Subscription-based information technology arrangements related to leased equipment. These intangible assets are being amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

Compensated Absences: The City recognizes a liability for compensated absences for leave that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled during or upon separation from employment. The liability is incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

These amounts are recorded as accrued payroll and employee benefits in the fund from which the employees who have accumulated leave are paid. The remaining portion of the liability is not reported in the governmental fund financial statements.

Normally, all vacation time is to be taken in the year available unless approval for carryover is obtained. City employees also earn sick leave which, if not taken, accumulates until retirement. Upon retirement, an employee with ten or more years of service is paid one-third of accumulated sick leave, subject to certain limitations, calculated at current wage rates.

Accrued Liabilities and Long-Term Obligations: In the government-wide statement of net position, accounts payable and accrued liabilities, deposits, notes payable, long-term debt, leases and other long-term obligations are reported as liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the bonds-outstanding method, which approximates the effective interest method. Losses on advance refundings are deferred and amortized over the life of the new debt, or the life of the advance refunded debt, whichever is shorter.

Bonds payable are reported net of the applicable unamortized bond premium, discount or advance refunding losses. Bond issuance costs are reported as an expense in the period incurred.

In the governmental fund financial statements, bond premiums and discounts, as well as bond issuance costs, are recognized as revenues or expenditures during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

Net pension/OPEB liability is recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payments of those benefits.

Fund Balances: Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance classification includes amounts that cannot be spent because they are not spendable in form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of the City's Council. Those committed amounts cannot be used for any other purpose unless the City's Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. City Council has approved the internally imposed constraints for the Payroll Stabilization arrangement. The circumstances that trigger spending are both specific and nonroutine.

Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. Assigned amounts represent intended uses established by the City's legislative body, the City Council. State statute authorizes the Finance Director to assign fund balance for purchase orders; provided such amounts have been lawfully appropriated.

Unassigned – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In the other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

The constraints placed on fund balance for the major governmental funds and all other governmental funds follow:

Fund Balances	General Fund	Special Assessment Bond Retirement Fund	Other Governmental Funds	Total
Nonspendable				
Prepaid Items	$ 543,876	$ -	$ 21,486	$ 565,362
Materials and Supplies Inventory	764,840	-	-	764,840
Total Nonspendable	1,308,716	-	21,486	1,330,202
Restricted for				
Parks and recreation	-	-	452,952	452,952
Safety Forces	-	-	10,131,509	10,131,509
Streets and Highways	-	-	3,824,340	3,824,340
Street lighting	-	-	1,052,722	1,052,722
Planning and development	-	-	7,278,481	7,278,481
Debt service	-	84,662	841,414	926,076
Other	-	-	549	549
Total Restricted	-	84,662	23,581,967	23,666,629
Committed to				
Payroll stabilization	275,540	-	-	275,540
Parks and recreation	-	-	1,461,874	1,461,874
Street Trees	-	-	31,014	31,014
Total Committed	275,540	-	1,492,888	1,768,428
Assigned to				
Fiscal Year 2026 Appropriations	6,677,000	-	-	6,677,000
Parks and recreation	14,156,497	-	-	14,156,497
Safety Forces	524,592	-	-	524,592
Streets and Highways	1,618,137	-	-	1,618,137
Engineering and Building	635,316	-	-	635,316
General Government	231,056	-	-	231,056
Planning and Development	716,415	-	-	716,415
Total Assigned	24,559,013	-	-	24,559,013
Unassigned	80,221,065	-	(3,312,269)	76,908,796
Total Fund Balances	$ 106,364,334	$ 84,662	$ 21,784,072	$ 128,233,068

Net Position: Net investment in capital assets, a component of net position, is not spendable. The balance represents the portion of net position related to the reported capital assets and those liabilities and deferred resource flows resulting from their acquisition. The balance is calculated as follows:

Capital Assets:	
Land and construction in progress	$ 80,094,393
Other capital assets, net of accumulated depreciation	103,701,933
Adjustments:	
Notes, direct borrowings, and bonds payable	(21,145,411)
Premium on bonds	(173,649)
Lease and SBITA liabilities	(114,240)
Capital related accounts payable	(795,080)
Deferred charge on refunding	133,918
Net Investment in Capital Assets	$161,701,864

Grants and Other Intergovernmental Revenues: Grants and assistance awards made on the basis of entitlement programs are recorded as intergovernmental receivables and revenues when entitlement occurs. Reimbursement-type grants are recorded as intergovernmental receivables and revenues when the related expenditures (expenses) are incurred.

Interfund Transactions: During the course of normal operations, the City has numerous transactions between funds, including the allocation of centralized expenses and transfers of resources to provide services, construct assets, and service debt. Such transactions are generally reflected as transfers or direct expenses of the fund that is ultimately charged for such costs.

Deferred Outflows/Inflows of Resources: In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding, pension and OPEB. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 13 and 14.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to future periods and will not be recognized until that time. For the City, deferred inflows of resources include property taxes, leases, payments in lieu of taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2025, but which were levied to finance year 2026 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, municipal income tax, intergovernmental grants, other revenues, shared revenue and special assessments.

These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 13 and 14)

Pension/Other Postemployment Benefits (OPEB): For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

NOTE 3 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts. Inactive deposits are monies identified as not required for use within the current five-year period of designation of depositories.

Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;

4. Bonds and other obligations of the State of Ohio and any of its taxing subdivisions;

5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that the investments in securities described in this division are made only through eligible institutions;

6. The State Treasurer's investment pool (STAR Ohio). The City's investment in State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the City. The City measures their investment in STAR Ohio as the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

   For 2025, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding $25 million. STAR Ohio reserves the right to limit the transaction to $100 million, requiring the excess amount to be transacted the following business day(s), but only to the $100 million limit. All accounts of the participant will be combined for these purposes;

7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed three million dollars face amount invested in the acceptances of any one bank at any time; and,

8. Under limited circumstances, consistent with the City's investment policy, three mutual funds which invest in corporate and GNMA bonds: Vanguard Short-Term Corporate Fund, Vanguard Intermediate-Term Corporate Fund, and Vanguard GNMA Fund.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash on Hand

At year-end, the City had $25,024 in undeposited cash on hand, which is included on the balance sheet of the City as part of equity in pooled cash and cash equivalents.

Deposits

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it. The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or protected by:

Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured; or Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. The City's financial institution had enrolled in OPCS as of December 31, 2025.

At year-end, the carrying amount of the City's deposits including non-negotiable certificates of deposit was $5,475,029 and the bank balance was $7,690,679. Of the bank balance, $500,000 was covered by Federal depository insurance and $7,190,679 was uninsured. All of the remaining uninsured bank balance was collateralized with securities held by the pledging institution's agent or trust department, not in the City's name.

Investments

STAR Ohio is measured at net asset value per share while all other investments are measured at fair value. Fair value is determined by quoted market prices and acceptable other pricing methodologies. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The City's remaining investments (Vanguard Funds) measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data (Level 2 inputs).

As of December 31, 2025, the City had the following investments:

				Investment Maturities (in Years)		
	Measurement Value	Credit Rating (*)	Level Input	<1	1-3	3-5
Investment Type						
STAR Ohio	$ 101,879,838	AAA	NA	$ 101,879,838	$ -	$ -
Money Market	47,086	AAA	NA	47,086	-	-
Commercial Paper	346,341	A-1	2	346,341	-	-
U.S. Treasuries	5,124,972	AA+	2	546,169	2,161,844	2,416,959
Vanguard Funds	11,337,892	A through Baa3	2	11,337,892	-	-
Government Agencies	2,276,843	AA+	2	1,360,185	320,266	596,392
Corporate Bonds	1,959,630	A/A+/AA/AA-/AAA	2	794,145	574,819	590,666
Municipal Bonds	73,843	AA	2	73,843	-	-
Certificate of Deposits	1,426,006	AAA	2	-	840,034	585,972
Total Investments	$ 124,472,451			$116,385,499	$3,896,963	$4,189,989

Interest Rate Risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity and by investing operating funds primarily in short-term investments. The City investment policy also limits security purchases to those that mature five years unless the purchase is in shares of the three Vanguard Corporate and GNMA Funds. The net asset value of the STAROhio investment is equal to the value of the pool shares.

Custodial Credit Risk for investments is the risk that, in the event of the failure of the counter party to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed.

Credit Risk is addressed by the City's general investment policy that the objective of investment activity is to maximize investment income while preserving principal and maintaining sufficient liquidity to meet cash flow requirements without having to sell securities before maturity. Investments in debt securities that mature in the future are not made unless it is reasonable to believe that the investment can be held until maturity.

See the table on the previous page for the credit ratings for all investments.

Concentration of Credit Risk is defined by the Governmental Accounting Standards Board as five percent or more in the securities of a single issuer. The City's investment policy requires diversification of the portfolio but does not indicate specific percentage allocations.

The following is the City's allocation as of December 31, 2025 is as follows:

Investment Type	
STAR Ohio	81.8%
Money Market	0.0%
Commercial Paper	0.3%
U.S. Treasuries	4.1%
Vanguard Funds	9.1%
Government Agencies	1.8%
Corporate Bonds	1.6%
Municipal Bonds	0.1%
Certificate of Deposits	1.2%
	100.00%

Reconciliation to Financial Statements: Total cash and investments are reported as follows:

Deposits and Investments Note Disclosure		
Cash on Hand	$	25,024
Deposits		5,475,029
Investments		124,472,451
	$	129,972,504
Government-Wide Financial Statements		
Cash and investments	$	129,796,028
Statement of Fiduciary Net Position		
Cash		176,476
Total Cash and Investments	$	129,972,504

NOTE 4 – RECEIVABLES

Receivables at December 31, 2025, consisted primarily of property taxes, municipal income taxes, accounts (billings for user charged services and Opioid settlement monies), leases, interest, special assessments, and intergovernmental receivables arising from grants, entitlements and shared revenues. No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant.

All receivables except property taxes and leases, are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

Special assessments expected to be collected in more than one-year amount to $3,696,280 in the various governmental funds. The amount of delinquent special assessments at December 31, 2025 was $56,375.

Property Taxes and Income Taxes

See Note 12 for information regarding Property Taxes and Income Taxes

Lease Receivable: For the year ended December 31, 2025, the financial statements include the adoption of GASB Statement 87, Leases. The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

As of December 31, 2025, the City had 3 active leases. As of December 31, 2025, the total combined value of the lease receivable is $97,248 and the combined value of the deferred inflow of resources is $93,474.

A summary of the principal and interest amounts to be received for the remaining leases is as follows:

Year	Principal	Interest
2026	$ 57,096	$ 1,241
2027	18,752	731
2028	19,731	287
2029	1,669	3
Total	$ 97,248	$ 2,262

Opioid Settlement Monies During 2021, Ohio reached an agreement with the three largest distributors of opioids. Subsequently, settlements have been reached with other distributors. As contingencies related to timing and measurement are resolved, a receivable will be reported in accompanying financial statements as a part of accounts receivable. As a participating subdivision, the City reported $705,717 as an account receivable related to opioid settlement monies in the OneOhio special revenue fund in the accompanying financial statements. Collections of these settlement monies are expected to extend through 2038 with $637,504 not expected to be collected within one year of the date of the financial statements.

Intergovernmental Receivable

A summary of the governmental activities principal items of intergovernmental receivables follows:

	Amount
Homestead and Rollback	$360,294
Local Government	1,325,000
Gasoline Tax and Auto Registration	1,591,800
Grant Reimbursements	1,540,694
Payments in Lieu of Taxes	2,124,000
Permissive Motor Vehicle License Tax	50,800
Other	42,910
Total Intergovernmental Receivables	$ 7,035,498

NOTE 5 – MUNICIPAL COURT

The Mentor Municipal Court was created by Section 1901.2 of the Ohio Revised Code and has territorial jurisdiction over the City of Mentor and the City of Mentor-on-the-Lake. The Mentor Municipal Court has preliminary hearing jurisdiction in felony cases, original jurisdiction in civil cases when the amount in dispute does not exceed $15,000, original jurisdiction in traffic and non-traffic misdemeanor cases, and exclusive original jurisdiction in small claims cases.

The collection activities of the Municipal Court are accounted for in a separate Custodial Fund in the accompanying basic financial statements. Fines and costs collected by the Municipal Court and related to the City of Mentor are recorded as revenue in the General Fund and the court related Special Revenue funds. The costs associated with the operations of the Municipal Court are borne by the City and recorded in the General Fund. Fines and costs collected for the State of Ohio, subdivisions thereof, and individuals, which have not been disbursed as of year-end, are recognized as liabilities in the Municipal Court Custodial Fund.

NOTE 6 – CAPITAL ASSETS

Capital Asset Activity: Capital asset activity for the year ended December 31, 2025 was as follows:

	Balances 12/31/2024	Additions	Disposals	Balances 12/31/2025
Governmental Activities				
Nondepreciable Assets:				
Land	$ 72,570,555	$ 1,201,732	$ -	$ 73,772,287
Construction in progress	3,717,967	2,998,958	(394,819)	6,322,106
Total Nondepreciable Assets	76,288,522	4,200,690	(394,819)	80,094,393
Depreciable/ Amortized Assets:				
Land Improvements	14,560,880	1,238,385		15,799,265
Buildings and Improvements	56,540,651	3,754,636	-	60,295,287
Equipment	38,210,089	3,643,848	(941,402)	40,912,535
Intangible assets -				
Right-to-use lease - Equipment	176,095	-	-	176,095
SBITA subscriptions	1,143,019	-	-	1,143,019
Infrastructure	138,698,085		-	138,698,085
Total Depreciable/ Amortized Assets	249,328,819	8,636,869	(941,402)	257,024,286
Less Accumulated Depreciation/Amortization				
Land Improvements	(7,904,958)	(448,387)	-	(8,353,345)
Buildings and Improvements	(33,500,536)	(1,144,220)	-	(34,644,756)
Equipment	(26,375,154)	(2,141,385)	927,530	(27,589,009)
Intangible assets -				
Right-to-use lease - Equipment	(87,661)	(32,962)	-	(120,623)
SBITA subscriptions	(537,010)	(375,313)	-	(912,323)
Infrastructure	(78,704,086)	(2,998,211)	-	(81,702,297)
Total Accumulated Depreciation/Amortization	(147,109,405)	(7,140,478)	927,530	(153,322,353)
Total Depreciable/Amortized Assets, Net	102,219,414	1,496,391	(13,872)	103,701,933
Governmental Activities Capital Assets, Net	$ 178,507,936	$ 5,697,081	$ (408,691)	$ 183,796,326

Depreciation/Amortization:
Depreciation/amortization expense was charged to functions/programs of the City as follows:

Governmental Activities:	
General government	$ 684,742
Police	437,533
Fire	797,330
Streets and Highways	3,721,819
Parks and Recreation	1,488,253
Engineering and Building	8,066
Planning and Development	2,735
Total Depreciation Expense	$ 7,140,478

NOTE 7 – DEBT AND OTHER LONG-TERM OBLIGATIONS

A summary of the changes in the debt and other long-term obligations of the City during the year ended December 31, 2025 is as follows:

	Balance December 31, 2024	Additions	(Reductions)	Balance December 31, 2025	Due Within One Year
Governmental Activities					
General Obligation Bonds due					
through 2037 2% to 5%	$ 20,530,000	$ -	$ (2,115,000)	$ 18,415,000	$ 1,705,000
Special Assessment Bonds due					
through 2029, 2% to 7.15%	2,325,000	-	(535,000)	1,790,000	555,000
Unamortized Premium on Debt	207,591	-	(33,942)	173,649	-
Other obligations:					
Leases Payable	92,606	-	(33,513)	59,093	30,395
SBITA Payable	435,709	-	(380,562)	55,147	46,546
Compensated absences*	7,097,507	784,205	-	7,881,712	5,426,086
Claims and judgements	2,588,000	132,000	-	2,720,000	-
OWDA and OPWC direct borrow ings	1,010,464	66,702	(136,755)	940,411	88,071
Net Pension Liability:					
OPERS	24,411,399	-	(1,240,293)	23,171,106	-
OP&F	54,804,235	-	(273,952)	54,530,283	-
Net OPEB Liability:					
OP&F	4,141,671	-	(614,566)	3,527,105	-
Total Debt and Long-Term Obligations	$ 117,644,182	$ 982,907	$ (5,363,583)	$ 113,263,506	$ 7,851,098

*- The change in compensated absences above is a net change for the year.

During March 2020 the City issued $9,480,000 of General Obligation Various Purpose Refunding Bonds dated as of March 12, 2020 with interest rates varying from 1.25% to 5.00%. The proceeds were used to refund $2,610,000 of the outstanding 2011 bond issue with interest rates from 2.500% to 3.375% and to refund $6,870,000 of the outstanding 2015 bond issue with interest rates from 2.000% to 3.125%. As a result of the refunding, the City reduced its total debt service requirements by $712,000, which resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of $630,000.

The City has certain direct borrowings in the form of loans. During 2007, the City finalized a 20 year, 3.0% interest rate loan through the Ohio Water Development Authority (OWDA) in the amount of $287,656. The City has also entered into several 0.0% loans through the Ohio Public Works Commission (OPWC). At the end of the year 2025, the City had one outstanding projects provided through OPWC loan funding that are not complete and the final amortization schedules are not provided as of year-end. The following is a summary of the direct borrowings as of December 31, 2025:

Loan Type	Description	Principal Outstanding December 31, 2025
OWDA:	Norton Parkway Waterline	$ 9,473
OPWC:	Chillicothe Road Widening	793
	Hopkins Road Bridge	29,454
	Kellogg Creek Culvert	7,676
	Stoneybrook Culvert	18,750
	SR 306 Bridge Repair	20,396
	Murray Avenue Storm Sewer	90,000
	Plaza Boulevard Extension	97,500
	Marigold Road Reconstruction	41,615
	Orchard Road Reconstruction	25,914
	Rice Detention Basin	56,628
	Two Town Detention Basin	23,891
	Dartmoor/Stockbridge	120,000
	Chillicothe Fairlawn	1,087
	Mentor Avenue Culvert	10,827
	Market Street Resurfacing	132,964
	Forest Woodridge	107,234
	Edgehill Rd Culvert & Lakeshore Blvd Storm	32,638
	Garfield/Jackson	56,483
	Hoose/Cannon Ridge*	57,088
	Total Direct Borrowings	$ 940,411

*- Project still outstanding, therefore no final amortization schedule is available

All of the direct borrowings (OWDA and OPWC loans) obligate the City to comply with terms and conditions. If the City fails to comply, termination of the loan agreements require the City to return any outstanding moneys. In addition, whenever an event of default on the OPWC loans shall have happened, the amount of such default shall bear interest at the stated rate (currently 8%) per annum, or not in excess of the maximum amount permitted by law from the date of the default until the date of the payment thereof.

General obligation bonds will be paid from certain ad valorem taxes and other revenue sources deposited into the debt service fund. The special assessment bonds and loans will be paid from the proceeds of special assessments levied against benefited property owners. In the event property owners would fail to pay the assessment, payment would be made by the City. Compensated absences will be paid from the funds in which the employee is paid.

During 2021, the City entered into a lease agreement for copy machines in the amount of $77,928 to be paid from the general fund. During 2022, the City entered into lease agreements for a geofence system and for a postage meter in the amounts of $89,328 and $8,839, respectively, to be paid from the general fund.

During 2023, the City entered into subscription-based information technology agreements (SBITAs) for various software in the amounts of $365,636, $39,485, $115,753, $493,625, and $128,520 to be paid from the general fund.

For governmental funds, compensated absences and net pension and OPEB liability are generally liquidated by the fund where the corresponding employee's salary and pension and OPEB expenditure is recorded. There is no repayment schedule for the net pension liability and net OPEB liability; however, the general fund is the primary fund used to liquidate these liabilities. See Notes 13 and 14 for further information regarding net pension liability and net OPEB liability.

Bonds payable at December 31, 2025 are comprised of the following issues:

Governmental Activities Obligations:	**Amount of Original Issuance**	**Bonds Outstanding December 31, 2025**
General unvoted obligations:		
2017 Various Purpose Improvement and Refunding Bonds due in annual installments ranging from $130,000 to $385,000 through 2037 plus interest rates varying between 2.0% and 3.0%	$4,545,000	$2,300,000
2018 Various Purpose Bonds due in annual installments ranging from $445,000 to $545,000 through 2037 plus interest rates varying between 2.0% and 3.0%	9,805,000	6,060,000
2019 Various Purpose Bonds due in annual installments ranging from $345,000 to $465,000 through 2039 plus interest rates varying between 2.0% and 3.0%	7,930,000	5,795,000
2020 Various Purpose Refunding Bonds due in annual installments ranging from $305,000 to $955,000 through 2035 plus interest rates varying between 1.25% and 5.00%	9,480,000	4,260,000
Total general obligation bonds	31,760,000	18,415,000
Special assessment obligations:		
2008 Street Improvement Bonds due in annual installments ranging from $225,000 to $570,000 through 2028, plus interest at rates varying between 3.0% to 4.55%	7,505,000	1,635,000
2017 Various Purpose Improvement and Refunding Bonds due in annual installments ranging from $130,000 to $385,000 through 2029 plus interest rates varying between 2.0% and 3.0%	375,000	155,000
Total special assessment bonds	7,880,000	1,790,000
Total bonds	$ 39,640,000	$ 20,205,000

All bonds outstanding are backed by the full faith and credit of the City. It is the City's policy to pay debt service on the special assessment bonds from the related special assessment levies and any amounts being held in the Special Assessment Bond Retirement Fund, which are restricted for debt service.

The following is a summary of the City's future debt service requirements as of December 31, 2025:

	Governmental Activities						
					Direct Borrowings		
Year Ending	General Obligation Bonds		Special Assessment Bonds		OWDA and OPWC Loans		
December 31	Principal	Interest	Principal	Interest	Principal	Interest	Total
2026	$ 1,705,000	$ 428,632	$ 555,000	$ 77,460	$ 88,071	$ 142	$ 2,854,305
2027	1,710,000	392,781	585,000	53,532	67,988	-	2,809,301
2028	1,755,000	356,781	610,000	27,935	58,169	-	2,807,885
2029	1,770,000	318,188	40,000	1,000	58,169	-	2,187,357
2030	1,580,000	278,638	-	-	57,316	-	1,915,954
2031-2035	6,805,000	892,875	-	-	274,994	-	7,972,869
2036-2040	3,090,000	160,213	-	-	217,301	-	3,467,514
2041-2044	-	-	-	-	61,315	-	61,315
	$ 18,415,000	$ 2,828,108	$ 1,790,000	$ 159,927	$ 883,323	$ 142	$ 24,076,500

Lease Payable: The City entered into lease agreements for copiers, Geofence Equipment, and a postage meter. Due to the implementation of GASB No. 87, these leases have met the criteria of leases thus requiring it to be recorded by the City. The leases will be amortized over the lease term since it is shorter than the useful life. A summary of the principal and interest amounts for the remaining leases is as follows:

Year	Principal	Interest
2026	$ 30,395	$ 1,887
2027	17,558	909
2028	11,140	188
Total	$ 59,093	$ 2,984

SBITA Payable: The City entered is committed under various subscription-based information technology arrangements (SBITAs). As of December 31, 2025, the City has 5 qualifying SBITAs under GASB Statement No. 96.

Due to the implementation of GASB Statement No. 96, these agreements have met the criteria of SBITAs required to be reported under GASB 96. The arrangements will be capitalized and amortized over the life of the SBITA arrangement (typically 3-5 years with annual price increases). Annual SBITA agreements with no extension options are treated as short-term and expensed as incurred.

A summary of the principal and interest amounts for the remaining SBITA is as follows:

Year	Principal	Interest
2026	$ 46,546	$ 5,653
2027	8,601	-
	$ 55,147	$ 5,653

Legal Debt Margin: Under the Ohio Revised Code, the City is subject to a debt limit of 10.5 percent of the assessed valuation of all taxable property in the City, regardless of whether or not it is approved by the electors. In addition, the unvoted net debt of the City cannot exceed 5.5 percent of the assessed valuation of all taxable property. The City's total legal debt limit is $237,053,540 with a legal debt margin of $218,350,651 at December 31, 2025. The City's unvoted legal debt limit is $124,170,902 with a legal debt margin of $105,468,013 at December 31, 2025.

Conduit Debt: From time to time, the City has issued industrial revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from the payments received by the bond trustee on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. The bonds do not constitute a debt or pledge of the faith and credit of the City and, accordingly, have not been reported in the accompanying financial statements.

As of December 31, 2025, there were no industrial revenue bonds outstanding. During 2025, the City acted as a conduit for the Lake County Communities Energy Special Improvement District (LCCESID). As of December 31, 2025, there were no special assessed bond series outstanding for the LCCESID. The City also acted as a conduit for the Lake County Communities Shoreline Special Improvement District. As of December 31, 2025, there was one special assessed bond series outstanding with an aggregate principal and interest amount payable of $871,554.

NOTE 8 – COMPLIANCE AND ACCOUNTABILITY

At December 31, 2025, the following funds had deficit balances as shown:

Special Revenue Funds:		
Community Development Block Grant	$	81,474
Local Grants		126,717
Capital Projects Funds:		
Amphitheater		762,425
Woodnorton Way		277,771
Recreation Center		370,844
State Grants - Other		220,635
Federal Grants - Other		410,676
Corduroy Road		189,820
Hoose/Cannon Ridge Resurfacing		284,256
Mercantile Drive Resurfacing		65,644
Lakeshore Blvd Andrews to Willougby		522,007
	$	3,312,269

All deficits will be eliminated through transfers or the receipt of grant and bond proceeds during 2025.

NOTE 9 – RISK MANAGEMENT

Self Insurance: The City is exposed to various risks of loss related to torts; thefts of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The City is self-insured for the cost of collision claims resulting from the use of City vehicles, except for fire and rescue vehicles that remain insured through a private insurance company. In accordance with GASB Statement No. 10, claims liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Claims that meet these criteria are reported as liabilities in the government-wide statement of net position.

The process of estimating claims liabilities depends on many complex factors, such as inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses, regardless of whether allocated to specific claims. Estimated recoveries from subrogation or otherwise, are another component of the claims liability estimate.

The City's financial activity relating to its self-insured risk is accounted for in the General Fund. Changes in the estimated claims payable for self-insured risk (vehicle collision claims) during the years ended December 31, 2025 and 2024 were as follows:

	2025	2024
Estimated claims payable, January 1	$ -	$ -
Current year claims and changes in estimates	370,166	90,049
Claim payments	(370,166)	(90,049)
Estimated claims payable, December 31	$ -	$ -

Insurance: The City purchases insurance policies in varying amounts for general liability, property damage, and law enforcement and public officials' liability, including errors and omissions of the City's safety forces. Otherwise, the City is generally self-insured. Included in the coverage is an excess umbrella liability limit of $10 million for each occurrence and annual aggregate. The City contracts with several different insurance companies, with either excellent or superior ratings. No material losses, including incurred but not reported losses, occurred in 2025. There was no significant decrease in any insurance coverages in 2025. In addition, there were no insurance settlements in excess of insurance coverage during the past three fiscal years.

The City has established a formal self-insurance program for liabilities arising from the City's participation in the Workers' Compensation Retrospective Rating Plan. This exposure is accounted for in the Workers Compensation Internal Service Fund, which is responsible for collecting interfund premiums from other City funds and departments, paying claim settlements, and purchasing other specified insurance policies.

The claims liability of $2,720,000 reported in the fund at December 31, 2025, is based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claim, be reported.

Changes in the fund's claims liability amount in 2024 and 2025 were as follows:

	Balance at Beginning of Year	Current Year Claims and Changes in Estimates	Claim Payments	Balance at End of Year
2024	$ 2,774,000	$ 553,298	$ 739,298	$ 2,588,000
2025	2,588,000	907,710	775,710	2,720,000

In 2016, the City established a formal self-insurance program for its employer provided medical coverage to its employees. Previously, coverage was provided through commercial insurance provided by two different insurers. Activity is accounted for in the Self-Insurance Internal Service Fund, which is responsible for collecting all claims and fees, and other transactions affecting net position. Changes in the fund's claims liability amount in 2024 and 2025 were as follows:

	Balance at Beginning of Year	Current Year Claims and Changes in Estimates	Claim Payments	Balance at End of Year
2024	$ 590,283	$ 8,471,504	$ 8,409,455	$ 652,332
2025	652,332	7,967,868	7,979,486	640,714

NOTE 10 – CONTINGENCIES

The City participates in certain federally-assisted grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The amount, if any, of expenditures which may be disallowed by the granting agencies should an audit be performed cannot be determined at this time, although the City expects any disallowance would be immaterial.

In addition, there are certain pending lawsuits in which the City is involved. The City's management, after consultation with the City's Law Director, is of the opinion that potential uninsured claims against the City are not material to the City's basic financial statements.

NOTE 11 – INTERFUND TRANSACTIONS AND BALANCES

Interfund Transactions: During the course of normal operations, the City records numerous transactions between funds including expenditures and transfers of resources to provide services, subsidize operations, and service debt. The City has the following types of transactions among funds:

1. Nonreciprocal interfund transfers – Flows of assets between funds without equivalent flows of assets in return and without a requirement for repayment. This includes transfers to subsidize various funds.
2. Nonreciprocal interfund reimbursements – Repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them.
3. Transfers from General fund to other governmental funds were for: $1,000,000 to the Street Fund to subsidize operations and $275,460 to various capital projects funds to subsidize projects.

4. Transfers from other governmental funds to other governmental funds were for: $95,025 related to debt, $100,000 to subsidize street lighting fund expenditures, and $1,346,479 to subsidize capital projects.

	Transfers From		
Transfers To	General	Other Governmental Funds	Total
Other Governmental Funds	$ 1,275,460	$ 1,541,504	$ 2,816,964
Total	$ 1,275,460	$ 1,541,504	$ 2,816,964

Interfund balances: Interfund balances at December 31, 2025 represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting records, and (3) payments between funds are made. All are expected to be paid within one year.

Interfund receivable and payable balances as of December 31, 2025 are as follows:

	Interfund Receivable	Interfund Payable
Governmental Funds:		
General Fund	$ 8,335,352	$ -
Special Assessment Bond Retirement Fund	-	65,022
Non-Major Governmental Funds	2,239	8,272,569
Total Governmental Funds	$ 8,337,591	$ 8,337,591

NOTE 12 – TAXES

Income Taxes – A two percent City income tax is levied on substantially all income earned within the City. On March 15, 2016, the two percent income tax was renewed by the voters for an indefinite period, without an expiration date. In addition, the residents of the City are required to pay City income tax on income they earn outside the City; however, full credit is allowed for all income taxes these residents pay to other municipalities. Employers within the City are required to withhold income tax on employee compensation and remit the tax to an intermediary collection agency (Regional Income Tax Agency) at least quarterly. Corporations and self-employed individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually with the collection agency. The collection agency remits taxes collected for the City each month, net of a charge for the cost of services and a credit for interest earned on amounts collected between remittances.

Property Taxes – Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property (other than public utility) in one calendar year are levied in October of the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revalued by appraisal every six years and, three years after each revaluation, all property values are reviewed and revised, as necessary, as part of a triennial update based on recent sales of properties. The last revaluation was completed in 2024. Real property taxes are payable annually or semi-annually.

If paid annually, payment is due February 19; if paid semiannually, the first payment is due January 20, with the remainder payable July 17. In certain instances, State statute permits earlier or later payment dates to be established. Public utility real and tangible personal property taxes collected in one calendar year are levied in October of the preceding calendar year on assessed values determined as of December 31 of that preceding year, the lien date.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Mentor. The County Auditor periodically remits to the City its portion of taxes collected with final settlement in June and December for taxes payable in the first and second halves of the year, respectively.

The assessed value upon which the 2025 levy (collected in 2026) was approximately $2.3 billion. Ohio law limits unvoted property taxation, combined for all overlapping taxing authorities, to 10 mills. The City's current share of the unvoted property tax is 3 mills of assessed value, and the City's total property tax levy, including all voted levies is 4.50 mills of assessed value.

NOTE 13 – DEFINED BENEFIT PENSION PLANS

Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability/asset to employees for pensions. Pensions and OPEB are a component of exchange transactions-–between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature.

Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients. The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the pension disclosures. See Note 14 for the OPEB disclosures.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers two separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan, and the member-directed plan is a defined contribution plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan.

The traditional pension plan also includes members of the legacy combined plan, a hybrid defined benefit/defined contribution plan referred to as the combined plan division of the traditional pension plan throughout this disclosure. Prior to January 1, 2024, the combined plan was a separate pension plan. Effective January 1, 2022, the combined plan was no longer available for member selection. In October 2023, the legislature approved House Bill (HB) 33 which allowed for the consolidation of the combined plan into the traditional pension plan. The combined plan was consolidated into the traditional pension plan effective January 1, 2024, and is tracked as a separate division within the traditional pension plan. No changes were made to the benefit design features of the combined plan as part of this consolidation so that members in this plan will experience no changes. Throughout this disclosure, references to the traditional pension plan are inclusive of the combined plan division, unless otherwise noted.

Members of the combined plan division earn a formula benefit similar to, but at a factor less than, the traditional pension plan benefit. This defined benefit is funded by employer contributions and associated investment earnings. Additionally, combined plan division member contributions are deposited into a defined contribution account in which the member self-directs the investment. Upon retirement or termination, the member may choose a defined contribution retirement distribution that is equal in amount to the member's contributions to the plan and investment gains or losses on those contributions. Members in this division may also elect to annuitize their defined contribution account balances.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	**Group B** 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	**Group C** Members not in other Groups and members hired on or after January 7, 2013
State and Local	**State and Local**	**State and Local**
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	**Age and Service Requirements:** Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	**Age and Service Requirements:** Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Traditional Plan Formula: **(Excluding Combined Plan Division)** 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	**Traditional Plan Formula:** **(Excluding Combined Plan Division)** 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	**Traditional Plan Formula:** **(Excluding Combined Plan Division)** 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
Combined Plan Division Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	**Combined Plan Division Formula:** 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	**Combined Plan Division Formula:** 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Traditional pension plan state and local members (excluding the combined plan division) who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests at retirement.

Combined plan division members retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit.

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

When a traditional plan benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan division members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan division consists of the members' contributions plus or minus the investment gains or losses resulting from the members' investment selections. Combined plan division members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Traditional Pension Plan State and Local Divisions	
	Excluding Combined Plan Division	Combined Plan Division
2025 Statutory Maximum Contribution Rates		
Employer	14.0 %	14.0 %
Employee *	10.0 %	10.0 %
2025 Actual Contribution Rates		
Employer:		
Pension **	14.0 %	12.0 %
Post-employment Health Care Benefits **	0.0	2.0
Total Employer	14.0 %	14.0 %
Employee	10.0 %	10.0 %

* Member contributions within the combined plan division are not used to fund the defined benefit retirement allowance.

** These pension and employer health care rates are for the traditional plan. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension; however, effective July 1, 2022, a portion of the health care rate is funded with reserves.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contributions was $2,376,809 for the traditional plan (excluding combined plan division), $53,780 for the combined plan division and $94,114 for the member-directed plan for fiscal year ending December 31, 2025.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.0 percent or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is $360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2025 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2025 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was $3,758,074 for 2025.

Pension Liabilities, Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability/asset for OPERS was measured as of December 31, 2024, and the total pension liability/asset used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2024, and was determined by rolling forward the total pension liability as of January 1, 2023, to December 31, 2024. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS Former Traditional Plan	OPERS Legacy Combined Plan	OPERS Consolidated Traditional Pension Plan	OP&F	Total
Proportion of the Net Pension Liability/Asset:					
Prior Measurement Date	0.093243%	0.080594%	0.092959% *	0.5672506%	
Current Measurement Date	N/A	N/A	0.094516%	0.5711332%	
Change in Proportionate Share	N/A	N/A	0.00155708%	0.00388260%	
Proportionate Share of the:					
Net Pension Liability			$ 23,171,106	$ 54,530,283	$ 77,701,389
Pension Expense			$ 3,431,998	$ 6,591,225	$ 10,023,223

*Effective January 1, 2024, the combined plan was consolidated with the traditional plan. The proportionate share percentage for the prior period for the consolidated traditional plan reflects an estimate based on the City's share of contributions to the pension plan relative to the contributions of all participating entities for both the former traditional plan and the legacy combined plan.

At December 31, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS Traditional Pension Plan	OP&F	Total
Deferred Outflows of Resources			
Net difference between projected and actual earnings on pension plan investments	$ 2,733,487	$ 2,641,414	$ 5,374,901
Differences between expected and actual experience	443,344	2,313,474	2,756,818
Changes of assumptions	-	2,151,157	2,151,157
Changes in proportion and differences between City contributions and proportionate share of contributions	175,082	1,795,690	1,970,772
City contributions subsequent to the measurement date	2,430,589	3,758,074	6,188,663
Total Deferred Outflows of Resources	$ 5,782,502	$ 12,659,809	$ 18,442,311
Deferred Inflows of Resources			
Differences between expected and actual experience	$ -	$ 275,746	$ 275,746
Changes of assumptions	-	618,025	618,025
Changes in proportion and differences between City contributions and proportionate share of contributions	-	2,418,243	2,418,243
Total Deferred Inflows of Resources	$ -	$ 3,312,014	$ 3,312,014

$6,188,663 reported as deferred outflows of resources related to pension resulting from City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional Pension Plan	OP&F	Total
Year Ending December 31:			
2026	$ 1,732,183	$ 2,459,987	$ 4,192,170
2027	3,017,825	3,867,458	6,885,283
2028	(1,054,649)	(909,404)	(1,964,053)
2029	(343,446)	(122,487)	(465,933)
2030	-	254,318	254,318
Thereafter	-	39,849	39,849
Total	$ 3,351,913	$ 5,589,721	$ 8,941,634

Actuarial Assumptions – OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

	OPERS Traditional Plan
Wage Inflation	2.75 percent
Future Salary Increases, including inflation	2.75 to 10.75 percent including wage inflation
COLA or Ad Hoc COLA:	
Pre-January 7, 2013 Retirees	3.0 percent, simple
Post-January 7, 2013 Retirees (Current Year)	2.9 percent, simple for calendar year 2025 then 2.05 percent, simple
Post-January 7, 2013 Retirees (Prior Year)	2.3 percent, simple through 2024, then 2.05 percent, simple
Investment Rate of Return	6.9 percent
Actuarial Cost Method	Individual Entry Age

For the prior year, the actuarial assumptions for the Combined Legacy Plan included future salary increases (including inflation) of 2.75 percent to 8.25 percent, including wage inflation.

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

OPERS manages investments in three investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money weighted rate of return expressing investment performance, net of investments expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 8.8 percent for 2024.
The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of the geometric real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2024, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	24.00%	2.42%
Domestic Equities	21.00	5.70
Real Estate	13.00	4.17
Private Equity	15.00	8.40
International Equities	20.00	6.10
Risk Parity	2.00	4.40
Other investments	5.00	2.54
Total	100.00%	

A simple weighted sum of asset class returns will not yield the results shown on the above table given the process followed to adjust for inflation, the compounding to a given time period, and the impact of volatility and correlations to the portfolio.

Discount Rate The discount rate used to measure the total pension liability for the current year was 6.9 percent for the traditional plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 6.9 percent, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate:

	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
City's proportionate share of the net pension liability	$ 37,906,587	$ 23,171,106	$ 10,926,050

Actuarial Assumptions – OP&F

The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements, and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth. The changes in assumptions are being amortized over the estimated remaining useful life of the participants which was 6.16 years at December 31, 2024.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2024, are presented below:

Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.5 percent
Projected Salary Increase	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent per annum, compounded annually, consisting of Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	2.2 percent simple per year

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount – Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for disabled retirees is based on the Pub-2010 Safety Amount – Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9 percent for males and 131 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

The most recent experience study was completed December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Best estimates of the long-term expected real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2024, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	18.60 %	3.80 %
Non-US Equity	12.40	4.60
Private Markets	10.00	5.60
Core Fixed Income *	25.00	2.60
High Yield Fixed Income	7.00	4.30
Private Credit	5.00	6.70
U.S. Inflation Linked Bonds*	15.00	2.40
Midstream Energy Infrastructure	5.00	5.20
Real Assets	8.00	6.10
Gold	5.00	3.20
Private Real Estate	12.00	5.30
Commodities	2.00	2.50
Total	125.00 %	

Note: Assumptions are geometric.
* levered 2.0x

OP&F's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 7.50 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share of the net pension liability	$ 73,021,144	$ 54,530,283	$ 39,152,102

NOTE 14 – OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS

See Note 13 for a description of the net OPEB liability.

The Ohio Public Employees Retirement System (OPERS) administers two separate pension plans: the traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan and the member-directed plan is a defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, the 115 Health Care Trust (115 Trust), which was established in 2014 to fund health care for the Traditional Pension and Member-Directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

Age 65 or older Retirees Minimum of 20 years of qualifying service credit

Age 60 to 64 Retirees Based on the following age-and-service criteria:

Group A 30 years of total service with at least 20 years of qualified health care service credit;

Group B 31 years of total service credit with at least 20 years of qualified health care service credit; or

Group C 32 years of total service credit with at least 20 years of qualified health care service credit.

Age 59 or younger Based on the following age-and-service criteria:

Group A 30 years of qualified health care service credit;

Group B 32 years of qualified health care service credit at any age or 31 years of qualified heath care service credit and at least age 52; or

Group C 32 years of qualified health care service credit and at least age 55.

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date on or prior to December 1, 2014, with at least 10 years of qualifying health care service credit will continue to be eligible for the OPERS health care program. Members with a retirement date after December 1, 2014, but prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

Group A	Group B	Group C
Age and Service Requirements	**Age and Service Requirements**	**Age and Service Requirements**
December 1, 2014 or Prior	***December 1, 2014 or Prior***	***December 1, 2014 or Prior***
Any Age with 10 years of service credit	Any Age with 10 years of service credit	Any Age with 10 years of service credit
January 1, 2015 through December 31, 2021	***January 1, 2015 through December 31, 2021***	***January 1, 2015 through December 31, 2021***
Age 60 with 20 years of service credit or Any Age with 30 years of service credit	Age 52 with 31 years of service credit or Age 60 with 20 years of service credit or Any Age with 32 years of service credit	Age 55 with 32 years of service credit or Age 60 with 20 years of service credit

See the Age and Service Retirement section of the OPERS ACFR for a description of Groups A, B and C.

Beginning January 1, 2014, qualifying contributing service credit for health care will be accumulated only if the member's eligible salary is at least $1,000 per month. Partial health care credit will not be granted for months in which eligible salary is less than $1,000. Credit earned prior to January 2014 will not be affected by this requirement.

Recipients of disability benefits prior to January 1, 2014, have continued access to the health care program while the disability benefit continues and will not be subject to the five-year rule described below. The allowance will be determined in the same manner as an age-and-service retiree. If the recipient does not meet minimum age-and-service requirements, the minimum allowance will be used. Recipients with an initial disability effective date on or after January 1, 2014, will have coverage during the first five years of disability benefits. After five years, the recipient must meet minimum age-and-service health care eligibility requirements or be enrolled in Medicare (due to disability status) to remain enrolled in the OPERS health care program. If enrolled, the allowance will be determined in the same way as an age-and-service retiree.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances are determined using a percentage based on years of service and the age when the individual is first eligible for the HRA, multiplied by the base allowance as determined by the Board.

The base allowance was $1,200 per month for non-Medicare retirees and $350 per month for Medicare retirees throughout 2024. The base allowance for Medicare retirees increased to $400 per month in January 2025. Monthly allowances range between 51 percent and 90 ninety of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

While Medicare eligible retirees must use the Connector to select a vendor to be eligible to receive an HRA, non-Medicare eligible retirees may use the Connector or another vendor and still be eligible to receive an HRA.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50 percent of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

Participants in the Member-Directed Plan have a portion of the employer contribution credited to an individual retiree medical account. Interest accrues based on the investment performance of the stable value fund, not to exceed 4 percent. Members with an account prior to July 1, 2015, become vested in the account at a rate of 20 percent for each year of participation until the member is fully vested at the end of five years. Members establishing accounts on or after July 1, 2015, vest over 15 years at a rate of 10 percent each year starting with the sixth year of participation.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional pension plan (except for the combined division).

Employer contribution rates are expressed as a percentage of earnable salary of active members. In 2025, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2025, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan (excluding the Combined Plan Division). Beginning July 1, 2022, there was a two percent allocation to health care for the Combined Plan Division which has continued through 2025. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided.

Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2025 was 4.0 percent. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2025.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was $46,609 for 2025.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) a cost-sharing, multiple-employer defined post-employment healthcare plan that provides various levels of health care to retired, disabled and beneficiaries, as well as their dependents. On January 1, 2019, OP&F implemented a stipend model for health care.

A stipend funded by OP&F via the Health Care Stabilization Fund (HCSF) is available to eligible members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses. This stipend model allows eligible members the option of choosing an appropriate health care plan on the insurance exchange. Implementation of the stipend model has helped OP&F meet the funding goal of a 15-year future solvency projection in the HCSF.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available annual comprehensive financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2024, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The City's contractually required contribution to OP&F was $88,571 for 2025.

OPEB Liabilities, OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB asset and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2023, rolled forward to the measurement date of December 31, 2024, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2024, and was determined by rolling forward the total OPEB liability as of January 1, 2024, to December 31, 2024. The City's proportion of the net OPEB liability/asset was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the Net OPEB Liability/Asset Prior Measurement Date	0.094078%	0.5672506%	
Proportion of the Net OPEB Liability/Asset Current Measurement Date	0.095469%	0.5711332%	
Change in Proportionate Share	0.001391%	0.0038826%	
Proportionate Share of the Net OPEB (Asset)	$ (2,238,017)	$ -	$ (2,238,017)
Proportionate Share of the Net OPEB Liability	$ -	$ 3,527,105	$ 3,527,105
OPEB Expense	$ (719,159)	$ (36,638)	$ (755,797)

At December 31, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
Deferred Outflows of Resources			
Net difference between projected and actual earnings on OPEB plan investments	$ 46,083	$ 143,641	$ 189,724
Differences between expected and actual experience	-	158,398	158,398
Changes of assumptions	-	743,465	743,465
Changes in proportion and differences between City contributions and proportionate share of contributions	-	186,948	186,948
City contributions subsequent to the measurement date	46,609	88,571	135,180
Total Deferred Outflows of Resources	$ 92,692	$ 1,321,023	$ 1,413,715
Deferred Inflows of Resources			
Differences between expected and actual experience	$ 108,929	$ 719,665	$ 828,594
Changes of assumptions	322,926	2,496,101	2,819,027
Changes in proportion and differences between City contributions and proportionate share of contributions	7,618	327,112	334,730
Total Deferred Inflows of Resources	$ 439,473	$ 3,542,878	$ 3,982,351

$135,180 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS	OP&F	Total
Year Ending December 31:			
2026	$ (236,697)	$ (331,590)	$ (568,287)
2027	208,061	(239,928)	(31,867)
2028	(269,742)	(476,374)	(746,116)
2029	(95,012)	(493,272)	(588,284)
2030	-	(550,423)	(550,423)
Thereafter	-	(218,839)	(218,839)
Total	$ (393,390)	$ (2,310,426)	$ (2,703,816)

Actuarial Assumptions – OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2023, rolled forward to the measurement date of December 31, 2024. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	2.75 percent
Projected Salary Increases,	2.75 to 10.75 percent including wage inflation
Single Discount Rate	6.00 percent
Prior Year Single Discount Rate	5.70 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate	4.08 percent
Prior Year Municipal Bond Rate	3.77 percent
Health Care Cost Trend Rate	5.5 percent, initial 3.50 percent, ultimate in 2039
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2024, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio.

The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 10.0 percent for 2024.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

Best estimates of geometric rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2024, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	37.00%	2.37%
Domestic Equities	26.00	5.70
Real Estate Investment Trust	5.00	5.00
International Equities	26.00	6.10
Risk Parity	3.00	4.40
Other investments	3.00	2.50
Total	100.00%	

A simple weighted sum of asset class returns will not yield the results shown on the above table given the process followed to adjust for inflation, the compounding to a given time period, and the impact of volatility and correlations to the portfolio.

Discount Rate
A single discount rate of 6.0 percent was used to measure the OPEB liability on the measurement date of December 31, 2024; however, the single discount rate used at the beginning of the year was 5.70 percent. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarially determined contribution rates of 6.00. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate.

Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2124. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2124, the duration of the projection period through which projected health care payments are fully funded. The tax-exempt municipal bond rate was not needed in the determination of the single discount rate.

Sensitivity of the City's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 6.00 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (5.00 percent) or one-percentage-point higher (7.00 percent) than the current rate:

	1% Decrease (5.00%)	Current Discount Rate (6.00%)	1% Increase (7.00%)
City's proportionate share of the net OPEB (asset)	$ (1,111,259)	$ (2,238,017)	$ (3,178,163)

Sensitivity of the City's Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB asset. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2025 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB (asset)	$ (2,272,162)	$ (2,238,017)	$ (2,199,606)

Actuarial Assumptions – OP&F

OP&F's total OPEB liability as of December 31, 2024, is based on the results of an actuarial valuation date of January 1, 2024, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.5 percent
Projected Salary Increases	3.50 percent to 10.5 percent
Payroll Growth	3.25 percent
Blended discount rate:	
Current measurement rate	4.69 percent
Prior measurement rate	4.07 percent
Cost of Living Adjustments	2.2 percent simple per year
Projected Depletion Year of OPEB Assets	2039

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9 percent for males and 131 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2024, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	18.60 %	3.80 %
Non-US Equity	12.40	4.60
Private Markets	10.00	5.60
Core Fixed Income *	25.00	2.60
High Yield Fixed Income	7.00	4.30
Private Credit	5.00	6.70
U.S. Inflation Linked Bonds*	15.00	2.40
Midstream Energy Infrastructure	5.00	5.20
Real Assets	8.00	6.10
Gold	5.00	3.20
Private Real Estate	12.00	5.30
Commodities	2.00	2.50
Total	125.00 %	

Note: Assumptions are geometric.
* levered 2.0x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes in core fixed income and asset classes.

Discount Rate For 2024, the total OPEB liability was calculated using the discount rate of 4.69 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.5 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payment of current plan members. Therefore, the long-term assumed rate of return on investments of 7.5 percent was applied to periods before December 31, 2038, and the Municipal Bond Index Rate of 4.04 percent was applied to periods on and after December 31, 2038, resulting in a discount rate of 4.69 percent.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.69 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.69 percent), or one percentage point higher (5.69 percent) than the current rate.

	1% Decrease (3.69%)	Current Discount Rate (4.69%)	1% Increase (5.69%)
City's proportionate share of the net OPEB liability	$ 4,379,475	$ 3,527,105	$ 2,805,013

NOTE 15 – TAX ABATEMENT DISCLOSURES

As of December 31, 2025, the City of Mentor provided tax incentives under one program: The Community Reinvestment Area (CRA).

Real Estate tax abatements: Pursuant to Ohio Revised Code Chapter 3735.65-.70, the City established its first Community Reinvestment Area in 1984 with amendments in 1987, 1988 and 2015. A second CRA was created in 1988 encompassing the area of the Great Lakes Mall. Both CRAs provide for administratively-approved applications for a five-year duration at 100%. A third CRA was created in 2010 under ORC 5709 for the Old Village area. City Council authorizes the property tax abatement through passage of a public ordinance, based upon each business' investment criteria, and through a contractual application process with each business including proof that the improvements have been made. The abatement equals an agreed-upon percentage of the additional property tax resulting from the increase in assessed value as a result of the improvements. The establishment of the Community Reinvestment area gave the City the ability to maintain and expand businesses located in the City and created new jobs by abating assessed valuation of properties, from new or improved commercial or industrial real estate. The City of Mentor would contract with the Mentor Exempted School District for payments in lieu of taxes when required by Section 5709.82 of the Ohio Revised Code. The total amount of taxes abated (for the five-year period ending December 31, 2025) equals $13,602.

NOTE 16 – CHANGE IN ACCOUNTING PRINCIPLES

During the year, the City implemented the following Governmental Accounting Standards Board (GASB) Statement:

GASB Statement No. 102, Certain Risk Disclosures This Statement requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. Additionally, this Statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. The implementation of the GASB pronouncement did not have any impact on beginning net position or fund balance.

CITY OF MENTOR, OHIO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/ASSET
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM
LAST TEN YEARS

Traditional Plan	2025	2024	2023	2022
City's Proportion of the Net Pension Liability	0.094516%	0.093243%	0.091618%	0.092996%
City's Proportionate Share of the Net Pension Liability	$ 23,171,106	$ 24,411,399	$ 27,063,997	$ 8,091,028
City's Covered Payroll	$ 16,615,129	$ 14,836,864	$ 14,192,521	$ 13,496,400
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	139.46%	164.53%	190.69%	59.95%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	80.99%	79.01%	75.74%	92.62%

Combined Plan [1]		2024	2023	2022
City's Proportion of the Net Pension (Asset)		0.080594%	0.077929%	0.071682%
City's Proportionate Share of the Net Pension (Asset)		$ (247,731)	$ (183,671)	$ (282,431)
City's Covered Payroll		$ 357,533	$ 361,371	$ 326,793
City's Proportionate Share of the Net Pension (Asset) as a Percentage of its Covered Payroll		69.29%	50.83%	86.43%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		144.55%	137.14%	169.88%

Amounts presented as of the City's measurement date which is the prior year end.

[1] - The Combined Plan was consolidated into the Traditional Pension Plan in 2024. Historical data has not been restated. Therefore, this schedule reflects only the Combined Plan prior to its consolidated into the Traditional Pension Plan.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017	2016
0.090283%	0.101832%	0.103984%	0.107410%	0.108275%	0.112568%
$ 13,368,947	$ 20,127,786	$ 28,479,109	$ 16,850,547	$ 24,587,411	$ 19,498,199
$ 12,715,914	$ 13,975,650	$ 14,032,250	$ 14,189,062	$ 13,996,375	$ 13,953,450
105.14%	144.02%	202.95%	118.76%	175.67%	139.74%
86.88%	82.17%	74.70%	84.66%	77.25%	81.08%

2021	2020	2019	2018	2017	2016
0.425680%	0.047763%	0.046982%	0.047261%	0.041302%	0.042870%
$ (122,878)	$ (99,597)	$ (52,536)	$ (64,338)	$ (22,987)	$ (20,861)
$ 187,600	$ 212,621	$ 200,686	$ 193,554	$ 160,767	$ 155,375
65.50%	46.84%	26.18%	33.24%	14.30%	13.43%
157.67%	145.28%	126.64%	137.28%	116.55%	116.90%

CITY OF MENTOR, OHIO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
OHIO POLICE AND FIRE PENSION FUND
LAST TEN YEARS

Police	2025	2024	2023	2022
City's Proportion of the Net Pension Liability	0.2486967%	0.2606505%	0.2657507%	0.2830846%
City's Proportionate Share of the Net Pension Liability	$ 23,744,905	$ 25,182,439	$ 25,243,736	$ 17,685,485
City's Covered Payroll	$ 8,516,095	$ 8,020,221	$ 8,061,100	$ 7,972,611
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	278.82%	313.99%	313.15%	221.83%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	65.26%	63.63%	62.90%	75.03%

Fire	2025	2024	2023	2022
City's Proportion of the Net Pension Liability	0.3224365%	0.3066001%	0.3058789%	0.3252630%
City's Proportionate Share of the Net Pension Liability	$ 30,785,378	$ 29,621,796	$ 29,055,528	$ 20,320,553
City's Covered Payroll	$ 8,922,506	$ 7,645,817	$ 7,524,591	$ 7,443,966
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	345.03%	387.42%	386.14%	272.98%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	65.26%	63.63%	62.90%	75.03%

Amounts presented as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017	2016
0.2622743%	0.2737342%	0.2857880%	0.2971186%	0.3006210%	0.3104294%
$ 17,879,475	$ 18,440,198	$ 23,327,852	$ 18,235,508	$ 19,041,032	$ 19,970,139
$ 7,185,847	$ 7,162,279	$ 7,198,611	$ 7,232,774	$ 7,217,895	$ 7,135,279
248.82%	257.46%	324.06%	252.12%	263.80%	279.88%
70.65%	69.89%	63.07%	70.91%	68.36%	66.77%

2021	2020	2019	2018	2017	2016
0.3091451%	0.3161108%	0.3202080%	0.3222106%	0.3207028%	0.3262644%
$ 21,074,700	$ 21,294,912	$ 26,137,434	$ 19,775,518	$ 20,312,993	$ 20,988,818
$ 6,963,672	$ 6,806,838	$ 6,561,889	$ 6,369,421	$ 6,266,813	$ 5,975,817
302.64%	312.85%	398.32%	310.48%	324.14%	351.23%
70.65%	69.89%	63.07%	70.91%	68.36%	66.77%

CITY OF MENTOR, OHIO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CITY CONTRIBUTIONS - PENSION
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM
LAST TEN YEARS

	2025	2024	2023	2022
Contractually Required Contributions				
Traditional Plan	$ 2,430,589	$ 2,326,118	$ 2,077,161	$ 1,986,953
Combined Plan [1]		41,555	42,904	50,592
Total Required Contributions	$ 2,430,589	$ 2,367,673	$ 2,120,065	$ 2,037,545
Contributions in Relation to the Contractually Required Contribution	(2,430,589)	(2,367,673)	(2,120,065)	(2,037,545)
Contribution Deficiency / (Excess)	$ -	$ -	$ -	$ -
City's Covered Payroll				
Traditional Plan	$ 17,361,350	$ 16,615,129	$ 14,836,864	$ 14,192,521
Combined Plan [1]		$ 346,292	$ 357,533	$ 361,371
Pension Contributions as a Percentage of Covered Payroll				
Traditional Plan	14.00%	14.00%	14.00%	14.00%
Combined Plan [1]		12.00%	12.00%	14.00%

[1] - The Combined Plan was consolidated into the Traditional Pension Plan in 2024. Historical data has not been restated. Therefore, this schedule reflects only the Combined Plan prior to its consolidated into the Traditional Pension Plan.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017	2016
$ 1,889,496	$ 1,780,228	$ 1,956,591	$ 1,964,515	$ 1,844,578	$ 1,679,565
45,751	26,264	29,767	28,096	25,162	19,292
$ 1,935,247	$ 1,806,492	$ 1,986,358	$ 1,992,611	$ 1,869,740	$ 1,698,857
(1,935,247)	(1,806,492)	(1,986,358)	(1,992,611)	(1,869,740)	(1,698,857)
$ -	$ -	$ -	$ -	$ -	$ -
$ 13,496,400	$ 12,715,914	$ 13,975,650	$ 14,032,250	$ 14,189,062	$ 13,996,375
$ 326,793	$ 187,600	$ 212,621	$ 200,686	$ 193,554	$ 160,767
14.00%	14.00%	14.00%	14.00%	13.00%	12.00%
14.00%	14.00%	14.00%	14.00%	13.00%	12.00%

CITY OF MENTOR, OHIO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CITY CONTRIBUTIONS - PENSION
OHIO POLICE AND FIRE PENSION FUND
LAST TEN YEARS

	2025	2024	2023	2022
Contractually Required Contributions				
Police	$ 1,709,142	$ 1,618,058	$ 1,523,842	$ 1,531,609
Fire	2,048,932	2,096,789	1,796,767	1,768,279
Total Required Contributions	$ 3,758,074	$ 3,714,847	$ 3,320,609	$ 3,299,888
Contributions in Relation to the Contractually Required Contribution	(3,758,074)	(3,714,847)	(3,320,609)	(3,299,888)
Contribution Deficiency / (Excess)	$ -	$ -	$ -	$ -
City's Covered Payroll				
Police	$ 8,995,484	$ 8,516,095	$ 8,020,221	$ 8,061,100
Fire	$ 8,718,860	$ 8,922,506	$ 7,645,817	$ 7,524,591
Pension Contributions as a Percentage of Covered Payroll				
Police	19.00%	19.00%	19.00%	19.00%
Fire	23.50%	23.50%	23.50%	23.50%

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017	2016
$ 1,514,796	$ 1,365,311	$ 1,360,833	$ 1,367,736	$ 1,374,227	$ 1,371,400
1,749,332	1,636,463	1,599,607	1,542,044	1,496,814	1,472,701
$ 3,264,128	$ 3,001,774	$ 2,960,440	$ 2,909,780	$ 2,871,041	$ 2,844,101
(3,264,128)	(3,001,774)	(2,960,440)	(2,909,780)	(2,871,041)	(2,844,101)
$ -	$ -	$ -	$ -	$ -	$ -
$ 7,972,611	$ 7,185,847	$ 7,162,279	$ 7,198,611	$ 7,232,774	$ 7,217,895
$ 7,443,966	$ 6,963,672	$ 6,806,838	$ 6,561,889	$ 6,369,421	$ 6,266,813
19.00%	19.00%	19.00%	19.00%	19.00%	19.00%
23.50%	23.50%	23.50%	23.50%	23.50%	23.50%

CITY OF MENTOR, OHIO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM
LAST NINE YEARS (1)

	2025	2024	2023	2022
City's Proportion of the Net OPEB Liability/Asset	0.095469%	0.094078%	0.091331%	0.092944%
City's Proportionate Share of the Net OPEB Liability/(Asset)	$ (2,238,017)	$ (849,076)	$ 575,859	$ (2,911,148)
City's Covered Payroll	$ 17,916,243	$ 16,045,464	$ 15,200,719	$ 14,493,521
City's Proportionate Share of the Net OPEB Liability/Asset as a Percentage of its Covered Payroll	-12.49%	-5.29%	3.79%	-20.09%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/Asset	121.51%	107.76%	94.79%	128.23%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date, which is the prior calendar year end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017
0.089288%	0.100176%	0.101935%	0.105090%	0.106310%
$ (1,590,737)	$ 13,836,908	$ 13,289,918	$ 11,412,000	$ 10,737,671
$ 13,503,550	$ 14,612,705	$ 14,771,895	$ 14,885,647	$ 14,691,232
-11.78%	94.69%	89.97%	76.66%	73.09%
115.57%	47.80%	46.33%	54.14%	54.04%

CITY OF MENTOR, OHIO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
OHIO POLICE AND FIRE PENSION FUND
LAST NINE YEARS (1)

	2025	2024	2023	2022
City's Proportion of the Net OPEB Liability	0.5711332%	0.5672506%	0.5716295%	0.6083476%
City's Proportionate Share of the Net OPEB Liability	$ 3,527,105	$ 4,141,671	$ 4,069,837	$ 6,668,013
City's Covered Payroll	$ 17,438,601	$ 15,666,038	$ 15,585,691	$ 15,416,577
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	20.23%	26.44%	26.11%	43.25%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	56.05%	51.89%	52.59%	46.86%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date, which is the prior calendar year end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017
0.5714194%	0.5898451%	0.6059960%	0.6193291%	0.6213200%
$ 6,054,282	$ 5,826,330	$ 5,518,523	$ 35,090,321	$ 29,492,663
$ 14,149,519	$ 13,969,117	$ 13,760,500	$ 13,602,195	$ 13,484,708
42.79%	41.71%	40.10%	257.98%	218.71%
45.42%	47.08%	46.57%	14.13%	15.96%

CITY OF MENTOR
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CITY CONTRIBUTIONS - OPEB
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM
LAST TEN YEARS

	2025	2024	2023	2022
Contractually Required Contribution	$ 46,609	$ 45,119	$ 41,193	$ 25,873
Contributions in Relation to the Contractually Required Contribution	(46,609)	(45,119)	(41,193)	(25,873)
Contribution Deficiency (Excess)	$ -	$ -	$ -	$ -
City Covered Payroll	$ 18,366,513	$ 17,916,243	$ 16,045,464	$ 15,200,719
Contributions as a Percentage of Covered Payroll	0.25%	0.25%	0.26%	0.17%

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017	2016
$ 26,813	$ 24,001	$ 23,768	$ 21,558	$ 163,838	$ 304,497
(26,813)	(24,001)	(23,768)	(21,558)	(163,838)	(304,497)
$ -	$ -	$ -	$ -	$ -	$ -
$ 14,493,521	$ 13,503,550	$ 14,612,705	$ 14,771,895	$ 14,885,647	$ 14,691,232
0.18%	0.18%	0.16%	0.15%	1.10%	2.07%

CITY OF MENTOR
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CITY CONTRIBUTIONS - OPEB
OHIO POLICE AND FIRE PENSION FUND
LAST TEN YEARS

	2025	2024	2023	2022
Contractually Required Contribution	$ 88,571	$ 87,193	$ 78,330	$ 77,928
Contributions in Relation to the Contractually Required Contribution	(88,571)	(87,193)	(78,330)	(77,928)
Contribution Deficiency (Excess)	$ -	$ -	$ -	$ -
City Covered Payroll	$ 17,714,344	$ 17,438,601	$ 15,666,038	$ 15,585,691
Contributions as a Percentage of Covered Payroll	0.50%	0.50%	0.50%	0.50%

See accompanying notes to the required supplementary information

2021		2020		2019		2018		2017		2016	
$	77,083	$	70,747	$	69,845	$	68,802	$	68,011	$	67,034
	(77,083)		(70,747)		(69,845)		(68,802)		(68,011)		(67,034)
$	-	$	-	$	-	$	-	$	-	$	-
$	15,416,577	$	14,149,519	$	13,969,117	$	13,760,500	$	13,602,195	$	13,484,708
	0.50%		0.50%		0.50%		0.50%		0.50%		0.50%

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Net Pension Liability

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2025.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016 and 2018. For 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 8.00% to 7.50%, (b) the expected long-term average wage inflation rate was reduced from 3.75% to 3.25%, (c) the expected long-term average price inflation rate was reduced from 3.00% to 2.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality rates were updated to the RP-2014 Health Annuitant Mortality Table, adjusted for mortality improvement back to the observant period base year of 2006 and then established the base year as 2015 (f) mortality rates used in evaluating disability allowances were updated to the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and a base year of 2015 for males and 2010 for females (g) Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables. For 2019, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 7.50% to 7.20%. For 2020, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the cost-of-living adjustments for post-1/7/2013 retirees were reduced from 3.00% simple through 2018 to 1.40% simple through 2020, then 2.15% simple. For 2021, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the cost-of-living adjustments for post-1/7/2013 retirees were reduced from 1.40% simple through 2020 to 0.50% simple through 2021, then 2.15% simple. For 2022, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected long-term average wage inflation rate was reduced from 3.25% to 2.75% (b) the cost-of-living adjustments for post-1/7/2013 retirees were increased from 0.50% simple through 2021 to 3.00% simple through 2022, then 2.05% simple (c) the expected investment return was reduced from 7.20% to 6.90%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2023. For 2024, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the cost-of-living adjustments for post-1/7/2013 retirees were decreased from 3.00% simple through 2023 then 2.05% simple, to 2.30% simple through 2024 then 2.05% simple. For 2025, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the cost-of-living adjustments for post-1/7/2013 retirees were increased from 2.30% simple through 2024 then 2.05% simple, to 2.90% simple through 2025 then 2.05% simple.

Net OPEB Liability

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2018-2025.

Changes in assumptions: For 2018, the single discount rate changed from 4.23% to 3.85%. For 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the expected investment return was reduced from 6.50% to 6.00% (b) In January 2019, the Board adopted changes to health care coverage for Medicare and pre-

Medicare retirees. It will include discontinuing the PPO plan for pre-Medicare retirees and replacing it with a monthly allowance to help participants pay for a health care plan of their choosing. The base allowance for Medicare eligible retirees will be reduced. The specific effect of these changes on the net OPEB liability and OPEB expense are unknown at this time (c) the single discount rate changed from 3.85% to 3.96%. For 2020, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 3.96% to 3.16%. For 2021, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 3.16% to 6.00% (b) the municipal bond rate changed from 2.75% to 2.00% (c) the health care cost trend rate changed from 10.50% initial and 3.50% ultimate in 2030 to 8.50% initial and 3.50% ultimate in 2035. For 2022, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the expected long-term average wage inflation rate was reduced from 3.25% to 2.75%. (b) the municipal bond rate changed from 2.00% to 1.84% (c) the health care cost trend rate changed from 8.50% initial and 3.50% ultimate in 2035 to 5.50% initial and 3.50% ultimate in 2034. For 2023, the following changes in assumptions affected the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 6.00% to 5.22% (b) the municipal bond rate changed from 1.84% to 4.05% (c) the health care cost trend rate changed from 5.50% initial and 3.50% ultimate in 2034 to 5.50% initial and 3.50% ultimate in 2036. For 2024, the following changes in assumptions affected the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 5.22% to 5.70% (b) the municipal bond rate changed from 4.05% to 3.77% (c) the health care cost trend rate changed from 5.50% initial and 3.50% ultimate in 2036 to 5.50% initial and 3.50% ultimate in 2038. For 2025, the following changes in assumptions affected the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 5.70% to 6.00% (b) the municipal bond rate changed from 3.77% to 4.08% (c) the health care cost trend rate changed from 5.50% initial and 3.50% ultimate in 2038 to 5.50% initial and 3.50% ultimate in 2039.

OHIO POLICE AND FIRE (OP&F) PENSION FUND

Net Pension Liability

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2025.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017 and 2024-2025. For 2018, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the investment rate of return was reduced from 8.25 percent to 8.00 percent (b) the projected salary increases was reduced from 4.25% to 3.75% (c) the payroll increases was reduced from 3.75% to 3.25% (d) the inflation assumptions was reduced from 3.25% to 2.75% (e) the cost of living adjustments was reduced from 2.60% to 2.20% (f) rates of withdrawal, disability and service retirement were updated to reflect recent experience (g) mortality rates were updated to the RP-2014 Total Employee and Health Annuitant Mortality Table, adjusted for mortality improvement back to the observant period base year of 2006 and then established the base year as 2016 (h) mortality rates used in evaluating disability allowances were updated to the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and a base year of 2016. For 2019-2021, there have been no OP&F pension plan amendments adopted or changes in assumptions between the measurement date and the report date that would have impacted the actuarial valuation of the pension plan as of the measurement date. For 2022, the investment rate of return was reduced from 8.00 percent to 7.50 percent. For 2023, Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates 68 adjusted by 108.9% for males and 131% for females. Mortality for active members is based on the Pub-2010 Below Medium Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

Net OPEB Liability

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2018 and 2020-2025. For 2019, see below regarding changes to stipend-based model.

Changes in assumptions: For 2018, the single discount rate changed from 3.79 percent to 3.24 percent. For 2019, the changes of assumptions were: (a) beginning January 1, 2019 OP&F changed its retiree health care model and the current self-insured health care plan is no longer offered. In its place will be a stipend-based health care model. OP&F has contracted with a vendor who will assist eligible retirees in choosing health care plans from their marketplace (both Medicare-eligible and pre-Medicare populations). A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current health care model to the stipend-based health care model, management expects that it will be able to provide stipends to eligible participants for the next 15 years (b) beginning in 2020 the Board approved a change to the Deferred Retirement Option Plan. The minimum interest rate accruing will be 2.5% (c) the single discount rate changed from 3.24 percent to 4.66 percent. For 2020, the single discount rate changed from 4.66 to 3.56. For 2021, the single discount rate changed from 3.56 to 2.96. For 2022, the single discount rate changed from 2.96 to 2.84. For 2023, the changes of assumptions were: (a) the single discount rate changed from 2.84 percent to 4.27 percent (b) the depletion year of OPEB assets is projected in year 2036 (c) mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale. For 2024, the changes of assumptions were: (a) the single discount rate changed from 4.27 to 4.07 (b) the Municipal Bond Index Rate decreased from 3.65 percent to 3.38 percent (c) the depletion year of OPEB assets is projected in year 2038. For 2025, the changes in assumptions were: (a) the discount rate increased from 4.07 percent to 4.69 percent (b) the Municipal Bond Index increased from 3.38 percent to 4.04 percent.

CITY OF MENTOR, OHIO
GENERAL FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
YEAR ENDED DECEMBER 31, 2025

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property Taxes	$ 2,751,000	$ 2,751,000	$ 2,416,306	$ (334,694)
Income Taxes	59,700,000	65,900,000	65,921,896	21,896
Intergovernmental	2,970,500	2,970,500	3,242,799	272,299
Interest	4,000,000	4,000,000	5,330,092	1,330,092
Licenses and Permits	1,439,000	1,439,000	1,349,749	(89,251)
Fines and Forfeitures	947,000	947,000	1,143,101	196,101
Charges for Services	10,168,600	10,168,600	10,904,357	735,757
All Other Revenues	217,200	217,200	951,300	734,100
Total Revenues	82,193,300	88,393,300	91,259,600	2,866,300
Expenditures:				
Current:				
Police				
Employee compensation	11,977,657	11,977,657	11,463,902	513,755
Other	4,109,675	4,220,275	3,812,184	408,091
Total Police	16,087,332	16,197,932	15,276,086	921,846
Fire				
Employee compensation	9,907,178	9,907,178	9,521,004	386,174
Other	2,938,652	3,138,297	2,871,990	266,307
Total Fire	12,845,830	13,045,475	12,392,994	652,481
Streets and Highways				
Employee compensation	4,075,547	4,075,547	3,885,334	190,213
Other	9,556,966	10,030,022	7,712,316	2,317,706
Total Streets and Highways	13,632,513	14,105,569	11,597,650	2,507,919
Parks and Recreation				
Employee compensation	5,452,894	5,452,894	5,194,582	258,312
Other	22,310,893	29,763,977	27,043,206	2,720,771
Total Parks and Recreation	27,763,787	35,216,871	32,237,788	2,979,083
Planning and Development				
Employee compensation	955,602	955,602	886,947	68,655
Other	1,625,646	1,751,646	1,674,843	76,803
Total Planning and Development	2,581,248	2,707,248	2,561,790	145,458
Engineering and Building				
Employee compensation	1,229,663	1,229,663	991,475	238,188
Other	3,254,472	3,520,922	2,997,668	523,254
Total Engineering and Building	4,484,135	4,750,585	3,989,143	761,442

(Continued)

CITY OF MENTOR, OHIO
GENERAL FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
YEAR ENDED DECEMBER 31, 2025

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
General Government				
Council				
Employee compensation	285,401	285,401	267,659	17,742
Other	194,470	194,470	77,892	116,578
Total Council	479,871	479,871	345,551	134,320
Court				
Employee compensation	1,116,405	1,116,405	935,827	180,578
Other	281,116	281,116	243,420	37,696
Total Court	1,397,521	1,397,521	1,179,247	218,274
City Manager				
Employee compensation	2,054,304	2,054,304	1,650,984	403,320
Other	3,454,900	3,542,595	2,589,433	953,162
Total City Manager	5,509,204	5,596,899	4,240,417	1,356,482
Finance				
Employee compensation	886,700	886,700	756,487	130,213
Other	3,089,910	3,089,910	2,115,675	974,235
Total Finance	3,976,610	3,976,610	2,872,162	1,104,448
Legal				
Employee compensation	441,200	441,200	420,091	21,109
Other	173,656	173,656	173,353	303
Total Legal	614,856	614,856	593,444	21,412
Other				
Other	1,677,239	1,671,890	666,560	1,005,330
Total General Government	13,655,301	13,737,647	9,897,381	3,840,266
Debt Service				
Principal	80,000	120,000	118,226	1,774
Total Debt Service	80,000	120,000	118,226	1,774
Total Expenditures	91,130,146	99,881,327	88,071,058	11,810,269
Excess of Revenues Over (Under) Expenditures	(8,936,846)	(11,488,027)	3,188,542	14,676,569
Other Financing Sources (Uses)				
Advances In	6,500,000	6,500,000	6,037,644	(462,356)
Advances Out	(12,500,000)	(12,500,000)	(9,356,180)	3,143,820
Transfers Out	(11,600,000)	(11,560,000)	(10,397,746)	1,162,254
Total Other Financing Sources (Uses)	(17,600,000)	(17,560,000)	(13,716,282)	3,843,718
Net Change in Fund Balance	(26,536,846)	(29,048,027)	(10,527,740)	18,520,287
Fund Balance - Beginning of Year	72,692,648	72,692,648	72,692,648	-
Prior Year Encumbrances	6,437,522	6,437,522	6,437,522	-
Fund Balance - End of Year	$ 52,593,324	$ 50,082,143	$ 68,602,430	$ 18,520,287

CITY OF MENTOR, OHIO
SPECIAL ASSESSMENT BOND RETIREMENT FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
YEAR ENDED DECEMBER 31, 2025

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Special Assessments	$ 633,923	$ 633,923	$ 637,593	$ 3,670
Expenditures:				
General Government	33,640	33,640	18,575	15,065
Debt Service:				
Principal	553,530	553,530	553,529	1
Interest & Fiscal Charges	101,201	101,201	101,200	1
Total Expenditures	688,371	688,371	673,304	15,067
Excess of Revenues Over (Under) Expenditures	(54,448)	(54,448)	(35,711)	18,737
Other Financing Sources (Uses)				
Advances In	60,000	60,000	60,000	-
Advances Out	(10,000)	(10,000)	(10,000)	-
Total Other Financing Sources (Uses)	50,000	50,000	50,000	-
Net Change in Fund Balance	(4,448)	(4,448)	14,289	18,737
Fund Balance - Beginning of Year	4,448	4,448	4,448	-
Fund Balance- End of Year	$ -	$ -	$ 18,737	$ 18,737

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are restricted or committed to expenditures for particular purposes. The City's special revenue funds are described below:

Street Fund	Required by the Ohio Revised Code to account for that portion of the motor vehicle registration fees and state gasoline tax restricted for the construction, maintenance, and repairs of streets and highways.
TIF Fund	To account for the monies received through tax increment financing to finance the construction of public infrastructure improvements which will benefit new commercial and industrial development.
Police Pension Fund	To accumulate property taxes levied toward partial payment of the current liability for police disability and pension benefits.
Fire Pension Fund	To accumulate property taxes levied toward partial payment of the current liability for fire fighters' disability and pension benefits.
Fire Levy Fund	To accumulate property taxes levied for the purpose of providing and maintaining fire equipment and for the payment of salaries and expenses of permanent and part-time firefighters.
Senior Citizens Services Levy Fund	To account for property taxes levied by Lake County and distributed to the City for the purpose of providing funding for senior citizen projects and operating costs of the City's Senior Citizens Center.
Community Recreation Facilities Fund	To provide funds for projects relating to recreational facilities.
Cemetery Fund	To account for monies received from the sale of cemetery lots and restricted for the enlargement, improvement, embellishment, and care of cemetery grounds.

SPECIAL REVENUE FUNDS (Continued)

Economic Development Fund	To account for monies paid to the City in conjunction with the Mentor Economic Assistance Corporation, as certified by the Small Business Administration.
Subdivision Street Tree Fund	To accumulate subdivision fees to be used for planting trees to beautify the City.
Street Lighting Fund	To accumulate street lighting assessment revenues levied for payment of current street lighting operating costs.
Court Computer Fund	To accumulate fees collected for computerization of the Mentor Municipal Court.
Court Special Projects Fund	To accumulate filing fees collected for special projects of the Mentor Municipal Court.
Enforcement and Education Fund	To account for fines received from the Mentor Municipal Court to be used by the Mentor Police Department to cover costs incurred in enforcing DUI laws and educating the public regarding such laws.
Court Probation Services Fund	To accumulate probation fees collected for the operation of Mentor Municipal Court's Probation Department.
Indigent Driver Alcohol Treatment Fund	To account for fines and fees received from the Mentor Municipal Court and the Ohio Department of Alcohol and Drug Addiction Services for the purpose of providing indigent drivers with alcohol and/or drug treatment.
Indigent Driver Alcohol Monitoring Fund	To account for fines and fees received from the Mentor Municipal Court and the Ohio Department of Alcohol and Drug Addiction Services for the purpose of providing indigent drivers with alcohol and/or drug monitoring devices.
Law Enforcement Trust Fund	To account for monies received from the seizure and sale of contraband and property used in criminal activity.

SPECIAL REVENUE FUNDS (Continued)

Payroll Stabilization Fund	To account for the accumulation of resources for non-routine expenditures for payment of termination benefits and for the payment of salaries during any fiscal year when the number of pay periods exceeds the usual and customary number of pay periods. Additions are made to this fund by Transfer from the General Fund. An annual amount is transferred into this fund to set aside resources to cover the payment of salaries when the number of pay periods exceed the usual and customary number of pay periods. Other amounts are transferred into this fund when termination benefits are to be paid to employees. Monies may only be spent for these specific purposes. This fund is combined with General Fund on a GAAP basis as a result of the implementation of GASB-S54.
Police Canine Fund	To account for monies received for the Police Department's canine unit.
OneOhio Opioid Settlement Fund	To account for monies received from OneOhio Opioid Settlement Fund.
VOCA Victims Assistance Grant Fund	To account for monies received from the Crime Victims Assistance Office to assist victims of crime.
Community Development Block Grant Fund	To account for monies received from the U.S. Department of Housing and Urban Development for various community development block grant programs.
Forfeited Property–U.S. Department of Justice Fund	To account for shared federally forfeited property proceeds received from the U.S. Department of Justice.
Council Donation Fund	To account for donations from various sources and individuals to be used to support specific purposes or programs provided by City Council.
Police Donation Fund	To account for donations from various sources and individuals to be used to support specific purposes or programs provided by the Police Department.
Fire Donation Fund	To account for donations from various sources and individuals to be used to support specific purposes or programs provided by the Fire Department.

SPECIAL REVENUE FUNDS (Continued)

Parks and Recreation Donation Fund	To account for donations from various sources and individuals to be used to support specific purposes or programs provided by the Parks and Recreation Department.
Senior Citizens Activities Fund	To account for donations and user fees from various sources and individuals to be used to support specific purposes provided by the Mentor Senior Citizens Center. This fund is combined with General Fund on a GAAP basis as a result of the implementation of GASB-S54.
Cultural Fund	To account for donations and user fees from various sources and individuals to be used to support specific purposes or programs provided by the Wildwood Cultural Center. This fund is combined with General Fund on a GAAP basis as a result of the implementation of GASB-S54.
Beautification Fund	To account for donations and user fees from various sources and individuals to be used to support specific purposes or programs provided by the City of Mentor's Beautification Commission. This fund is combined with General Fund on a GAAP basis as a result of the implementation of GASB-S54.
Local Grant Fund	To account for the financing of various small local grants.

DEBT SERVICE FUNDS

General Obligation Bond Retirement Fund	To accumulate property taxes levied toward payment of outstanding general obligation debt.

CAPITAL PROJECT FUNDS

Amphitheater Fund	To account for the financing of construction of a new amphitheater at Civic Center Park.
Woodnorton Way Fund	To account for the financing of construction of a new road.
Recreation Center Fund	To account for the financing of the purchase and improvements made to the Mentor Community Recreation Center.

CAPITAL PROJECT FUNDS (Continued)

Edgehill Road Culvert Replacement Fund	To account for the financing of culvert replacement on Edgehill Road as well as storm sewer improvements on Lakeshore Boulevard.
State Grants Fund	To account for the financing of various small state grants.
Federal Grants Fund	To account for the financing of various small federal grants.
Fire Station Fund	To account for the financing of construction of a new fire station including the purchase of land.
Corduroy Road Fund	To account for the financing of resurfacing Corduroy Road.
Hoose/Cannon Ridge Resurfacing Fund	To account for the financing of asphalt resurfacing and replacement of concrete pavement.
Hopkins Road Fund	To account for the financing of resurfacing Hopkins Road.
Mercantile Drive Resurfacing Fund	To account for the financing of the replacement on Mercantile Drive.
Lakeshore Blvd. Andrews to Willougby Fund	To account for the financing of resurfacing Lakeshore Blvd, from Andres to the Willoughby Corp. line.

CITY OF MENTOR, OHIO
COMBINING GOVERNMENTAL BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
SUMMARY BY FUND TYPE
DECEMBER 31, 2025

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
ASSETS				
OUTFLOWS OF RESOURCES				
Assets:				
Equity in Pooled Cash and Cash Equivalents	$ 23,762,288	$ 841,414	$ 4,420,221	$ 29,023,923
Accounts Receivable	789,251	-	-	789,251
Interfund Receivable	2,239	-	-	2,239
Intergovernmental Receivable	4,194,561	109,778	1,195,693	5,500,032
Prepaid Items	21,486	-	-	21,486
Property Taxes Receivable	3,267,693	1,813,026	-	5,080,719
Special Assessments Receivable	15,495	-	-	15,495
Total Assets	$ 32,053,013	$ 2,764,218	$ 5,615,914	$ 40,433,145
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts Payable	$ 544,831	$ -	$ 377,928	$ 922,759
Accrued Wages and Benefits	6,193	-	-	6,193
Interfund Payable	507,220	-	7,765,349	8,272,569
Total Liabilities	1,058,244	-	8,143,277	9,201,521
Deferred Inflows of Resources:				
Property Taxes and Payments in Lieu of Taxes	5,366,662	1,797,692	-	7,164,354
Unavailable Revenue - Delinquent Property Taxes	25,904	15,334	-	41,238
Unavailable Revenue - Other	2,119,476	109,778	12,706	2,241,960
Total Deferred Inflows of Resources	7,512,042	1,922,804	12,706	9,447,552
Fund Balances:				
Nonspendable	21,486	-	-	21,486
Restricted	22,176,544	841,414	564,009	23,581,967
Committed	1,492,888	-	-	1,492,888
Unassigned (Deficit)	(208,191)	-	(3,104,078)	(3,312,269)
Total Fund Balances	23,482,727	841,414	(2,540,069)	21,784,072
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 32,053,013	$ 2,764,218	$ 5,615,914	$ 40,433,145

CITY OF MENTOR, OHIO
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Street	TIF	Police Pension	Fire Pension
ASSETS				
Equity in Pooled Cash and Cash Equivalents	$ 3,584,080	$ 7,174,574	$ 121,858	$ 121,858
Accounts Receivable	-	-	-	-
Interfund Receivable	-	-	-	-
Intergovernmental Receivable	1,639,850	2,124,000	34,667	34,667
Prepaid Items	-	-	-	-
Property Taxes Receivable	-	-	572,535	572,535
Special Assessments Receivable	-	-	-	-
Total Assets	$ 5,223,930	$ 9,298,574	$ 729,060	$ 729,060
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts Payable	$ 341,926	$ -	$ -	$ -
Accrued Wages and Benefits	-	-	-	-
Interfund Payable	-	-	-	-
Total Liabilities	341,926	-	-	-
Deferred Inflows of Resources:				
Property Taxes	-	2,124,000	567,692	567,692
Unavailable Revenue - Delinq. Property Taxes	-	-	4,843	4,843
Unavailable Revenue - Other	1,057,664	-	34,667	34,667
Total Deferred Inflows of Resources	1,057,664	2,124,000	607,202	607,202
Fund Balances:				
Nonspendable	-	-	-	-
Restricted	3,824,340	7,174,574	121,858	121,858
Committed	-	-	-	-
Unassigned (Deficit)	-	-	-	-
Total Fund Balances	3,824,340	7,174,574	121,858	121,858
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 5,223,930	$ 9,298,574	$ 729,060	$ 729,060

Continued

CITY OF MENTOR, OHIO
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Fire Levy	Senior Citizen Service Levy	Community Recreation Facilities	Cemetery
ASSETS				
Equity in Pooled Cash and Cash Equivalents	$ 7,628,049	$ 280,508	$ 1,398,369	$ 169,670
Accounts Receivable	-	-	63,505	-
Interfund Receivable	873	-	-	-
Intergovernmental Receivable	13,626	-	-	-
Prepaid Items	17,738	-	-	-
Property Taxes Receivable	2,122,623	-	-	-
Special Assessments Receivable	-	-	-	-
Total Assets	$ 9,782,909	$ 280,508	$ 1,461,874	$ 169,670
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts Payable	$ 202,691	$ -	$ -	$ -
Accrued Wages and Benefits	-	-	-	-
Interfund Payable	-	-	-	-
Total Liabilities	202,691	-	-	-
Deferred Inflows of Resources:				
Property Taxes	2,107,278	-	-	-
Unavailable Revenue - Delinq. Property Taxes	16,218	-	-	-
Unavailable Revenue - Other	13,626	-	-	-
Total Deferred Inflows of Resources	2,137,122	-	-	-
Fund Balances:				
Nonspendable	17,738	-	-	-
Restricted	7,425,358	280,508	-	169,670
Committed	-	-	1,461,874	-
Unassigned (Deficit)	-	-	-	-
Total Fund Balances	7,443,096	280,508	1,461,874	169,670
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 9,782,909	$ 280,508	$ 1,461,874	$ 169,670

CITY OF MENTOR, OHIO
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Economic Development	Subdivision Street Tree	Street Lighting	Court Computer	Court Special Project
ASSETS					
Equity in Pooled Cash and Cash Equivalents	$ 97,511	$ 31,014	$ 1,052,722	$ 183,587	$ 276,397
Accounts Receivable	-	-	-	4,695	7,317
Interfund Receivable	-	-	1,366	-	-
Intergovernmental Receivable	-	-	-	-	-
Prepaid Items	-	-	-	3,748	-
Property Taxes Receivable	-	-	-	-	-
Special Assessments Receivable	-	-	15,495	-	-
Total Assets	$ 97,511	$ 31,014	$ 1,069,583	$ 192,030	$ 283,714
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts Payable	$ -	$ -	$ -	$ -	$ -
Accrued Wages and Benefits	-	-	-	-	-
Interfund Payable	-	-	-	-	-
Total Liabilities	-	-	-	-	-
Deferred Inflows of Resources:					
Property Taxes	-	-	-	-	-
Unavailable Revenue - Delinq. Property Taxes	-	-	-	-	-
Unavailable Revenue - Other	-	-	16,861	-	-
Total Deferred Inflows of Resources	-	-	16,861	-	-
Fund Balances:					
Nonspendable	-	-	-	3,748	-
Restricted	97,511	-	1,052,722	188,282	283,714
Committed	-	31,014	-	-	-
Unassigned (Deficit)	-	-	-	-	-
Total Fund Balances	97,511	31,014	1,052,722	192,030	283,714
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 97,511	$ 31,014	$ 1,069,583	$ 192,030	$ 283,714

CITY OF MENTOR, OHIO
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Enforcement and Education	Court Probation Service	Indigent Driver Alcohol Treatment	Indigent Driver Alcohol Monitoring
ASSETS				
Equity in Pooled Cash and Cash Equivalents	$ 35,481	$ 119,177	$ 121,511	$ 157,937
Accounts Receivable	985	5,951	541	483
Interfund Receivable	-	-	-	-
Intergovernmental Receivable	-	-	2,750	-
Prepaid Items	-	-	-	-
Property Taxes Receivable	-	-	-	-
Special Assessments Receivable	-	-	-	-
Total Assets	$ 36,466	$ 125,128	$ 124,802	$ 158,420
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts Payable	$ -	$ 214	$ -	$ -
Accrued Wages and Benefits	-	6,193	-	-
Interfund Payable	-	-	-	-
Total Liabilities	-	6,407	-	-
Deferred Inflows of Resources:				
Property Taxes	-	-	-	-
Unavailable Revenue - Delinq. Property Taxes	-	-	-	-
Unavailable Revenue - Other	-	-	2,750	-
Total Deferred Inflows of Resources	-	-	2,750	-
Fund Balances:				
Nonspendable	-	-	-	-
Restricted	36,466	118,721	122,052	158,420
Committed	-	-	-	-
Unassigned (Deficit)	-	-	-	-
Total Fund Balances (Deficit)	36,466	118,721	122,052	158,420
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 36,466	$ 125,128	$ 124,802	$ 158,420

CITY OF MENTOR, OHIO
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Law Enforcement Trust	Police Canine	OneOhio Opioid Settlement Fund	VOCA Victims Assistance
ASSETS				
Equity in Pooled Cash and Cash Equivalents	$ 151,052	$ 233,332	$ 487,436	$ 160
Accounts Receivable	57	-	705,717	-
Interfund Receivable	-	-	-	-
Intergovernmental Receivable	-	-	-	6,236
Prepaid Items	-	-	-	-
Property Taxes Receivable	-	-	-	-
Special Assessments Receivable	-	-	-	-
Total Assets	$ 151,109	$ 233,332	$ 1,193,153	$ 6,396
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts Payable	$ -	$ -	$ -	$ -
Accrued Wages and Benefits	-	-	-	-
Interfund Payable	-	-	-	-
Total Liabilities	-	-	-	-
Deferred Inflows of Resources:				
Property Taxes	-	-	-	-
Unavailable Revenue - Delinq. Property Taxes	-	-	-	-
Unavailable Revenue - Other	-	-	705,717	-
Total Deferred Inflows of Resources	-	-	705,717	-
Fund Balances:				
Nonspendable	-	-	-	-
Restricted	151,109	233,332	487,436	6,396
Committed	-	-	-	-
Unassigned (Deficit)	-	-	-	-
Total Fund Balances	151,109	233,332	487,436	6,396
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 151,109	$ 233,332	$ 1,193,153	$ 6,396

CITY OF MENTOR, OHIO
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Community Development Block Grant	Forfeited Property - U.S. Department of Justice	Council Donation	Police Donation
ASSETS				
Equity in Pooled Cash and Cash Equivalents	$ 50,089	$ 76,237	$ 549	$ 25,003
Accounts Receivable	-	-	-	-
Interfund Receivable	-	-	-	-
Intergovernmental Receivable	184,620	-	-	-
Prepaid Items	-	-	-	-
Property Taxes Receivable	-	-	-	-
Special Assessments Receivable	-	-	-	-
Total Assets	$ 234,709	$ 76,237	$ 549	$ 25,003
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts Payable	$ -	$ -	$ -	$ -
Accrued Wages and Benefits	-	-	-	-
Interfund Payable	216,804	-	-	-
Total Liabilities	216,804	-	-	-
Deferred Inflows of Resources:				
Property Taxes	-	-	-	-
Unavailable Revenue - Delinq. Property Taxes	-	-	-	-
Unavailable Revenue - Other	99,379	-	-	-
Total Deferred Inflows of Resources	99,379	-	-	-
Fund Balances:				
Nonspendable	-	-	-	-
Restricted		76,237	549	25,003
Committed	-	-	-	-
Unassigned (Deficit)	(81,474)	-	-	-
Total Fund Balances	(81,474)	76,237	549	25,003
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 234,709	$ 76,237	$ 549	$ 25,003

CITY OF MENTOR, OHIO
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Fire Donation	Parks and Recreation Donation	Local Grants	Total Nonmajor Special Revenue Funds
ASSETS				
Equity in Pooled Cash and Cash Equivalents	$ 17,654	$ 2,774	$ 163,699	$ 23,762,288
Accounts Receivable	-	-	-	789,251
Interfund Receivable	-	-	-	2,239
Intergovernmental Receivable	-	-	154,145.00	4,194,561
Prepaid Items	-	-	-	21,486
Property Taxes Receivable	-	-	-	3,267,693
Special Assessments Receivable	-	-	-	15,495
Total Assets	$ 17,654	$ 2,774	$ 317,844	$ 32,053,013
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts Payable	$ -	$ -	$ -	$ 544,831
Accrued Wages and Benefits	-	-	-	6,193
Interfund Payable	-	-	290,416	507,220
Total Liabilities	-	-	290,416	1,058,244
Deferred Inflows of Resources:				
Property Taxes	-	-	-	5,366,662
Unavailable Revenue - Delinq. Property Taxes	-	-	-	25,904
Unavailable Revenue - Other	-	-	154,145	2,119,476
Total Deferred Inflows of Resources	-	-	154,145	7,512,042
Fund Balances:				
Nonspendable	-	-	-	21,486
Restricted	17,654	2,774	-	22,176,544
Committed	-	-	-	1,492,888
Unassigned (Deficit)	-	-	(126,717)	(208,191)
Total Fund Balances	17,654	2,774	(126,717)	23,482,727
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 17,654	$ 2,774	$ 317,844	$ 32,053,013

CITY OF MENTOR, OHIO
BALANCE SHEET
NONMAJOR DEBT SERVICE FUND
DECEMBER 31, 2025

	General Bond Retirement
ASSETS	
OUTFLOWS OF RESOURCES	
Assets:	
Equity in Pooled Cash and Cash Equivalents	$ 841,414
Intergovernmental Receivable	109,778
Property Taxes Receivable	1,813,026
Total Assets	$ 2,764,218
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	
Liabilities:	
Total Liabilities	$ -
Deferred Inflows of Resources:	
Property Taxes	1,797,692
Unavailable Revenue - Delinq. Property Taxes	15,334
Unavailable Revenue - Other	109,778
Total Deferred Inflows of Resources	1,922,804
Fund Balances:	
Restricted	841,414
Total Fund Balance	841,414
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 2,764,218

CITY OF MENTOR, OHIO
COMBINING BALANCE SHEET
NONMAJOR CAPITAL PROJECTS FUNDS
DECEMBER 31, 2025

	Amphitheater	Woodnorton Way	Recreation Center	Edgehill Rd Culvert Replacement
Assets:				
Equity in Pooled Cash and Cash Equivalents	$ -	$ 22,229	$ 102,240	$ -
Intergovernmental Receivable	-	-	-	-
Total Assets	$ -	$ 22,229	$ 102,240	$ -
Liabilities:				
Accounts Payable	$ -	$ -	$ 22,695	$ -
Interfund Payable	762,425	300,000	450,389	-
Total Liabilities	762,425	300,000	473,084	-
Deferred Inflows of Resources:				
Unavailable Revenue - Other	-	-	-	-
Total Deferred Inflows of Resources	-	-	-	-
Fund Balances:				
Restricted	-	-	-	-
Unassigned	(762,425)	(277,771)	(370,844)	-
Total Fund Balances (Deficits)	(762,425)	(277,771)	(370,844)	-
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ -	$ 22,229	$ 102,240	$ -

CITY OF MENTOR, OHIO
COMBINING BALANCE SHEET
NONMAJOR CAPITAL PROJECTS FUNDS
DECEMBER 31, 2025

	State Grants - Other	Federal Grants - Other	Fire Station	Corduroy Road
Assets:				
Equity in Pooled Cash and Cash Equivalents	$ 478,226	$ 133,689	$ 1,401,191	$ 294,180
Intergovernmental Receivable	12,598	316,258	-	32,000
Total Assets	$ 490,824	$ 449,947	$ 1,401,191	$ 326,180
Liabilities:				
Accounts Payable	$ 91,540	$ -	$ 137,182	$ -
Interfund Payable	619,919	848,446	700,000	516,000
Total Liabilities	711,459	848,446	837,182	516,000
Deferred Inflows of Resources:				
Unavailable Revenue - Other	-	12,177	-	-
Total Deferred Inflows of Resources	-	12,177	-	-
Fund Balances:				
Restricted	-	-	564,009	-
Unassigned	(220,635)	(410,676)	-	(189,820)
Total Fund Balances (Deficits)	(220,635)	(410,676)	564,009	(189,820)
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 490,824	$ 449,947	$ 1,401,191	$ 326,180

CITY OF MENTOR, OHIO
COMBINING BALANCE SHEET
NONMAJOR CAPITAL PROJECTS FUNDS
DECEMBER 31, 2025

	Hoose/Cannon Ridge Resurfacing	Hopkins Road	Mercantile Drive Resurfacing	Lakeshore Blvd Andrews to Willoughby	Total Nonmajor Capital Projects Funds
Assets:					
Equity in Pooled Cash and Cash Equivalents	$ 392,979	$ -	$ 932,324	$ 663,163	$ 4,420,221
Intergovernmental Receivable	25,256	-	44,581	765,000	1,195,693
Total Assets	$ 418,235	$ -	$ 976,905	$ 1,428,163	$ 5,615,914
Liabilities:					
Accounts Payable	$ 24,212	$ -	$ 102,299	$ -	$ 377,928
Interfund Payable	678,000	-	940,000	1,950,170	7,765,349
Total Liabilities	702,212	-	1,042,299	1,950,170	8,143,277
Deferred Inflows of Resources:					
Unavailable Revenue - Other	279	-	250	-	12,706
Total Deferred Inflows of Resources	279	-	250	-	12,706
Fund Balances:					
Restricted	-	-	-	-	564,009
Unassigned	(284,256)	-	(65,644)	(522,007)	(3,104,078)
Total Fund Balances (Deficits)	(284,256)	-	(65,644)	(522,007)	(2,540,069)
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 418,235	$ -	$ 976,905	$ 1,428,163	$ 5,615,914

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
SUMMARY BY FUND TYPE DECEMBER 31, 2025

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
REVENUES				
Property Taxes	$ 3,434,919	$ 2,416,306	$ -	$ 5,851,225
Other Local Taxes	745,296	-	-	745,296
Payments in Lieu of Taxes	2,089,226	-	-	2,089,226
Intergovernmental	4,734,107	295,109	5,926,782	10,955,998
Interest	160,694	-	-	160,694
Fines, Forfeitures, and Settlements	421,039	-	-	421,039
Charges for Services	119,555	-	-	119,555
Contributions and Donations	154,737	-	-	154,737
Special Assessments	1,350,397	-	-	1,350,397
Total Revenues	13,244,970	2,711,415	5,926,782	21,883,167
EXPENDITURES				
Police	633,684	-	101,614	735,298
Fire	1,214,150	-	173,270	1,387,420
Public Health and Welfare	-	-	-	-
Parks and Recreation	539,053	-	3,453,862	3,992,915
Engineering and Building	41,525	-	170,539	212,064
Planning and Development	370,045	-	-	370,045
Streets and Highways	4,640,064	-	2,372,302	7,012,366
General Government	179,314	29,370	83,023	291,707
Intergovernmental	-	-	-	-
Capital Outlay	2,545,320	-	2,572,402	5,117,722
Debt Service:	-		-	
Principal Retirement	-	2,115,000	-	2,115,000
Interest and Fiscal Charges	-	469,431	-	469,431
Total Expenditures	10,163,155	2,613,801	8,927,012	21,703,968
Excess of Revenues Over (Under) Expenditures	3,081,815	97,614	(3,000,230)	179,199
OTHER FINANCING SOURCES (USES)				
OPWC Loans Issued	-	-	66,702	66,702
Transfer In	1,100,000	95,025	1,621,939	2,816,964
Transfer Out	(1,541,504)	-	-	(1,541,504)
Total Other Financing Sources (Uses)	(441,504)	95,025	1,688,641	1,342,162
Net Change in Fund Balances	2,640,311	192,639	(1,311,589)	1,521,361
Fund Balances- Beginning of the Year	20,842,416	648,775	(1,228,480)	20,262,711
Fund Balances - End of Year	$ 23,482,727	$ 841,414	$ (2,540,069)	$ 21,784,072

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Street	TIF	Police Pension	Fire Pension
REVENUES				
Property Taxes	$ -	$ -	$ 604,077	$ 604,077
Other Local Taxes	-	-	-	-
Payment in Lieu of Taxes	-	2,089,226	-	-
Intergovernmental	3,919,685	-	73,777	73,777
Interest	147,762	-	-	-
Fines, Forfeitures, and Settlements	-	-	-	-
Charges for Services	-	-	-	-
Contributions and Donations	-	-	-	-
Special Assessments	-	-	-	-
Total Revenues	4,102,447	2,089,226	677,854	677,854
EXPENDITURES				
Police	-	-	591,718	-
Fire	-	-	-	591,718
Parks and Recreation	-	-	-	-
Engineering and Building	41,525	-	-	-
Planning and Development	-	15,646	-	-
Streets and Highways	3,340,051	-	-	-
General Government	-	-	-	-
Capital Outlay	740,858	-	-	-
Total Expenditures	4,122,434	15,646	591,718	591,718
Excess of Revenues Over (Under) Expenditures	(19,987)	2,073,580	86,136	86,136
OTHER FINANCING SOURCES (USES)				
Transfer In	1,000,000	-	-	-
Transfer Out	(171,479)	(175,000)	-	-
Total Other Financing Sources (Uses)	828,521	(175,000)	-	-
Net Change in Fund Balances	808,534	1,898,580	86,136	86,136
Fund Balances - Beginning of Year	3,015,806	5,275,994	35,722	35,722
Fund Balances - End of Year	$ 3,824,340	$ 7,174,574	$ 121,858	$ 121,858

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Fire Levy	Senior Citizen Service Levy	Community Recreation Facilities	Cemetery
REVENUES				
Property Taxes	$ 2,226,765	$ -	$ -	$ -
Other Local Taxes	-	-	745,296	-
Payment in Lieu of Taxes	-	-	-	-
Intergovernmental	28,809	400,000	-	-
Interest	-	-	-	-
Fines, Forfeitures, and Settlements	-	-	-	-
Charges for Services	-	-	-	67,950
Contributions and Donations	-	-	-	-
Special Assessments	-	-	-	-
Total Revenues	2,255,574	400,000	745,296	67,950
EXPENDITURES				
Police	-	-	-	-
Fire	622,432	-	-	-
Parks and Recreation	-	400,000	-	-
Engineering and Building	-	-	-	-
Planning and Development	-	-	-	-
Streets and Highways	-	-	-	-
General Government	-	-	-	-
Capital Outlay	807,537	-	979,925	-
Total Expenditures	1,429,969	400,000	979,925	-
Excess of Revenues Over (Under) Expenditures	825,605	-	(234,629)	67,950
OTHER FINANCING SOURCES (USES)				
Transfer In	-	-	-	-
Transfer Out	(1,000,000)	-	(100,000)	-
Total Other Financing Sources (Uses)	(1,000,000)	-	(100,000)	-
Net Change in Fund Balances	(174,395)	-	(334,629)	67,950
Fund Balances - Beginning of Year	7,617,491	280,508	1,796,503	101,720
Fund Balances - End of Year	$ 7,443,096	$ 280,508	$ 1,461,874	$ 169,670

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Economic Development	Subdivision Street Tree	Street Lighting	Court Computer	Court Special Project
REVENUES					
Property Taxes	$ -	$ -	$ -	$ -	$ -
Other Local Taxes	-	-	-	-	-
Payment in Lieu of Taxes	-	-	-	-	-
Intergovernmental	-	-	-	-	-
Interest	-	-	-	-	-
Fines, Forfeitures, and Settlements	-	-	-	72,259	118,908
Charges for Services	32,291	19,314	-	-	-
Contributions and Donations	-	-	-	-	-
Special Assessments	-	-	1,350,397	-	-
Total Revenues	32,291	19,314	1,350,397	72,259	118,908
EXPENDITURES					
Police	-	-	-	-	-
Fire	-	-	-	-	-
Parks and Recreation	-	-	-	-	-
Engineering and Building	-	-	-	-	-
Planning and Development	48,477	-	-	-	-
Streets and Highways	-	17,523	1,275,650	-	-
General Government	-	-	-	35,239	7,944
Capital Outlay	-	-	-	-	-
Total Expenditures	48,477	17,523	1,275,650	35,239	7,944
Excess of Revenues Over (Under) Expenditures	(16,186)	1,791	74,747	37,020	110,964
OTHER FINANCING SOURCES (USES)					
Transfer In	-	-	100,000	-	-
Transfer Out	-	-	-	-	(95,025)
Total Other Financing Sources (Uses)	-	-	100,000	-	(95,025)
Net Change in Fund Balances	(16,186)	1,791	174,747	37,020	15,939
Fund Balances - Beginning of Year	113,697	29,223	877,975	155,010	267,775
Fund Balances - End of Year	$ 97,511	$ 31,014	$1,052,722	$ 192,030	$ 283,714

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Enforcement and Education	Court Probation Service	Indigent Driver Alcohol Treatment	Indigent Driver Alcohol Monitoring
REVENUES				
Property Taxes	$ -	$ -	$ -	$ -
Other Local Taxes	-	-	-	-
Payment in Lieu of Taxes	-	-	-	-
Intergovernmental	-	-	-	-
Interest	-	-	-	-
Fines, Forfeitures, and Settlements	5,205	74,091	10,648	11,720
Charges for Services	-	-	-	-
Contributions and Donations	-	-	-	-
Special Assessments	-	-	-	-
Total Revenues	5,205	74,091	10,648	11,720
EXPENDITURES				
Police	3,556	-	-	-
Fire	-	-	-	-
Parks and Recreation	-	-	-	-
Engineering and Building	-	-	-	-
Planning and Development	-	-	-	-
Streets and Highways	-	-	-	-
General Government	-	106,600	6,250	15,157
Capital Outlay	-	-	-	-
Total Expenditures	3,556	106,600	6,250	15,157
Excess of Revenues Over (Under) Expenditures	1,649	(32,509)	4,398	(3,437)
OTHER FINANCING SOURCES (USES)				
Transfer In	-	-	-	-
Transfer Out	-	-	-	-
Total Other Financing Sources (Uses)	-	-	-	-
Net Change in Fund Balances	1,649	(32,509)	4,398	(3,437)
Fund Balances - Beginning of Year	34,817	151,230	117,654	161,857
Fund Balances - End of Year	$ 36,466	$ 118,721	$ 122,052	$ 158,420

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Law Enforcement Trust	Police Canine	OneOhio Opioid Settlement Fund	VOCA Victims Assistance
REVENUES				
Property Taxes	$ -	$ -	$ -	$ -
Other Local Taxes	-	-	-	-
Payment in Lieu of Taxes	-	-	-	-
Intergovernmental	-	-	-	22,865
Interest	-	9,759	-	-
Fines, Forfeitures, and Settlements	9,857	-	118,351	-
Charges for Services	-	-	-	-
Contributions and Donations	-	3,600	-	-
Special Assessments	-	-	-	-
Total Revenues	9,857	13,359	118,351	22,865
EXPENDITURES				
Police	-	8,524	-	24,943
Fire	-	-	-	-
Parks and Recreation	-	-	-	-
Engineering and Building	-	-	-	-
Planning and Development	-	-	-	-
Streets and Highways	-	-	-	-
General Government	-	-	8,124	-
Capital Outlay	-	17,000	-	-
Total Expenditures	-	25,524	8,124	24,943
Excess of Revenues Over (Under) Expenditures	9,857	(12,165)	110,227	(2,078)
OTHER FINANCING SOURCES (USES)				
Transfer In	-	-	-	-
Transfer Out	-	-	-	-
Total Other Financing Sources (Uses)	-	-	-	-
Net Change in Fund Balances	9,857	(12,165)	110,227	(2,078)
Fund Balances - Beginning of Year	141,252	245,497	377,209	8,474
Fund Balances - End of Year	$ 151,109	$ 233,332	$ 487,436	$ 6,396

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Community Development Block Grant	Forfeited Property - U.S. Department of Justice	Council Donation	Police Donation
REVENUES				
Property Taxes	$ -	$ -	$ -	$ -
Other Local Taxes	-		-	-
Payment in Lieu of Taxes	-		-	-
Intergovernmental	215,194	-	-	-
Interest	-	3,173	-	-
Fines, Forfeitures, and Settlements	-	-	-	-
Charges for Services	-	-	-	-
Contributions and Donations	-	-	-	13,405
Special Assessments	-	-	-	-
Total Revenues	215,194	3,173	-	13,405
EXPENDITURES				
Police	-	-	-	4,943
Fire	-	-	-	-
Parks and Recreation	-	-	-	-
Engineering and Building	-	-	-	-
Planning and Development	305,922	-	-	-
Streets and Highways	-	-	-	-
General Government	-	-	-	-
Capital Outlay	-	-	-	-
Total Expenditures	305,922	-	-	4,943
Excess of Revenues Over (Under) Expenditures	(90,728)	3,173	-	8,462
OTHER FINANCING SOURCES (USES)				
Transfer In	-	-	-	-
Transfer Out	-	-	-	-
Total Other Financing Sources (Uses)	-	-	-	-
Net Change in Fund Balances	(90,728)	3,173	-	8,462
Fund Balances - Beginning of Year	9,254	73,064	549	16,541
Fund Balances - End of Year	$ (81,474)	$ 76,237	$ 549	$ 25,003

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2025

	Fire Donation	Parks and Recreation Donation	Local Grants	Total Nonmajor Special Revenue Funds
REVENUES				
Property Taxes	$ -	$ -	$ -	$ 3,434,919
Other Local Taxes	-	-	-	745,296
Payment in Lieu of Taxes	-	-	-	2,089,226
Intergovernmental	-	-	-	4,734,107
Interest	-	-	-	160,694
Fines, Forfeitures, and Settlements	-	-	-	421,039
Charges for Services	-	-	-	119,555
Contributions and Donations	7,800	-	129,932	154,737
Special Assessments	-	-	-	1,350,397
Total Revenues	7,800	-	129,932	13,244,970
EXPENDITURES				
Police	-	-	-	633,684
Fire	-	-	-	1,214,150
Parks and Recreation	-	-	139,053	539,053
Engineering and Building	-	-	-	41,525
Planning and Development	-	-	-	370,045
Streets and Highways	-	-	6,840	4,640,064
General Government	-	-	-	179,314
Capital Outlay	-	-	-	2,545,320
Total Expenditures	-	-	145,893	10,163,155
Excess of Revenues Over (Under) Expenditures	7,800	-	(15,961)	3,081,815
OTHER FINANCING SOURCES (USES)				
Transfer In	-	-	-	1,100,000
Transfer Out	-	-	-	(1,541,504)
Total Other Financing Sources (Uses)	-	-	-	(441,504)
Net Change in Fund Balances	7,800	-	(15,961)	2,640,311
Fund Balances - Beginning of Year	9,854	2,774	(110,756)	20,842,416
Fund Balances - End of Year	$ 17,654	$ 2,774	$ (126,717)	$ 23,482,727

CITY OF MENTOR, OHIO
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE
NONMAJOR DEBT SERVICE FUND
DECEMBER 31, 2025

	General Bond Retirement
REVENUES	
Property Taxes	$ 2,416,306
Intergovernmental	295,109
Total Revenues	2,711,415
EXPENDITURES	
General Government	29,370
Debt Service:	
Principal Retirement	2,115,000
Interest and Fiscal Charges	469,431
Total Expenditures	2,613,801
Excess Revenues Over Expenditures	97,614
OTHER FINANCING SOURCES	
Transfer In	95,025
Total Other Financing sources	95,025
Net Change in Fund Balances	192,639
Fund Balances - Beginning of Year	648,775
Fund Balances - End of Year	$ 841,414

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
NONMAJOR CAPITAL PROJECTS FUNDS
DECEMBER 31, 2025

	Amphitheater	Woodnorton Way	Recreation Center	Edgehill Rd Culvert Replacement
REVENUES				
Intergovernmental	$ -	$ -	$ -	$ -
Total Revenues	-	-	-	-
EXPENDITURES				
Police	-	-	-	-
Fire	-	-	-	-
Parks and Recreation	-	-	293,155	-
Engineering and Building	-	-	-	-
Streets and Highways	-	-	-	5,148
General Government	-	-	-	-
Capital Outlay	-	-	97,455	-
Total Expenditures	-	-	390,610	5,148
Excess of Revenues (Under) Expenditures	-	-	(390,610)	(5,148)
OTHER FINANCING SOURCES				
OPWC Loans Issued	-	-	-	9,614
Transfer In	100,000	75,000	-	176,015
Total Other Financing Sources	100,000	75,000	-	185,629
Net Change in Fund Balances	100,000	75,000	(390,610)	180,481
Fund Balances - Beginning of Year	(862,425)	(352,771)	19,766	(180,481)
Fund Balances - End of Year	$ (762,425)	$ (277,771)	$ (370,844)	$ -

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
NONMAJOR CAPITAL PROJECTS FUNDS
DECEMBER 31, 2025

	State Grants - Other	Federal Grants - Other	Fire Station	Corduroy Road
REVENUES				
Intergovernmental	$ 3,491,758	$ 1,246,059	$ -	$ 176,839
Total Revenues	3,491,758	1,246,059	-	176,839
EXPENDITURES				
Police	49,182	52,432		-
Fire	15,665	20,423	137,182	-
Parks and Recreation	3,160,707	-	-	-
Engineering and Building	-	-	-	71,317
Streets and Highways	-	230,498	-	289,677
General Government	83,023	-	-	-
Capital Outlay	727,572	448,566	1,298,809	-
Total Expenditures	4,036,149	751,919	1,435,991	360,994
Excess of Revenues (Under) Expenditures	(544,391)	494,140	(1,435,991)	(184,155)
OTHER FINANCING SOURCES				
OPWC Loans Issued	-	-	-	-
Transfer In	69,278	30,167	1,000,000	-
Total Other Financing Sources	69,278	30,167	1,000,000	-
Net Change in Fund Balances	(475,113)	524,307	(435,991)	(184,155)
Fund Balances - Beginning of Year	254,478	(934,983)	1,000,000	(5,665)
Fund Balances - End of Year	$ (220,635)	$ (410,676)	$ 564,009	$ (189,820)

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
NONMAJOR CAPITAL PROJECTS FUNDS
DECEMBER 31, 2025

	Hoose/Cannon Ridge Resurfacing	Hopkins Road	Mercantile Drive Resurfacing
REVENUES			
Intergovernmental	$ 174,977	$ 27,818	$ 44,331
Total Revenues	174,977	27,818	44,331
EXPENDITURES			
Police	-	-	-
Fire	-	-	-
Parks and Recreation	-	-	-
Engineering and Building	30,890	3,264	7,676
Streets and Highways	485,431	29,634	102,299
General Government	-	-	-
Capital Outlay	-	-	-
Total Expenditures	516,321	32,898	109,975
Excess of Revenues (Under) Expenditures	(341,344)	(5,080)	(65,644)
OTHER FINANCING SOURCES			
OPWC Loans Issued	57,088	-	-
Transfer In	-	171,479	-
Total Other Financing Sources	57,088	171,479	-
Net Change in Fund Balances	(284,256)	166,399	(65,644)
Fund Balances - Beginning of Year	-	(166,399)	-
Fund Balances - End of Year	$ (284,256)	$ -	$ (65,644)

CITY OF MENTOR, OHIO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
NONMAJOR CAPITAL PROJECTS FUNDS
DECEMBER 31, 2025

	Lakeshore Blvd Andrews to Willoughby	Total Nonmajor Capital Projects Funds
REVENUES		
Intergovernmental	$ 765,000	$ 5,926,782
Total Revenues	765,000	5,926,782
EXPENDITURES		
Police	-	101,614
Fire	-	173,270
Parks and Recreation	-	3,453,862
Engineering and Building	57,392	170,539
Streets and Highways	1,229,615	2,372,302
General Government	-	83,023
Capital Outlay	-	2,572,402
Total Expenditures	1,287,007	8,927,012
Excess of Revenues (Under) Expenditures	(522,007)	(3,000,230)
OTHER FINANCING SOURCES		
OPWC Loans Issued	-	66,702
Transfer In	-	1,621,939
Total Other Financing Sources	-	1,688,641
Net Change in Fund Balances	(522,007)	(1,311,589)
Fund Balances - Beginning of Year	-	(1,228,480)
Fund Balances - End of Year	$ (522,007)	$ (2,540,069)

CITY OF MENTOR, OHIO
STREET FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental	$ 3,896,000	$ 3,917,263	$ 21,263
Interest	150,000	147,762	(2,238)
Contributions and Donations	-	35,000	35,000
Revenues	4,046,000	4,100,025	54,025
Expenditures:			
Engineering and Building	50,636	50,636	-
Streets and Highways	5,629,993	4,870,961	759,032
Expenditures	5,680,629	4,921,597	759,032
Excess of Revenues Over (Under) Expenditures	(1,634,629)	(821,572)	813,057
Other Financing Sources (Uses)			
Advances In	1,000,000	1,000,000	-
Advances Out	(1,000,000)	(1,000,000)	-
Transfers In	1,000,000	1,000,000	-
Transfers Out	(191,364)	(171,479)	19,885
Total Other Financing Sources (Uses)	808,636	828,521	19,885
Net Change in Fund Balance	(825,993)	6,949	832,942
Fund Balance - Beginning of Year	2,075,478	2,075,478	-
Prior Year Encumbrances	460,056	460,056	-
Fund Balance - End of Year	$ 1,709,541	2,542,483	832,942

CITY OF MENTOR, OHIO
TIF FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Payment in Lieu of Taxes	$ 1,600,000	$ 2,089,226	$ 489,226
Expenditures:			
Planning and Development	18,000	15,646	2,354
Excess of Revenues Over (Under) Expenditures	1,582,000	2,073,580	491,580
Other Financing Uses			
Transfers Out	(775,000)	(175,000)	600,000
Net Change in Fund Balance	807,000	1,898,580	1,091,580
Fund Balance - Beginning of Year	5,275,994	5,275,994	-
Fund Balance - End of Year	$ 6,082,994	$ 7,174,574	$ 1,091,580

CITY OF MENTOR, OHIO
POLICE PENSION FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Property Taxes	$ 497,456	$ 604,077	$ 106,621
Intergovernmental	61,236	73,777	12,541
Total Revenues	558,692	677,854	119,162
Expenditures:			
Police	594,000	591,718	2,282
Net Change in Fund Balance	(35,308)	86,136	121,444
Fund Balance - Beginning of Year	35,721	35,721	-
Fund Balance - End of Year	$ 413	$ 121,857	$ 121,444

CITY OF MENTOR, OHIO
FIRE PENSION FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Property Taxes	$ 497,456	$ 604,077	$ 106,621
Intergovernmental	61,236	73,777	12,541
Total Revenues	558,692	677,854	119,162
Expenditures			
Fire	594,000	591,718	2,282
Net Change in Fund Balance	(35,308)	86,136	121,444
Fund Balance - Beginning of Year	35,721	35,721	-
Fund Balance - End of Year	$ 413	$ 121,857	$ 121,444

CITY OF MENTOR, OHIO
FIRE LEVY FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Property Taxes	$ 2,206,678	$ 2,226,765	$ 20,087
Intergovernmental	35,000	28,809	(6,191)
Total Revenues	2,241,678	2,255,574	13,896
Expenditures			
Fire	3,660,699	3,647,078	13,621
Excess of Revenues Over (Under) Expenditures	(1,419,021)	(1,391,504)	27,517
Other Financing Sources (Uses)			
Transfers Out	(1,000,000)	(1,000,000)	-
Net Change in Fund Balance	(2,419,021)	(2,391,504)	27,517
Fund Balance - Beginning of Year	5,080,936	5,080,936	-
Prior Year Encumbrances	2,518,942	2,518,942	-
Fund Balance - End of Year	$ 5,180,857	$ 5,208,374	$ 27,517

CITY OF MENTOR, OHIO
SENIOR CITIZENS SERVICES LEVY FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental	$ 430,000	$ 400,000	$ (30,000)
Expenditures:			
Parks and Recreation	400,000	400,000	-
Net Change in Fund Balance	30,000	-	(30,000)
Fund Balance - Beginning of Year	280,509	280,509	-
Fund Balance - End of Year	$ 310,509	$ 280,509	$ (30,000)

CITY OF MENTOR, OHIO
COMMUNITY RECREATION FACILITIES FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Other Local Taxes	$ 725,000	$ 736,089	$ 11,089
Expenditures:			
Parks and Recreation	2,205,727	1,007,163	1,198,564
Excess of Revenues Over (Under) Expenditures	(1,480,727)	(271,074)	1,209,653
Other Financing Uses			
Transfer Out	(100,000)	(100,000)	-
Net Change in Fund Balance	(1,580,727)	(371,074)	1,209,653
Fund Balance - Beginning of Year	1,536,478	1,536,478	-
Prior Year Encumbrances	205,727	205,727	-
Fund Balance - End of Year	$ 161,478	$ 1,371,131	$ 1,209,653

CITY OF MENTOR, OHIO
CEMETERY FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Charges for Services	$ 40,000	$ 67,950	$ 27,950
Expenditures:			
Parks and Recreation	-	-	-
Net Change in Fund Balance	40,000	67,950	27,950
Fund Balance - Beginning of Year	101,719	101,719	-
Fund Balance - End of Year	$ 141,719	$ 169,669	$ 27,950

CITY OF MENTOR, OHIO
ECONOMIC DEVELOPMENT FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Charges for Services	$ 35,000	$ 32,291	$ (2,709)
Expenditures:			
Planning and Development	77,999	58,741	19,258
Net Change in Fund Balance	(42,999)	(26,450)	16,549
Fund Balance - Beginning of Year	110,700	110,700	-
Prior Year Encumbrances	2,998	2,998	-
Fund Balance - End of Year	$ 70,699	$ 87,248	$ 16,549

CITY OF MENTOR, OHIO
SUBDIVISION STREET TREE FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	$ -	$ 19,314	$ 19,314
Expenditures			
Streets and Highways	22,000	17,523	4,477
Net Change in Fund Balance	(22,000)	1,791	23,791
Fund Balance - Beginning of Year	29,223	29,223	-
Fund Balance - End of Year	$ 7,223	$ 31,014	$ 23,791

CITY OF MENTOR, OHIO
STREET LIGHTING FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Special Assessments	$ 1,530,000	$ 1,350,397	$ (179,603)
Expenditures			
Streets and Highways	1,416,243	1,276,430	139,813
Excess of Revenues Over (Under) Expenditures	113,757	73,967	(179,603)
Other Financing Sources (Uses)			
Transfers In	100,000	100,000	-
Net Change in Fund Balance	213,757	173,967	(179,603)
Fund Balance - Beginning of Year	863,733	863,733	-
Prior Year Encumbrances	14,243	14,243	-
Fund Balance - End of Year	$ 1,091,733	$ 1,051,943	$ (179,603)

CITY OF MENTOR, OHIO
COURT COMPUTER FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Fines and Forfeitures	$ 65,000	$ 73,683	$ 8,683
Expenditures			
General Government	140,600	33,334	107,266
Net Change in Fund Balance	(75,600)	40,349	115,949
Fund Balance - Beginning of Year	143,237	143,237	-
Fund Balance - End of Year	$ 67,637	$ 183,586	$ 115,949

CITY OF MENTOR, OHIO
COURT SPECIAL PROJECTS FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Fines and Forfeitures	$ 114,000	$ 121,039	$ 7,039
Expenditures:			
General Government	92,500	9,886	82,614
Excess of Revenues Over (Under) Expenditures	21,500	111,153	89,653
Other Financing Uses			
Transfers Out	(95,025)	(95,025)	-
Net Change in Fund Balance	(73,525)	16,128	89,653
Fund Balance - Beginning of Year	260,267	260,267	-
Fund Balance - End of Year	$ 186,742	$ 276,395	$ 89,653

CITY OF MENTOR, OHIO
ENFORCEMENT AND EDUCATION FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Fines and Forfeitures	$ 5,000	$ 4,845	$ (155)
Expenditures:			
Police	30,000	3,556	26,444
Net Change in Fund Balance	(25,000)	1,289	26,289
Fund Balance - Beginning of Year	34,192	34,192	-
Fund Balance - End of Year	$ 9,192	$ 35,481	$ 26,289

CITY OF MENTOR, OHIO
COURT PROBATION SERVICES FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Fines and Forfeitures	$ 85,000	$ 74,991	$ (10,009)
Expenditures:			
General Government	191,935	103,438	88,497
Net Change in Fund Balance	(106,935)	(28,447)	78,488
Fund Balance - Beginning of Year	147,410	147,410	-
Fund Balance - End of Year	$ 40,475	$ 118,963	$ 78,488

CITY OF MENTOR, OHIO
INDIGENT DRIVER ALCOHOL TREATMENT FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Fines and Forfeitures	$ 15,000	$ 10,610	$ (4,390)
Expenditures:			
General Government	15,500	6,250	9,250
Net Change in Fund Balance	(500)	4,360	4,860
Fund Balance - Beginning of Year	117,151	117,151	-
Fund Balance - End of Year	$ 116,651	$ 121,511	$ 4,860

CITY OF MENTOR, OHIO
INDIGENT DRIVER ALCOHOL MONITORING FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Fines and Forfeitures	$ 8,000	$ 11,622	$ 3,622
Expenditures:			
General Government	18,000	15,157	2,843
Net Change in Fund Balance	(10,000)	(3,535)	6,465
Fund Balance - Beginning of Year	161,470	161,470	-
Fund Balance - End of Year	$ 151,470	$ 157,935	$ 6,465

CITY OF MENTOR, OHIO
LAW ENFORCEMENT TRUST FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Fines and Forfeitures	$ 12,000	$ 10,575	$ (1,425)
Expenditures:			
Police	50,000	-	50,000
Net Change in Fund Balance	(38,000)	10,575	48,575
Fund Balance - Beginning of Year	140,477	140,477	-
Fund Balance - End of Year	$ 102,477	$ 151,052	$ 48,575

CITY OF MENTOR, OHIO
PAYROLL STABILIZATION FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:	$ -	$ -	$ -
Expenditures:			
Police	150,000	80,754	69,246
Fire	106,200	106,172	28
Parks and Recreation	100,000	76,658	23,342
Engineering and Building	50,000	3,402	46,598
Planning and Development	10,000	551	9,449
Street s and Highways	150,000	110,186	39,814
General Government	134,200	108,049	26,151
Total Expenditures	700,400	485,772	214,628
Excess of Revenues Over (Under) Expenditures	(700,400)	(485,772)	214,628
Other Financing Sources			
Transfers In	710,000	622,287	(87,713)
Net Change in Fund Balance	9,600	136,515	126,915
Fund Balance - Beginning of Year	2,075,469	2,075,469	-
Fund Balance - End of Year	$ 2,085,069	$ 2,211,984	$ 126,915

CITY OF MENTOR, OHIO
POLICE CANINE FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Interest	$ 8,000	$ 9,759	$ 1,759
Contributions and Donations	200	3,600	3,400
Total Revenues	8,200	13,359	5,159
Expenditures:			
Police	27,200	25,524	1,676
Net Change in Fund Balance	(19,000)	(12,165)	6,835
Fund Balance - Beginning of Year	245,496	245,496	-
Fund Balance - End of Year	$ 226,496	$ 233,331	$ 6,835

CITY OF MENTOR, OHIO
ONEOHIO OPIOID SETTLEMENT FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Fines, Forfeitures, and Settlements	$ -	$ 118,351	$ 118,351
Expenditures:	-	-	-
Current:			
General Government	60,000	26,413	33,587
Net Change in Fund Balance	(60,000)	91,938	151,938
Fund Balance - Beginning of Year	377,209	377,209	-
Fund Balance - End of Year	$ 317,209	$ 469,147	$ 151,938

CITY OF MENTOR, OHIO
VOCA VICTIMS ASSISTANCE GRANT FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental	$ 24,943	$ 24,943	$ -
Expenditures:			
Police	25,101	24,943	158
Net Change in Fund Balance	(158)	-	158
Fund Balance - Beginning of Year	160	160	-
Fund Balance - End of Year	$ 2	$ 160	$ 158

CITY OF MENTOR, OHIO
COMMUNITY DEVELOPMENT BLOCK GRANT FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental	$ 342,641	$ 129,953	$ (212,688)
Interest	500	-	(500)
Total Revenues	343,141	129,953	(213,188)
Expenditures:			
Planning and Development	344,650	310,131	34,519
Excess of Revenues Over (Under) Expenditures	(1,509)	(180,178)	(178,669)
Other Financing Sources (Uses)			
Advances In	20,000	216,804	196,804
Advances Out	(350,464)	(350,464)	-
Total Other Financing Sources (Uses)	(330,464)	(133,660)	196,804
Net Change in Fund Balance	(331,973)	(313,838)	18,135
Fund Balance - Beginning of Year	357,709	357,709	-
Prior Year Encumbrances	2,009	2,009	-
Fund Balance - End of Year	$ 27,745	$ 45,880	$ 18,135

CITY OF MENTOR, OHIO
FORFEITED PROPERTY- U.S. DEPARTMENT OF JUSTICE FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Interest	$ 3,000	$ 3,173	$ 173
Expenditures:			
Police	75,400	-	75,400
Net Change in Fund Balance	(72,400)	3,173	75,573
Fund Balance - Beginning of Year	73,064	73,064	-
Fund Balance - End of Year	$ 664	$ 76,237	$ 75,573

CITY OF MENTOR, OHIO
COUNCIL DONATION FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:	$ -	$ -	$ -
Expenditures:			
General Government	500	-	500
Net Change in Fund Balance	(500)	-	500
Fund Balance - Beginning of Year	547	547	-
Fund Balance - End of Year	$ 47	$ 547	$ 500

CITY OF MENTOR, OHIO
POLICE DONATION FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amount Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Contributions and Donations	$ 3,000	$ 13,405	$ 10,405
Expenditures:			
Police	15,607	8,311	7,296
Net Change in Fund Balance	(12,607)	5,094	17,701
Fund Balance - Beginning of Year	15,935	15,935	-
Prior Year Encumbrances	607	607	-
Fund Balance - End of Year	$ 3,935	$ 21,636	$ 17,701

CITY OF MENTOR, OHIO
FIRE DONATION FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Contributions and Donations	$ 8,100	$ 7,800	$ (300)
Expenditures:			
Fire	8,100	-	8,100
Net Change in Fund Balance	-	7,800	7,800
Fund Balance - Beginning of Year	9,854	9,854	-
Fund Balance - End of Year	$ 9,854	$ 17,654	$ 7,800

CITY OF MENTOR, OHIO
PARKS AND RECREATION DONATION FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Contributions and Other	$ 1	$ -	$ (1)
Expenditures:			
Parks and Recreation	2,675	-	2,675
Net Change in Fund Balance	(2,674)	-	2,674
Fund Balance - Beginning of Year	2,775	2,775	-
Prior Year Encumbrances	-	-	-
Fund Balance - End of Year	$ 101	$ 2,775	$ 2,674

CITY OF MENTOR, OHIO
SENIOR CITIZENS ACTIVITIES FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Contributions and Other	$ 500	$ 605	$ 105
Expenditures:			
Parks and Recreation	30,200	15,167	15,033
Net Change in Fund Balance	(29,700)	(14,562)	15,138
Fund Balance (Deficit) - Beginning of Year	29,814	29,814	-
Fund Balance (Deficit) - End of Year	$ 114	$ 15,252	$ 15,138

CITY OF MENTOR, OHIO
CULTURAL FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Contributions and Donations	$ 26,500	$ 52,904	$ 26,404
Expenditures:			
Parks and Recreation	47,105	45,735	1,370
Net Change in Fund Balance	(20,605)	7,169	27,774
Fund Balance - Beginning of Year	92,353	92,353	-
Prior Year Encumbrances	105	105	-
Fund Balance - End of Year	$ 71,853	$ 99,627	$ 27,774

CITY OF MENTOR, OHIO
BEAUTIFICATION FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Contributions and Donations	$ 1	$ -	$ (1)
Expenditures:			
Parks and Recreation	2,158	-	2,158
Net Change in Fund Balance	(2,157)	-	2,157
Fund Balance - Beginning of Year	2,258	2,258	-
Fund Balance - End of Year	$ 101	$ 2,258	$ 2,157

CITY OF MENTOR, OHIO
LOCAL GRANT FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Contributions and Other	$ 296,201	$ 129,932	$ (166,269)
Expenditures:			
Police	1,929	-	1,929
Fire	13,598	-	13,598
Parks and Recreation	139,053	139,053	-
Street s and Highways	18,558	6,840	11,718
General Government	900	-	900
Expenditures	174,038	145,893	28,145
Excess of Revenues Over (Under) Expenditures	122,163	(15,961)	(138,124)
Other Financing Sources (Uses)			
Advances In	110,000	290,416	180,416
Advances Out	(185,005)	(184,018)	987
Total Other Financing Sources (Uses)	(75,005)	106,398	181,403
Net Change in Fund Balance	47,158	90,437	43,279
Fund Balance - Beginning of Year	73,261	73,261	-
Fund Balance - End of Year	$ 120,419	$ 163,698	$ 43,279

CITY OF MENTOR, OHIO
GENERAL OBLIGATION BOND RETIREMENT FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Property Taxes	$ 2,269,457	$ 2,416,306	$ 146,849
Intergovernmental	277,174	295,109	17,935
Total Revenues	2,546,631	2,711,415	164,784
Expenditures:			
General Government	34,999	29,870	5,129
Debt Service:			
Principal	2,115,000	2,115,000	-
Interest & Fiscal Charges	469,432	469,431	1
Total Expenditures	2,619,431	2,614,301	5,130
Other Financing Sources			
Transfers In	-	95,025	95,025
Total Other Financing Sources	-	95,025	95,025
Net Change in Fund Balance	(72,800)	192,139	264,939
Fund Balance - Beginning of Year	648,772	648,772	-
Fund Balance - End of Year	$ 575,972	$ 840,911	$ 264,939

CITY OF MENTOR, OHIO
AMPHITHEATER FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:	$ -	$ -	$ -
Expenditures:	-	-	-
Other Financing Sources (Uses)			
Advances In	762,426	762,426	-
Advances Out	(862,426)	(862,426)	-
Transfers In	862,425	100,000	(762,425)
Total Other Financing Sources (Uses)	762,425	-	(762,425)
Net Change in Fund Balance	762,425	-	(762,425)
Fund Balance - Beginning of Year	-	-	-
Fund Balance - End of Year	$ 762,425	$ -	$ (762,425)

CITY OF MENTOR, OHIO
WOODNORTON WAY FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:	$ -	$ -	$ -
Expenditures:			
Other Financing Sources (Uses)			
Advances In	300,000	300,000	-
Advances Out	(375,000)	(375,000)	-
Transfers In	75,000	75,000	-
Total Other Financing Sources (Uses)	-	-	-
Net Change in Fund Balance	-	-	-
Fund Balance - Beginning of Year	22,228	22,228	-
Fund Balance - End of Year	$ 22,228	$ 22,228	$ -

CITY OF MENTOR, OHIO
RECREATION CENTER FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues	$ -	$ -	$ -
Expenditures:			
Parks and Recreation	453,889	453,570	319
Total Expenditures	453,889	453,570	319
Other Financing Sources			
Advances In	434,169	450,389	16,220
Total Other Financing Sources	434,169	450,389	16,220
Net Change in Fund Balance	(19,720)	(3,181)	16,539
Fund Balance - Beginning of Year	19,767	19,767	-
Fund Balance - End of Year	$ 47	$ 16,586	$ 16,539

CITY OF MENTOR, OHIO
EDGEHILL ROAD CULVERT REPLACEMENT FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:	$ -	$ -	$ -
Expenditures:			
Public Works	16,188	16,191	(3)
Excess of Revenues Over (Under) Expenditures	(16,188)	(16,191)	(3)
Other Financing Sources (Uses)			
OPWC Loans Issued	-	9,614	9,614
Advances Out	(200,000)	(200,000)	-
Transfers In	193,709	176,015	(17,694)
Total Other Financing Sources (Uses)	(6,291)	(14,371)	(8,080)
Net Change in Fund Balance	(22,479)	(30,562)	(8,083)
Fund Balance- Beginning of Year	6,294	6,294	-
Prior Year Encumbrances	24,268	24,268	-
Fund Balance (Deficit) - End of Year	$ 8,083	$ -	$ (8,083)

CITY OF MENTOR, OHIO
STATE GRANTS- OTHER FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental	$ 3,830,666	$ 3,512,079	$ (318,587)
Expenditures:			
Police	52,405	49,182	3,223
Fire	15,665	15,665	-
Parks and Recreation	3,896,419	3,888,279	8,140
General Government	132,419	83,023	49,396
Total Expenditures	4,096,908	4,036,149	60,759
Excess of Revenues Over (Under) Expenditures	(266,242)	(524,070)	(257,828)
Other Financing Sources (Uses)			
Advances In	133,917	637,989	504,072
Advances Out	(637,989)	(453,070)	184,919
Transfers In	174,250	69,278	(104,972)
Total Other Financing Sources (Uses)	(329,822)	254,197	584,019
Net Change in Fund Balance	(596,064)	(269,873)	326,191
Fund Balance - Beginning of Year	250,811	250,811	-
Prior Year Encumbrances	405,744	405,744	-
Fund Balance (Deficit) - End of Year	$ 60,491	$ 386,682	$ 326,191

CITY OF MENTOR, OHIO
FEDERAL GRANTS-OTHER FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental	$ 1,507,627	$ 965,283	$ (542,344)
Expenditures:			
Police	243,766	218,586	25,180
Fire	20,422	20,422	-
Parks and Recreation	43,307	29,472	13,835
Engineering and Building	76,760	75,000	1,760
Public Works	693,260	693,260	-
Total Expenditures	1,077,515	1,036,740	40,775
Excess of Revenues Over (Under) Expenditures	430,112	(71,457)	(501,569)
Other Financing Sources (Uses)			
Advances In	295,683	853,987	558,304
Advances Out	(1,646,163)	(1,643,666)	2,497
Transfers In	330,165	30,167	(299,998)
Total Other Financing Sources (Uses)	(1,020,315)	(759,512)	260,803
Net Change in Fund Balance	(590,203)	(830,969)	(240,766)
Fund Balance - Beginning of Year	402,857	402,857	-
Prior Year Encumbrances	456,332	456,332	-
Fund Balance (Deficit) - End of Year	$ 268,986	$ 28,220	$ (240,766)

CITY OF MENTOR, OHIO
FIRE STATION FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:	$ -	$ -	$ -
Expenditures:			
Fire	2,000,000	1,786,062	213,938
Other Financing Sources (Uses)			
Advances In	-	700,000	700,000
Transfers In	1,000,000	1,000,000	-
Total Other Financing Sources (Uses)	1,000,000	1,700,000	700,000
Net Change in Fund Balance	(1,000,000)	(86,062)	913,938
Fund Balance - Beginning of Year	1,000,000	1,000,000	-
Fund Balance - End of Year	$ -	$ 913,938	$ 913,938

CITY OF MENTOR, OHIO
CORDUROY ROAD FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amount Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental	$ -	$ 144,839	$ 144,839
Expenditures:			
Engineering and Building	83,335	83,335	-
Streets and Highways	427,000	370,820	56,180
Total Expenditures	510,335	454,155	56,180
Excess of Revenues Over (Under) Expenditures	(510,335)	(309,316)	201,019
Other Financing Sources (Uses)			
Advances In	516,000	516,000	-
Advances Out	(491,000)	(491,000)	-
Total Other Financing Sources (Uses)	25,000	25,000	-
Net Change in Fund Balance	(485,335)	(284,316)	201,019
Fund Balance - Beginning of Year	427,000	427,000	-
Prior Year Encumbrances	58,335	58,335	-
Fund Balance- End of Year	$ -	$ 201,019	$ 201,019

CITY OF MENTOR, OHIO
HOOSE/CANNON RIDGE RESURFACING FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amount Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental	$ 150,000	$ 150,000	$ -
Expenditures:			
Engineering and Building	70,000	70,000	-
Streets and Highways	608,000	550,904	57,096
Total Expenditures	678,000	620,904	57,096
Excess of Revenues Over (Under) Expenditures	(528,000)	(470,904)	57,096
Other Financing Sources (Uses)			
OPWC Loans Issued	150,000	57,088	(92,912)
Advances In	678,000	678,000	-
Total Other Financing Sources (Uses)	828,000	735,088	(92,912)
Net Change in Fund Balance	300,000	264,184	(35,816)
Fund Balance - Beginning of Year	-	-	-
Fund Balance - End of Year	$ 300,000	$ 264,184	$ (35,816)

CITY OF MENTOR, OHIO
HOPKINS ROAD FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amount Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental	$ 184,000	$ 27,818	$ (156,182)
Expenditures:			
Engineering and Building	3,264	3,264	-
Public Works	29,634	29,634	-
Total Expenditures	32,898	32,898	-
Excess of Revenues Over (Under) Expenditures	151,102	(5,080)	(156,182)
Other Financing Sources (Uses)			
OPWC Loans Issued	50,000	-	(50,000)
Advances Out	(468,000)	(468,000)	-
Transfers In	191,364	171,479	(19,885)
Total Other Financing Sources (Uses)	(226,636)	(296,521)	(69,885)
Net Change in Fund Balance	(75,534)	(301,601)	(226,067)
Fund Balance - Beginning of Year	186,297	186,297	-
Prior Year Encumbrances	115,304	115,304	-
Fund Balance - End of Year	$ 226,067	$ -	$ (226,067)

CITY OF MENTOR, OHIO
MERCANTILE DRIVE RESURFACING FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amount Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:	$ -	$ -	$ -
Expenditures:			
Engineering and Building	85,000	53,000	32,000
Streets and Highways	855,000	829,650	25,350
Total Expenditures	940,000	882,650	57,350
Excess of Revenues Over (Under) Expenditures	(940,000)	(882,650)	57,350
Other Financing Sources			
Advances In	940,000	940,000	-
Total Other Financing Sources	940,000	940,000	-
Net Change in Fund Balance	-	57,350	57,350
Fund Balance - Beginning of Year	-	-	-
Fund Balance - End of Year	$ -	$ 57,350	$ 57,350

CITY OF MENTOR, OHIO
LAKESHORE BLVD. ANDREWS TO WILLOUGHBY FUND
SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL
(NON-GAAP BUDGETARY BASIS)
Year Ended December 31, 2025

	Budgeted Amount Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:	$ -	$ -	$ -
Expenditures:			
Engineering and Building	120,000	119,262	738
Streets and Highways	1,812,000	1,811,658	342
Total Expenditures	1,932,000	1,930,920	1,080
Excess of Revenues Over (Under) Expenditures	(1,932,000)	(1,930,920)	1,080
Other Financing Sources			
Advances In	1,950,170	1,950,170	-
Total Other Financing Sources	1,950,170	1,950,170	-
Net Change in Fund Balance	18,170	19,250	1,080
Fund Balance - Beginning of Year	-	-	-
Fund Balance - End of Year	$ 18,170	$ 19,250	$ 1,080

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STATISTICAL SECTION

Statistical Section

This part of the City of Mentor's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

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Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

CITY OF MENTOR, OHIO

Net Position By Components

Last Ten Years

(Accrual Basis of Accounting)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
GOVERNMENTAL ACTIVITIES										
Net Investment in Capital Assets	$ 161,701,864	$ 153,353,128	$ 150,800,924	$ 148,623,000	$ 150,114,307	$ 145,643,444	$ 138,002,503	$ 142,439,209	$ 136,899,308	$ 140,413,994
Restricted -										
Debt Service	5,090,962	5,461,014	6,650,133	7,008,591	7,809,855	8,427,128	9,523,126	10,749,598	11,868,132	11,953,265
Capital Projects	701,191	1,274,244	267,092	860,664	42,698	289,296	6,655,932	1,739,075	4,367,153	1,845,743
Streets and Public Safety *	16,563,369	14,993,448	19,414,949	14,990,627	11,387,648	9,086,195	9,476,970	5,976,338	7,091,103	7,660,294
Pension/OPEB	2,238,017	1,096,807	1,238,214	-	-	-	-	-	-	-
All Other*	7,774,541	5,792,811	-	-	-	-	-	-	-	-
Unrestricted	40,547,463	34,701,014	23,874,407	12,295,696	(8,064,791)	(34,005,994)	(40,793,696)	(65,054,663)	(21,861,302)	(14,924,033)
Total Governmental Net Position	$ 234,617,407	$ 216,672,466	$ 202,245,719	$ 183,778,578	$ 161,289,717	$ 129,440,069	$ 122,864,835	$ 95,849,557	$ 138,364,394	$ 146,949,263

* - Certain reclassifications done in 2024

CITY OF MENTOR, OHIO
Changes in Net Position
Last Ten Years
(Accrual Basis of Accounting)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Program Revenues										
Governmental Activities:										
Charges for Services:										
General Government	$ 2,372,496	$ 3,071,226	$ 3,120,260	$ 3,175,763	$ 3,025,654	$ 2,521,252	$ 2,986,994	$ 2,819,811	$ 2,704,324	$ 2,858,271
Police	118,299	19,625	2,286,609	2,610,907	2,182,480	1,989,784	1,933,441	1,717,139	1,771,577	1,786,625
Fire	2,562,087	2,315,633	3,562,349	3,685,806	3,190,813	2,816,699	3,111,823	2,572,257	2,724,188	2,778,618
Streets & Highways	1,364,268	1,661,430	2,650,753	2,736,290	2,570,443	2,692,877	2,748,505	2,985,618	2,064,896	1,984,987
Parks & Recreation	8,155,150	7,948,968	7,506,757	6,544,432	5,095,644	3,825,309	5,304,365	5,419,111	4,946,887	5,093,697
Planning & Development	165,790	261,382	432,288	462,508	331,812	307,979	333,067	297,822	304,604	271,767
Engineering & Building	707,342	662,272	1,032,138	1,266,803	1,206,285	1,112,664	1,030,416	1,057,168	1,144,468	1,148,087
Subtotal - Charges for Services	15,445,432	15,940,536	20,591,154	20,482,509	17,603,131	15,266,564	17,448,611	16,868,926	15,660,944	15,922,052
Operating Grants and Contributions:										
General Government	52,081	279,371	85,605	2,074,396	2,098,583	5,041,908	72,418	83,366	70,607	185,170
Police	556,194	94,605	558,335	480,613	199,568	148,813	106,473	133,253	232,639	202,891
Fire	13,054	-	12,351	-	80,410	46,494	68,259	176,349	104,189	897,547
Streets & Highways	5,499,443	4,189,842	5,903,696	5,786,349	5,211,426	5,520,935	4,467,610	4,709,172	2,585,613	2,425,344
Parks, Recreation & Public Facilities	3,694,000	377,640	1,070,887	640,273	433,410	620,896	365,576	313,419	424,561	535,252
Planning & Development	313,788	163,604	214,536	220,346	186,816	257,587	122,927	141,356	132,409	196,093
Engineering & Building	-	-	-	-	-	-	2,250	5,250	-	11,400
Subtotal - Operating Grants and Contributions	10,128,560	5,105,062	7,845,410	9,201,977	8,210,213	11,636,633	5,205,513	5,562,165	3,550,018	4,453,697
Capital Grants and Contributions:										
General Government	-	32,500	-	-	-	16,217	-	-	-	-
Police	-	86,518	20,260	-	-	-	-	-	-	8,316
Fire	-	1,000,000	40,000	500,976	-	-	-	500,000	-	-
Streets & Highways	436,868	119,699	225,325	42,699	747,588	33,211	127,710	158,199	2,763,982	4,556,152
Parks, Recreation & Public Facilities	270,594	-	109,362	49,771	-	90,000	-	-	-	-
Subtotal - Capital Grants and Contributions	707,462	1,238,717	394,947	593,446	747,588	139,428	127,710	658,199	2,763,982	4,564,468
Total Governmental Program Revenues	$26,281,454	$22,284,315	$28,831,511	$30,277,932	$26,560,932	$27,042,625	$22,781,834	$23,089,290	$21,974,944	$24,940,217

CITY OF MENTOR, OHIO
Changes in Net Position (continued)
Last Ten Years
(Accrual Basis of Accounting)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Expenses										
Governmental Activities:										
General Government	$ 12,245,740	$ 10,491,180	$ 11,352,150	$ 9,320,682	$ 7,105,750	$ 10,770,438	$ 11,655,718	$ 9,783,557	$ 11,323,070	$ 9,367,082
Police	18,533,828	18,425,584	19,410,970	17,101,050	14,967,783	17,440,032	5,332,531	17,791,171	16,903,833	16,427,987
Fire	17,047,854	20,141,119	17,658,057	14,426,352	14,100,041	15,656,031	2,395,988	15,595,999	15,295,734	15,126,018
Streets and Highways	22,329,732	17,197,165	20,903,608	22,081,580	14,056,422	20,180,026	20,045,636	18,451,295	22,720,873	18,817,008
Parks, Recreation & Public Facilities	18,525,345	15,278,277	12,927,205	9,201,085	6,753,870	8,673,636	11,099,055	9,915,522	10,239,656	10,285,152
Planning & Development	2,703,067	3,352,243	3,774,930	3,713,720	3,930,190	4,106,953	4,074,852	3,956,188	3,908,087	3,447,472
Engineering & Building	3,956,096	2,096,593	2,387,654	2,313,771	2,313,406	3,174,855	3,482,872	3,140,639	2,649,925	2,356,039
Interest and Fiscal Charges	573,291	654,329	725,109	814,271	898,333	931,875	890,041	1,119,683	835,607	1,032,166
Total Governmental Activities Expenses	95,914,953	87,636,490	89,139,683	78,972,511	64,125,795	80,933,846	58,976,693	79,754,054	83,876,785	76,858,924
Net (Expense)/Revenue										
Total Governmental Net Expense	(69,633,499)	(65,352,175)	(60,308,172)	(48,694,579)	(37,564,863)	(53,891,221)	(36,194,859)	(56,664,764)	(61,901,841)	(51,918,707)
General Revenues and Other Changes in Net Position										
Governmental Activities										
Taxes:										
Municipal Income Taxes Levied	65,356,268	65,365,252	60,613,946	58,185,905	57,232,996	45,156,058	46,145,774	43,614,088	43,380,853	42,014,148
Property Taxes Levied										
General Purposes	2,418,773	2,417,882	1,821,808	1,779,558	1,701,556	1,736,201	1,869,851	1,051,625	984,273	570,255
Special Revenue	3,432,917	3,197,568	2,980,416	2,932,555	2,797,631	2,822,969	2,858,850	1,849,560	1,817,622	1,860,508
Debt Service	2,410,708	1,497,675	2,295,910	2,257,318	1,845,425	1,851,005	1,609,958	2,054,114	2,189,989	2,754,754
Other Local Taxes	744,996	717,100	772,152	752,397	616,953	414,970	751,788	777,484	682,693	628,145
Payments in Lieu of Taxes	2,089,226	1,634,870	1,665,288	1,543,376	1,609,142	1,424,996	1,163,661	892,540	726,140	490,529
Grants and Entitlements not Restricted to Specific Programs	3,893,420	3,008,784	3,142,450	3,228,237	2,996,836	2,345,051	2,592,016	2,599,620	2,264,634	4,789,030
Unrestricted Investment Earnings	6,043,068	5,283,717	4,774,285	338,846	313,620	1,040,605	1,468,224	554,885	581,993	488,385
Other	1,189,064	753,631	709,058	165,248	300,352	3,674,600	4,750,015	979,496	688,775	1,214,899
Total Governmental Activities	87,578,440	83,876,479	78,775,313	71,183,440	69,414,511	60,466,455	63,210,137	54,373,412	53,316,972	54,810,653
Total Governmental General Revenues and Other Changes in Net Position	87,578,440	83,876,479	78,775,313	71,183,440	69,414,511	60,466,455	63,210,137	54,373,412	53,316,972	54,810,653
Change in Net Position										
Governmental Activities	17,944,941	18,524,304	18,467,141	22,488,861	31,849,648	6,575,234	27,015,278	(2,291,352)	(8,584,869)	2,891,946
Total Governmental Change in Net Position	$ 17,944,941	$ 18,524,304	$ 18,467,141	$ 22,488,861	$ 31,849,648	$ 6,575,234	$ 27,015,278	$ (2,291,352)	$ (8,584,869)	$ 2,891,946

CITY OF MENTOR, OHIO

Fund Balances, Governmental Funds

Last Ten Years

(Modified Accrual Basis of Accounting)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
General Fund										
Nonspendable	$ 1,308,716	$ 1,169,795	$ 1,097,832	$ 1,160,171	$ 1,226,227	$ 1,214,239	$ 1,473,091	$ 1,193,070	$ 884,653	$ 937,735
Committed	275,540	139,025	1,936,444	1,746,967	1,606,877	1,544,827	1,373,936	1,231,789	1,291,036	1,351,244
Assigned	24,559,013	22,904,418	8,429,474	11,641,373	12,571,076	13,674,605	9,462,165	7,863,345	6,119,744	7,464,423
Unassigned	80,221,065	70,690,303	69,713,561	51,337,288	46,138,644	28,554,780	23,521,471	21,589,904	21,747,337	20,412,107
Total General Fund	106,364,334	94,903,541	81,177,311	65,885,799	61,542,824	44,988,451	35,830,663	31,878,108	30,042,770	30,165,509
All Other Governmental Funds										
Nonspendable	21,486	28,977	7,856	5,220	5,189	1,968	2,312	1,698	875	-
Restricted	23,666,629	21,141,861	18,734,236	15,286,669	12,791,401	13,020,079	14,879,635	7,404,186	11,266,829	7,732,804
Committed	1,492,888	1,825,726	1,199,794	641,040	240,306	585,484	706,047	466,744	395,516	206,037
Unassigned	(3,312,269)	(2,613,480)	(2,980,010)	(3,217,947)	(9,368,806)	(4,504,032)	(2,440,444)	(3,121,080)	(2,575,666)	(2,212,416)
Total All Other Governmental Funds	21,868,734	20,383,084	16,961,876	12,714,982	3,668,090	9,103,499	13,147,550	4,751,548	9,087,554	5,726,425
Total Governmental Funds	$ 128,233,068	$ 115,286,625	$ 98,139,187	$ 78,600,781	$ 65,210,914	$ 54,091,950	$ 48,978,213	$ 36,629,656	$ 39,130,324	$ 35,891,934

CITY OF MENTOR, OHIO

Changes in Fund Balances, Governmental Funds
Last Ten Years
(Modified Accrual Basis of Accounting)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Revenues										
Property Taxes	$ 8,267,531	$ 7,100,910	$ 7,081,023	$ 7,103,478	$ 6,446,358	$ 6,405,722	$ 6,187,048	$ 4,910,203	$ 5,071,648	$ 5,083,824
Municipal Income Taxes	64,739,162	63,676,370	60,592,833	57,880,892	57,259,999	45,550,954	45,616,221	43,321,075	42,862,290	40,647,970
Other Local Taxes	745,296	717,410	779,042	769,106	610,630	395,593	765,374	767,498	679,093	628,145
Payments in Lieu of Taxes	2,089,226	1,634,870	1,665,288	1,543,376	1,609,142	1,424,996	1,163,661	892,540	726,140	490,529
Intergovernmental	14,435,161	9,257,054	10,929,660	12,710,471	11,081,235	14,180,080	7,190,177	8,965,993	8,442,633	12,077,126
Charges for Services	10,912,691	10,593,610	9,037,908	7,733,534	6,854,217	5,407,513	7,425,449	7,047,593	6,494,899	6,476,748
Fines and Forfeitures	1,422,950	1,755,025	1,409,987	1,291,397	1,336,557	802,965	1,279,499	1,170,107	1,200,640	1,223,792
Licenses, Permits and Inspections	1,322,745	1,383,936	1,406,384	1,654,072	1,669,457	1,355,348	1,543,064	1,799,021	1,676,656	1,791,810
Special Assessments	1,987,990	2,258,823	2,440,709	2,651,570	2,704,030	2,478,595	2,383,605	2,356,032	2,260,283	2,212,317
Investment Income	6,043,068	5,283,717	4,775,620	339,381	314,767	1,040,605	1,468,224	554,885	581,993	488,385
Lease	95,310	94,412	99,598	108,194	-	-	-	-	-	-
Donations and Other	1,194,590	758,618	787,757	567,688	547,590	368,646	822,870	493,343	531,396	1,110,350
Total Revenues	113,255,720	104,514,755	101,005,809	94,353,159	90,433,982	79,411,017	75,845,192	72,278,290	70,527,671	72,230,996
Expenditures										
Current:										
General Government	10,868,167	10,090,640	9,458,139	9,398,597	8,980,022	8,644,926	8,824,860	8,217,578	9,015,853	7,784,059
Security of Persons and Property:										
Police	17,493,545	17,195,660	15,743,403	16,228,738	15,141,698	13,834,273	13,982,482	13,640,557	13,644,538	13,566,049
Fire	15,817,761	15,649,288	13,736,339	13,582,563	12,907,906	13,323,419	12,468,040	12,083,598	11,947,450	12,736,156
Streets & Highways	17,694,733	15,029,181	15,095,096	16,388,546	13,626,288	16,579,319	14,604,690	14,560,667	14,774,186	14,862,663
Parks & Recreation	16,325,305	14,093,319	13,832,123	11,025,616	7,858,103	7,204,985	8,270,647	8,085,955	8,013,049	8,667,573
Planning and Development	2,408,212	3,456,833	3,541,292	3,867,217	4,459,030	3,800,947	3,591,848	3,779,866	3,533,565	3,264,323
Engineering and Building	3,414,104	2,480,025	2,129,326	2,482,846	2,550,934	2,594,837	2,503,876	2,827,709	2,265,487	2,106,260
Capital Outlay	12,566,989	5,640,201	5,373,771	4,556,353	10,171,619	4,678,220	4,182,866	11,230,369	6,907,088	9,125,288
Debt Service:										
Principal Retirement	3,200,830	3,109,595	2,987,789	2,908,657	2,803,380	2,770,966	2,408,025	9,593,866	5,797,174	3,076,746
Interest and Fiscal Charges	586,333	687,037	770,729	873,892	972,838	982,145	918,611	1,092,959	722,638	1,038,073
Bond Issuance Costs	-	-	-	-	-	-	-	1,500	-	-
Total Expenditures	100,375,979	87,431,779	82,668,007	81,313,025	79,471,818	74,414,037	71,755,945	85,114,624	76,621,028	76,227,190
Excess of Revenues Over (Under) Expenditures	12,879,741	17,082,976	18,337,802	13,040,134	10,962,164	4,996,980	4,089,247	(12,836,334)	(6,093,357)	(3,996,194)
Other Financing Sources (Uses)										
Issuance of Bonds	-	-	-	-	-	-	7,930,000	9,805,000	2,250,000	-
Issuance of Notes/OPWC Loan	66,702	64,462	57,585	251,566	156,800	78,396	124,710	150,000	7,385,000	3,015,000
Premium on Bonds	-	-	-	-	-	440,382	44,832	63,995	92,551	-
Issuance of Refunding Bonds	-	-	-	-	-	9,480,000	-	-	2,670,000	-
Bond refund escrow payment	-	-	-	-	-	(9,882,021)	-	-	(2,624,533)	-
Inception of Lease	-	-	-	98,167	-	-	-	-	-	-
Inception of Subscription	-	-	1,143,019	-	-	-	-	-	-	-
Transfers In	2,816,964	2,040,994	4,334,544	10,470,882	2,072,603	2,795,071	2,376,567	1,145,161	1,316,288	1,542,836
Transfers Out	(2,816,964)	(2,040,994)	(4,334,544)	(10,470,882)	(2,072,603)	(2,795,071)	(2,376,567)	(1,145,161)	(1,666,288)	(1,542,836)
Total Other Financing Sources (Uses)	66,702	64,462	1,200,604	349,733	156,800	116,757	8,099,542	10,018,995	9,423,018	3,015,000
Net Change in Fund Balances	$ 12,946,443	$ 17,147,438	$ 19,538,406	$ 13,389,867	$ 11,118,964	$ 5,113,737	$ 12,188,789	$ (2,817,339)	$ 3,329,661	$ (981,194)
Debt Service as a Percentage of Noncapital Expenditures	4.3%	4.7%	5.0%	4.9%	5.4%	5.4%	4.8%	14.5%	8.9%	6.3%

CITY OF MENTOR, OHIO

Assessed Valuation and Estimated Actual Values of Taxable Property
Last Ten Years

	Assessed Value					
Tax Year/ Collection Year	Real Property	Other Real Estate & Public Utility Property	Total Taxable Assessed Value	Total Direct Tax Rate	Total Estimated Actual Real Property Taxable Value	Assessed Value as a Percentage of Actual Value
2015/2016	$1,378,653,230	$ 49,669,630	$ 1,428,322,860	4.50	$ 3,939,009,229	36.26%
2016/2017	1,382,527,800	52,948,410	1,435,476,210	4.50	3,950,079,429	36.34%
2017/2018	1,379,800,820	53,907,020	1,433,707,840	4.50	3,942,288,057	36.37%
2018/2019	1,534,582,680	54,847,050	1,589,429,730	4.50	4,384,521,943	36.25%
2019/2020	1,532,482,650	57,250,630	1,589,733,280	4.50	4,378,521,857	36.31%
2020/2021	1,538,539,760	58,769,670	1,597,309,430	4.50	4,395,827,886	36.34%
2021/2022	1,770,699,140	60,490,890	1,831,190,030	4.50	5,059,140,400	36.20%
2022/2023	1,782,252,520	63,433,060	1,845,685,580	4.50	5,092,150,057	36.25%
2023/2024	1,790,713,620	64,927,520	1,855,641,140	4.50	5,116,324,629	36.27%
2024/2025	2,190,084,140	67,568,620	2,257,652,760	4.50	6,257,383,257	36.08%

Note: The current assessed valuation is computed at approximately the follow ing percentages of estimated true value: real property - 35%, public utility personal property - 100%, 88%, or 25%, and tangible personal property - 18.75%.

Source:
Lake County Auditor Schedule A - Estimate of Property Tax Revenue

CITY OF MENTOR, OHIO

Property Tax Rates - Direct and Overlapping Governments
Last Ten Years

Tax Year/ Collection Year	City of Mentor Direct Rates: General Fund	City of Mentor Direct Rates: Special Revenue Funds	City of Mentor Direct Rates: Debt Service Funds	City of Mentor Direct Rates: Total	Mentor Exempted Village School District [1]	Lake County	Total
2015/2016	0.40	2.10	2.00	4.50	$ 77.160	15.70	$ 97.360
2016/2017	0.80	2.10	1.60	4.50	84.010	15.70	104.210
2017/2018	0.80	2.10	1.60	4.50	82.050	16.00	102.550
2018/2019	1.30	2.10	1.10	4.50	83.300	16.78	104.580
2019/2020	1.10	2.10	1.30	4.50	83.340	16.78	104.620
2020/2021	1.10	2.10	1.30	4.50	83.340	16.77	104.610
2021/2022	1.00	2.10	1.40	4.50	82.370	17.13	104.000
2022/2023	1.00	2.10	1.40	4.50	82.330	17.10	103.930
2023/2024	1.50	2.10	0.90	4.50	82.290	17.12	103.910
2024/2025	1.20	2.10	1.20	4.50	81.070	17.05	102.620

[1] Includes Mentor Public Library

SOURCE: Office of the Lake County Auditor

CITY OF MENTOR, OHIO

Principal Property Tax Payers

Current Year and Nine Years Ago

	2025		2016	
Taxpayer	**Taxable Assessed Value**	**Percentage of Total City Taxable Assessed Value**	**Taxable Assessed Value**	**Percentage of Total City Taxable Assessed Value**
Cleveland Electric Illuminating Co.	$ 34,311,320	1.52%	$ 26,140,470	1.83%
Aqua Ohio	16,741,950	0.74%	17,068,700	1.20%
Steris Corp	11,398,070	0.50%	5,800,890	0.41%
American Transmission	11,380,570	0.50%	3,722,290	0.26%
Mall Ground Portfolio LLC	14,508,370	0.64%	25,106,670	1.76%
Lincoln Electric Co	5,201,560	0.23%	3,071,950	0.22%
AR-GL & ERIE LLC	5,110,010	0.23%		0.00%
Creekside Associates LLC	5,058,540	0.22%	4,129,140	0.29%
BPC Realty Holdings LLC	4,785,240	0.21%		0.00%
POINTS EAST LLC	4,364,320	0.19%	5,442,500	0.38%
Lake Hospital Systems	-	0.00%	3,463,490	0.24%
F I Mentor I LLC	-	0.00%	3,132,500	0.22%
NF II Mentor LLC	-	0.00%	3,132,500	0.22%
Total Principal Taxpayers	$ 112,859,950		$ 106,633,620	
Total Real City Property (including other real estate and public utility property)	$ 2,257,652,760		$ 1,428,322,860	

SOURCE: Office of the Lake County Auditor

CITY OF MENTOR, OHIO

Property Tax Levies and Collections

Last Ten Years

Tax Levy Year	Net Tax Levy	Collected within the Fiscal Year of the Levy: Amount	Collected within the Fiscal Year of the Levy: Percentage of Levy	Outstanding Accumulated Delinquent Taxes*	Total Collections Including Delinquencies	Percentage of Total Collections to Net Levy
2015	$ 5,953,360	$ 5,814,560	97.7%	$ 277,040	$ 5,997,708	100.0%
2016	6,225,510	6,015,366	96.6%	303,484	6,225,622	100.0%
2017	6,390,820	6,193,841	96.9%	283,341	6,328,568	99.0%
2018	6,945,308	6,772,511	97.5%	262,866	6,912,527	99.5%
2019	6,956,873	6,815,212	98.0%	228,874	6,971,181	100.0%
2020	6,990,400	6,891,447	98.6%	N/A	7,034,707	100.0%
2021	7,708,273	7,612,127	98.8%	183,526	7,768,096	100.0%
2022	7,765,725	7,655,364	98.6%	190,721	7,733,073	99.6%
2023	7,808,219	7,715,405	98.8%	204,278	7,774,532	99.6%
2024	9,042,660	8,885,176	98.3%	204,804	9,027,265	99.8%

* The County does not maintain delinquency information by year.

SOURCE: Office of the Lake County Auditor

CITY OF MENTOR, OHIO

Income Tax Revenue Base and Collections
Last Ten Years
(Cash Basis)

Tax Year	Total Tax Collected	Tax from Withholding	Tax from Net Profit	Tax from Individuals	Tax Rate
2025	$ 65,921,896	$ 47,051,079	$ 14,521,972	$ 4,348,845	2.0%
2024	63,930,919	45,329,888	14,260,229	4,340,802	2.0%
2023	57,979,374	41,352,777	12,224,085	4,402,512	2.0%
2022	58,097,426	40,381,682	13,492,902	4,222,842	2.0%
2021	55,993,157	37,258,816	14,766,054	3,968,287	2.0%
2020	45,647,977	35,619,411	5,828,065	4,200,501	2.0%
2019	45,565,403	34,748,105	6,540,540	4,276,758	2.0%
2018	43,343,101	32,941,996	6,435,924	3,965,181	2.0%
2017	42,203,505	31,118,649	7,457,228	3,627,628	2.0%
2016	40,689,034	30,209,930	6,515,370	3,963,734	2.0%
2015	40,481,382	30,021,915	7,006,449	3,453,018	2.0%

CITY OF MENTOR, OHIO

Top Ten Income Tax Withholders
Current Year and Nine Years Ago

2025		2016	
Rank	**Name**	**Rank**	**Name**
1	Steris Corporation	1	Steris Corporation
2	Progressive Casualty Insurance Co.	2	Avery Dennison Corporation
3	Avery Dennison Corporation	3	Mentor Exempted Village Schools
4	Mentor Exempted Village School	4	Lincoln Electric Co.
5	Jim Brown Chevrolet Inc.	5	Jim Brown Chevrolet Inc.
6	Cleveland Clinic Foundation	6	City of Mentor
7	Lincoln Electric Co.	7	Component Repair Technologies
8	University Hospitals Health System	8	Lake County Auditor
9	Buyers Products Company	9	PCC Airfoils LLC
10	Component Repair Technologies	10	US Endoscopy Group

Source: City of Mentor, Finance Department

CITY OF MENTOR, OHIO

Ratios of Outstanding Debt by Type
Last Ten Years

	Governmental Activities							
Year	General Obligation Bonds	Special Assessment Bonds	Bond Anticipation Notes and Other Loans Payable	Lease	SBITA's	Total Primary Government	Percentage of Personal Income [1]	Per Capita [1]
2016	$ 16,075,000	$ 7,760,000	$ 3,484,393	-	-	$ 27,319,393	1.71%	$ 582
2017	16,448,247	7,105,000	7,808,469	-	-	31,361,716	1.93%	671
2018	24,821,527	6,445,000	669,604	-	-	31,936,131	1.88%	678
2019	31,134,383	5,720,000	736,244	-	-	37,590,627	2.21%	795
2020	29,091,053	4,955,000	798,674	-	-	34,844,727	2.00%	737
2021	27,059,864	4,160,000	887,093	-	-	32,106,957	1.83%	677
2022	25,007,089	3,320,000	1,065,235	155,862	-	29,548,186	1.60%	626
2023	22,893,055	2,835,000	1,041,662	124,847	802,403	27,696,967	1.39%	589
2024	20,737,591	2,325,000	1,010,464	92,606	435,709	24,601,370	1.13%	524
2025	18,588,649	1,790,000	940,411	59,093	55,147	21,433,300	0.94%	455

Notes: Details regarding the city's outstanding debt can be found in the notes to the financial statements.
[1] See the schedule of Demographic and Economic Statistics for personal income and population data.

CITY OF MENTOR, OHIO

Ratios of Net General Bonded Debt to Assessed Valuation and Net Bonded Debt per Capita
Last Ten Years

Year	Population [1]	Assessed Value [2]	Gross General Bond Debt	Less Balance in General Bond Retirement Fund	Total	Percentage of Net General Bonded Debt to Assessed Value	Net General Bonded Debt Per Capita
2016	46,901	$ 1,428,322,860	$ 16,075,000	$ 808,368	$ 15,266,632	1.07%	$ 325.51
2017	46,732	1,435,476,210	16,448,247	942,668	15,505,579	1.08%	331.80
2018	47,121	1,433,707,840	24,821,527	1,144,211	23,677,316	1.65%	502.48
2019	47,273	1,589,429,730	31,134,383	780,248	30,354,135	1.91%	642.10
2020	47,262	1,589,733,280	29,091,053	931,687	28,159,366	1.77%	595.81
2021	47,450	1,597,309,430	27,059,864	640,366	26,419,498	1.65%	556.79
2022	47,221	1,831,190,030	25,007,089	1,148,781	23,858,308	1.30%	505.25
2023	47,044	1,845,685,580	22,893,055	1,551,456	21,341,599	1.16%	453.65
2024	46,929	1,855,641,140	20,737,591	648,775	20,088,816	1.08%	428.07
2025	47,113	2,257,652,760	18,588,649	841,414	17,747,235	0.79%	376.70

SOURCES: [1] U.S. Bureau of Census estimates.
[2] Office of the Lake County Auditor

CITY OF MENTOR, OHIO

Direct and Overlapping Debt

December 31, 2025

	Debt Outstanding	Percentage Applicable to City of Mentor	Amount Applicable to Taxpayers of City of Mentor
Direct:			
City of Mentor	$ 21,433,300	100.00%	$ 21,433,300
Overlapping:			
Lake County	32,358,400	24.03%	7,774,314
Total Overlapping	32,358,400		7,774,314
TOTAL	$ 53,791,700		$ 29,207,614

Note: The method to calculate the overlap is determined, on a percentage basis, by dividing the amount of assessed valuation of the political subdivision's territory that is within the boundaries of the City by the total assessed valuation of the political subdivision.

SOURCES
City of Mentor, Finance Department
Office of the Lake County Auditor

CITY OF MENTOR, OHIO
Legal Debt Margin
Last Ten Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Overall Legal Debt Limit (10.5 % of Assessed Valuation)	$ 237,053,540	$ 194,842,320	$ 193,796,986	$ 192,274,953	$ 167,717,490	$ 166,921,994	$ 166,890,122	$ 150,539,323	$ 150,725,002	$ 149,973,900
Net Debt Within 10.5% Limitations	18,702,889	20,830,497	22,893,055	25,007,089	27,059,864	29,091,053	31,134,383	24,821,527	23,475,000	19,090,000
Legal Debt Margin Within 10.5% Limitation	218,350,651	174,011,823	170,903,931	167,267,864	140,657,626	137,830,941	135,755,739	125,717,796	$ 127,250,002	$ 130,883,900
Total Net Debt Applicable to the 10.5% Limit as a Percentage of the Debt Limit	7.89%	10.69%	11.81%	13.01%	16.13%	17.43%	18.66%	16.49%	15.57%	12.73%
Unvoted Debt Limitation - 5.5% of Assessed Valuation	124,170,902	102,060,263	101,512,707	100,715,452	87,852,019	87,435,330	87,418,635	78,853,931	78,951,192	78,557,757
Debt Within 5.5% Limitations	18,702,889	20,830,497	22,893,055	25,007,089	27,059,864	29,091,053	31,134,383	24,821,527	23,475,000	19,090,000
Legal Debt Margin Within 5.5% Limitations	$ 105,468,013	$ 81,229,766	$ 78,619,652	$ 75,708,363	$ 60,792,155	$ 58,344,277	$ 56,284,252	$ 54,032,404	$ 55,476,192	$ 59,467,757
Total Debt Applicable to the 5.5% Limit as a Percentage of the Debt Limit	15.06%	20.41%	22.55%	24.83%	30.80%	33.27%	35.62%	31.48%	29.73%	24.30%

LEGAL DEBT MARGIN CALCULATION FOR 2024

Assessed Valuation		$ 2,257,652,760
Overall Debt Limitation - 10.5% of Assessed Valuation		237,053,540
Gross Indebtedness		21,433,300
Less:	*OWDA/OPWC*	940,411
	Special Assessment Bonds & Notes	1,790,000
Net Debt Within 10.5% Limitations-General Obligation Bonds		18,702,889
Legal Debt Margin Within 10.5% Limitation		218,350,651
Unvoted Debt Limitation - 5.5% of Assessed Valuation		124,170,902
Gross Indebtedness Authorized by Council		18,702,889
Less Debt Outside Limitations-Voted		-
Debt Within 5.5% Limitations		18,702,889
Legal Debt Margin Within 5.5% Limitation		$ 105,468,013

CITY OF MENTOR, OHIO

Pledged-Revenue Coverage

Last Ten Years

SPECIAL ASSESSMENT BONDS

Year	Special Assessment Collections	Debt Service Principal	Debt Service Interest	Coverage
2016	$ 1,003,752	$ 634,074	$ 362,925	1.01
2017	971,519	650,000	337,121	0.98
2018	1,006,619	685,000	319,308	1.00
2019	993,975	725,000	276,090	0.99
2020	926,076	765,000	245,485	0.92
2021	1,129,115	795,000	213,180	1.12
2022	1,134,965	840,000	178,853	1.11
2023	756,574	485,000	142,253	1.21
2024	642,548	510,000	121,978	1.02
2025	637,593	535,000	100,498	1.00

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

CITY OF MENTOR, OHIO

Demographic and Economic Statistics
Last Ten Years

Year	Population[1]	Total Personal Income[2]	Per Capita Personal Income[1]	Median Household Income[1]	Unemployment Rate[3]
2016	46,901	$ 1,596,369,337	$ 34,037	$ 69,902	4.3%
2017	46,732	1,627,161,508	34,819	70,058	4.0%
2018	47,121	1,695,696,306	35,986	70,625	4.2%
2019	47,273	1,697,195,246	35,902	69,069	4.2%
2020	47,262	1,745,716,494	36,937	72,615	4.7%
2021	47,450	1,752,660,650	36,937	72,615	4.7%
2022	47,221	1,848,843,813	39,153	79,261	2.7%
2023	47,044	1,997,017,800	42,450	84,503	2.5%
2024	46,929	2,186,562,897	46,593	89,202	2.7%
2025	47,113	2,269,386,097	48,169	88,949	3.0%

SOURCES:

[1] U.S. Bureau of Census estimates
[2] Computation of per capita personal income multiplied by population
[3] Local Area Employment Statistics

CITY OF MENTOR, OHIO

Principal Employers

Current Year and Nine Years Ago

	2025			2016		
Employer	**Employees**	**Rank**	**Percentage of Total City Employment**	**Employees**	**Rank**	**Percentage of Total City Employment**
Steris	2,000	1	7.06%	1,300	1	3.75%
Avery Dennison	1,024	2	3.61%	400	6	1.15%
City of Mentor[1]	977	3	3.45%	969	2	2.80%
Mentor Public Schools	958	4	3.38%	915	3	2.64%
Classic Auto Campus	670	5	2.36%	685	4	1.98%
Lincoln Electric	540	6	1.91%	515	5	1.49%
Component Repair Technologies	492	7	1.74%	300	8	0.87%
Race Winning Brands	360	8	1.27%			0.00%
Stahl's Transfer Express	357	9	1.26%			0.00%
PCC Airfoils	350	10	1.24%	350	7	1.01%
Princton Tool, Inc	-		0.00%	300	9	0.87%
Deepwood Industries	-		0.00%	284	10	0.82%
Total Employees within the City:	28,338			34,669		

[1] Includes Part-time and Seasonal Employees

SOURCE:
City of Mentor, Department of Economic Development
US Census Data

CITY OF MENTOR, OHIO

Full-Time City Government Employees by Function/Program

Last Ten Years

Function/Program	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
General Government										
Council	2	2	2	2	1	1	1	1	1	1
Finance	11	10	10	10	10	10	11	11	11	11
City Manager/Personnel	16	16	13	13	13	14	12	13	15	15
Law	3	3	3	2	2	2	3	2	3	3
Engineering and Building	11	11	10	10	11	11	12	12	12	12
Court	18	20	17	17	17	17	18	19	19	19
Security of Persons and Property										
Police	110	114	109	105	106	107	110	106	110	108
Fire	84	79	74	77	72	67	74	73	73	73
Public Health Services										
Cemetery	3	3	3	3	3	3	3	3	3	3
Parks and Recreation*	35	35	37	34	30	24	32	32	30	31
Planning and Development	10	11	11	11	11	10	12	10	12	12
Streets and Highways*	53	54	51	53	49	52	56	57	55	56
Totals:	356	358	340	337	325	318	344	339	344	344

Note: Public Works employees moved to the Parks Department in 2015.

Source: City of Mentor Finance Department

CITY OF MENTOR, OHIO

Operating Indicators by Function/Program

Last Ten Years

Function/Program	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Governmental										
General Government										
Council - Ordinances & Resolutions	137	118	119	139	108	132	118	127	165	140
Personnel - Civil Service Exams (taken)	137	103	99	78	107	177	167	254	11	332
Court - Number of Cases	7,848	8,260	7,925	6,610	8,158	6,032	9,111	9,178	9,894	9,491
Finance										
Number of A/P Checks Processed	9,260	9,645	7,739	8,254	7,439	8,480	9,168	9,519	9,468	9,623
Number of Purchase Orders Issued	1,462	1,000	1,472	1,235	1,047	975	1,148	1,300	1,379	1,633
Security of Persons and Property										
Police										
Criminal Arrests	1,005	753	1,176	1,155	1,380	874	1,383	1,689	2,058	1,830
Traffic Citations	4,634	4,868	4,952	4,954	5,464	3,347	5,536	4,871	5,408	5,473
Parking Citations	190	153	84	123	94	96	132	140	166	115
Fire - Total Number of Calls	10,135	10,058	9,779	9,187	8,832	8,306	8,745	8,791	8,157	7,852
Building & Engineering										
Building Permits Issued	3,546	3,577	3,285	3,924	3,574	3,583	3,578	3,729	3,999	3,972
Inspections - Residential	2,864	3,721	3,339	3,406	4,272	4,235	4,739	4,308	6,675	5,847
Inspections - Commercial	768	940	1,137	1,156	1,724	1,931	2,695	1,152	3,363	3,763
Inspections - ROW*	598	527	405	935	1,578	1,268	981	-	-	-
Parks and Recreation										
Pools - Attendance	23,003	23,240	22,920	21,917	25,839	9,866	49,598	69,398	64,545	81,256
Senior Center - Program Participants	4,173	3,996	4,300	4,110	4,429	3,862	4,953	4,964	4,855	4,825
Golf Course - Rounds of Golf	38,100	37,500	38,017	37,503	37,717	37,919	30,644	29,809	30,343	34,597
Marina - Dock Rentals	532	536	516	508	524	497	442	533	533	539
Arena - Tournaments/Special Events	15	14	14	13	9	6	13	19	19	17
Arena - Number of Admissions	10,029	11,260	10,261	10,933	9,150	2,980	25,991	18,293	16,646	19,832
Cemetery - Number of Internments	238	272	277	284	314	213	234	245	258	220
Amphitheater - Concerts/Special Events	18	17	18	16	14	3	39	40	17	-
Recreation Center - Memberships	6,824	8,187	9,655	-	-	-	-	-	-	-
Streets and Highways										
Streets Resurfaced (miles)	6.98	3.63	5.38	6.33	6.87	8.79	7.17	6.45	6.80	5.90
Concrete Pavement Replacements (sq yd)	9,448	10,612	12,962	14,758	7,845	3,709	7,652	4,884	5,373	7,092
Concrete Pavement Replacements (cu yd)	0	0	-	-	-	-	-	-	-	-
Drainage Assistance Projects (ln ft)	0	0	-	-	-	-	-	440	1,470	-

SOURCE: Various Mentor Departments

* City started reporting Inspections - ROW in 2019.

CITY OF MENTOR, OHIO
Capital Assets Statistics by Function/Program
Last Ten Years

Function/Program	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
General Government										
Square Footage of Municipal Center	52,465	52,465	52,465	52,465	52,465	52,465	52,465	52,465	52,465	52,465
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Square Footage of Buildings	35,997	35,997	35,997	35,997	35,997	35,997	35,997	35,997	35,997	35,997
Vehicles	51	50	49	49	49	49	49	50	50	52
ATV	3	3	3	3	3	3	3	3	3	2
Fire										
Stations	5	5	5	5	5	5	5	5	5	5
Regional Emergency Response Facility	1	1	1	1	1	-	-	-	-	-
Square Footage of Buildings	68,308	68,308	68,308	68,308	68,308	56,308	56,308	56,308	56,308	56,308
Vehicles	37	40	38	38	38	38	38	38	38	37
Recreation										
Number of Parks	13	13	13	13	13	13	13	12	12	12
Number of Dog Parks	1	1	1	1	1	1	1	1	1	1
Number of Spray Parks	3	3	3	3	3	2	2	2	2	2
Number of Pools	4	4	5	5	3	3	3	3	3	3
Number of Ice Rinks	3	3	3	3	3	2	2	2	2	2
Number of Community Centers	6	6	6	6	6	6	6	6	6	6
Number of Tennis Courts	14	15	15	15	8	8	8	8	8	8
Number of Skateboarding Areas	1	2	2	2	2	2	2	2	2	2
Number of Baseball Diamonds	15	15	15	15	19	19	19	19	19	19
Number of Soccer Fields	8	8	8	8	12	12	12	12	12	12
Number of Basketball Courts	7	6	7	7	5	5	5	5	5	5
Number of Golf Courses	1	1	1	1	1	1	1	1	1	1
Number of Marinas	1	1	1	1	1	1	1	1	1	1
Number of Pickle Ball Courts	19	19	19	19	15	15	15	15	15	12
Number of Amphitheaters	1	1	1	1	1	1	1	1	1	-
Number of Recreation Centers	1	1	1	1	1	-	-	-	-	-
Vehicles	34	42	39	39	37	37	35	42	47	35
Square Footage of PRPF Facilities	402,903	399,632	399,632	399,632	399,632	269,902	269,902	269,902	269,902	261,502
Streets & Highways										
Streets (miles)	268	268	250	249	248	246	245	244	243	241
Number of Streetlights (estimated)	5,643	5,643	5,643	5,643	5,786	5,786	5,448	5,552	5,460	5,420
Number of Traffic Signals	789	789	789	789	787	781	781	766	746	720
Number of Pedestrian Signals	530	530	530	530	524	522	514	514	508	480
Number of Signalized Intersections	95	95	95	95	95	95	95	93	92	88
Service Vehicles	81	70	69	69	69	67	67	67	67	67
Square Footage Buildings	74,000	74,000	74,000	74,000	74,000	74,000	74,000	74,000	74,000	74,000

SOURCE: Various Mentor Departments

OHIO AUDITOR OF STATE
KEITH FABER

CITY OF MENTOR

LAKE COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.

Certified for Release 7/14/2026

65 East State Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370